# Small Business Regulatory Review Board Meeting February 15, 2024 10:00 a.m.



# SMALL BUSINESS REGULATORY REVIEW BOARD

Department of Business, Economic Development & Tourism (DBEDT) No. 1 Capitol District Building, 250 S. Hotel Street, Fifth Floor, Honolulu, HI 96813 Mailing Address: P.O. Box 2359, Honolulu, HI 96804 Email: dbedt.sbrrb.info@hawaii.gov Website: sbrrb.hawaii.gov Tel: 808 798-0737

## AMENDED AGENDA-2 Thursday, February 15, 2024 ★ 10:00 a.m. Leiopapa A Kamehameha Building – State Office Tower 235 S. Beretania Street, Conference Room 405 Honolulu, HI 96813

As authorized under Act 220, Session Laws of Hawaii 2021, and Chapter 92-3.7 Hawaii Revised Statutes (HRS), the public can participate in the meeting either:

A. By attending the in-person meeting at: Leiopapa A Kamehameha Building – State Office Tower 235 S. Beretania Steet, Conference Room 405, Honolulu, HI 96813; or

**B.** Via Video-audio livestream or via Telephone - to join the Video-audio livestream meeting, go to:

https://us06web.zoom.us/j/88945374966?pwd=cDhqWEEzZGZHYmJLM05tMHU5Mm5HQT09

### C. To Join via Telephone: Dial 1-669-900-6833 with Meeting ID 883 5814 0200 Passcode 066739

When the Chairperson asks for public testimony during the meeting, you may indicate that you want to provide oral testimony by using the raise hand function or, if calling in by telephone, entering \* and 9 on your phone keypad. When recognized by the Chairperson, you will be unmuted. If calling in by phone, you can unmute and mute yourself by pressing \* and 6 on your keypad.

Members of the public may also submit written testimony via e-mail to: <u>DBEDT.sbrrb.info@hawaii.gov</u> or mailed to SBRRB, No. 1 Capitol District Building, 250 S. Hotel Street, Room 508, Honolulu, HI 96813, or P.O. Box 2359, Honolulu, HI 96804. The Board requests that written testimony be received by Wednesday, February 14, 2024 so it may be distributed to Board members prior to the meeting. Testimony received after that time will be distributed to the Board members at the meeting.

Copies of the Board Packet will be available on-line for review at: <u>Agendas & Minutes –</u> <u>Small Business Regulatory Review Board (hawaii.gov)</u>. An electronic draft of the minutes for this meeting will also be made available at the same location when completed.

The Board may go into Executive Session under Section 92-5 (a)(4), HRS to Consult with the Board's Attorney on Questions and Issues Concerning the Board's Powers, Duties, Immunities, Privileges and Liabilities.

#### I. Call to Order

#### II. Approval of January 18, 2024 Meeting Minutes

Josh Green, M.D. Governor

> Sylvia Luke Lt. Governor

James Kunane Tokioka DBEDT Director

Dane K. Wicker DBEDT Deputy Director

<u>Members</u>

Mary Albitz Chairperson Maui

Robert Cundiff Vice Chairperson Oʻahu

Jonathan Shick 2nd Vice Chairperson Oʻahu

Dr. Nancy Atmospera-Walch *Oʻahu* 

William Lydgate Kaua'i

James (Kimo) Lee Hawai'i

Garth Yamanaka Hawai'i

Sanford Morioka Oʻahu

Tessa Gomes *Oʻahu* 

Mark Ritchie for Director, DBEDT Voting Ex Officio

### III. Old Business

A. Discussion and Action on the Small Business Statement After Public Hearing and Proposed New Hawaii Administrative Rules for Title 13 Chapter 60.11, **Kipahulu Community-Based Subsistence Fishing Area, Maui**, promulgated by Department of Land and Natural Resources – *Exhibit 1* 

## IV. Administrative Matters

- A. Update on the Board's Upcoming Advocacy Activities and Programs in accordance with the Board's Powers under Section 201M-5, Hawaii Revised Statutes (HRS)
  - 1. Discussion and Action on the Board's Draft 2024 Periodic Review; Evaluation Report
  - 2. Update and Discussion on Becker Communications Inc., regarding the Board's Small Business Outreach
  - 3. Discussion and Action on Delegation of Authority to this Board's Chair to Make Decisions on Administrative Matters with Becker Communications based on Opinions Received Individually from this Board's Members
  - 4. Presentations to Industry Associations
  - 5. Staff's Small Business Outreach

## V. Legislative Matters

- A. Discussion and/or Action on the following legislative matters:
  - 1. House Bill 2354 Relating to the Small Business Regulatory Review Board – Clarifies that the Small Business Regulatory Review Board has the authority to review legislation affecting small businesses in response to a request from small business owners
  - Senate Bill 3043 Relating to the Small Business Regulatory Review Board

     Clarifies that the Small Business Regulatory Review Board has the authority to review legislation affecting small businesses in response to a request from small business owners
  - 3. Senate Bill 2984 Relating to Small Business Establishes the Hawaii Capital Loan Revolving Fund to be used to make loans to businesses located in nationally-declared disaster areas relating to the 2023 Maui wildfires and to, in part, administer the Maui Business Bridge Grants Program. Declares that the general fund expenditure ceiling is exceeded. Makes an appropriation
  - GM 595 Submitting for consideration and confirmation as the Director, Department of Business, Economic Development and Tourism, Gubernatorial Nominee, James Kunane Tokioka, for a term to expire 12-31-2026
  - 5. House Bill 1956 Relating to Economic Development Establishes a business revitalization task force to identify methods to improve Hawaii's general economic competitiveness and business climate, including by mitigating regulatory and tax burdens; requires a report to the legislature

VI. Next Meeting: Thursday, March 21, 2024 at 10:00 a.m., held via Zoom and at Leiopapa A Kamehameha Building – State Office Tower, Conference Room 405, Honolulu, HI 96813

#### VII. Adjournment

If you need an auxiliary aid/service or other accommodation due to a disability, contact Jet'aime Ariola at 808 798-0737 and jetaime.k.ariola@hawaii.gov as soon as possible, preferably at least three (3) working days prior to the meeting. Requests made as early as possible have a greater likelihood of being fulfilled. Upon request, this notice is available in alternate/accessible formats.

# II. Approval of January 18, 2024 Meeting Minutes

# **Small Business Regulatory Review Board**

MEETING MINUTES - DRAFT January 18, 2024

## January 18, 2024 Meeting Recording

I. **CALL TO ORDER:** Chair Albitz called the meeting to order at 10:01 a.m., with a quorum present.

### MEMBERS PRESENT:

- Mary Albitz, Chair
- Robert Cundiff, Vice Chair
- Jonathan Shick, 2<sup>nd</sup> Vice Chair
- Garth Yamanaka
- James (Kimo) Lee
- Tessa Gomes
- Sanford Morioka
- Mark Ritchie

### STAFF: DBEDT

Dori Palcovich Jet'aime Ariola Office of the Attorney General Alison Kato

## II. APPROVAL OF December 7, 2023 MINUTES

Vice Chair Cundiff motioned to accept the December 7, 2023 meeting minutes, as presented. Mr. Ritchie seconded the motion and the Board members unanimously agreed.

## III. OLD BUSINESS

A. <u>Discussion and Action on the Small Business Statement After Public Hearing and</u> <u>Proposed Amendments to HAR Title 17 Chapter 799, Preschool Open Doors</u> <u>Program, promulgated by Department of Human Services (DHS)</u>

Ms. Stacy Tonouchi from DHS noted that Mr. Scott Nakasone, Assistant Division Administrator, was unable to attend the meeting this morning. She explained that the public hearing was properly noticed and held virtually on November 20, 2023. Twenty-eight people attended the hearing, nine testified and eleven provided written comments.

Comments received at the hearing were positive and many applauded DHS for listening to the concerns that were raised, and for moving forward with the changes that would greatly help income-eligible families as well as the participating preschools. However, some suggested changes, which were not necessarily negative, were unable to be made, but have

#### ABSENT MEMBERS:

- Dr. Nancy Atomspera-Walsh
- William Lydgate

been noted by DHS and will be further reviewed for consideration for possible amendments in the future. Other suggested comments made at the hearing can be addressed through programmatic procedures.

Ms. Tonouchi also noted that the proposed rules have already been adopted and signed off by the Governor as of January 12, 2024. The board acknowledged this and understood there can be timing issues when a rule is adopted and when it is brought forth to this Board.

Despite receiving the small business statement after public hearing statement after the administrative rules were adopted, Vice Chair Cundiff motioned to send the proposed amendments to the Governor for adoption. Mr. Ritchie seconded the motion, and the Board members unanimously agreed.

B. <u>Discussion and Action on the Small Business Statement After Public Hearing and Proposed Amendments to BWS Rules and Regulations Chapter I – V, Section 54 – 26 for Adoption of New Water Rates and Charges, promulgated by the Board of Water Supply, City and County of Honolulu</u>

BWS Chief Engineer Mr. Ernest Lau and his team were introduced – Deputy Manager, Irwin Kawata, Raelynn Nakabayashi, Kaliko Lum Kee, Communications Officer Kathleen Elliott-Pahinui, Kathy Mitchell, and BWS's Intern. Discussion leader and Second Vice Chair Mr. Shick summarized the small business statement after public hearing and Mr. Lau proceeded with the presentation.

Prior to the presentation, Mr. Lau announced that the proposed rules were formally presented to the BWS members and were adopted. He noted that when the water rates are increased again in five years, the after-public hearing statement will be presented to this Board "before" the rules and water rates are adopted by the BWS.

He began by stating that BWS is financially self-sufficient and explained where the money from the water bills goes; sewer charges are not included. It takes approximately \$276.4 million to operate the island's water system, which is not completely cash funded. It is important that BWS invest in high levels of capital improvement projects and maintain a current level of funding for the projects.

BWS's mission is to provide safe and dependable water service to the current and future communities with affordable rates. In the next six years, BWS will pay \$1.26 billion for 132 capital projects with the current funding. The rate increases are as follows: February 1, 2024 at 10%, July 1, 2024 at 10%, July 1, 2025 at 9%, July 1, 2026 at 8.5%, July 1, 2027 at 8% and July 1, 2028 at 8%.

The 170,000 customer accounts include single-family residential, multi-union residential, agricultural, non-residential, and non-potable and recycled. The "small business" waiver for new farmers' installation fee and water system facilities charge has and will continue to be instituted because food security is very important.

Communications Officer Ms. Kathleen Elliott-Pahinui explained that there were 284 views on the BWS website regarding the rate proposal. There were 4 community information

meetings with about 25 people attending, which is comparable to how many people showed up the last time rates were increased (five years ago). These 4 meetings were video-taped and placed on the BWS website as well as Olelo Video on Demand.

In addition, BWS attended 21 neighborhood board meetings with a total of 420 attendees, 7 interest group presentations with about 150 attendees, senior and emergency prep fairs, and the various chambers of commerce among others. As a result of these events and meetings, BWS received 117 written and oral comments, of which 102 were opposed to the rate increases; 15 were in support.

Many of the board members expressed appreciation for the excellent outreach that was undertaken by Mr. Lau and his team. Mr. Yamanaka noted that it was found that when proposed rates from agencies come before this Board it may pose concerns among stakeholders due to the long time between rate changes. Mr. Lau requested that if this Board had any suggestions for including small business organizations or businesses to BWS's small business advisory/stakeholder group, it would be greatly appreciated.

Despite receiving the small business statement after public hearing after the administrative rules were adopted, Vice Chair Cundiff motioned to move the proposed amendments to the BWS Board for adoption. Chair Albitz seconded the motion, and the Board members unanimously agreed.

### IV. ADMINISTRATIVE MATTERS

- A. <u>Update on the Board's Upcoming Advocacy Activities and Programs in</u> <u>accordance with the Board's Powers under Section 201M-5, Hawaii Revised</u> <u>Statutes (HRS)</u>
  - 1. Review of the Board's current Membership and Expiration of Terms

The following Board member terms are expiring on June 30, 2024:

- Robert Cundiff
- Mary Albitz
- James (Kimo) Lee
- Dr. Nancy Atmospera-Walch

Aside from Ms. Atmosphera-Walch, who was not in attendance at the meeting, all are willing to stay on as holdovers; this includes Mr. Yamanaka who is able to be a holdover for a total of two years. Mr. Lee has one more four-year term to fill.

Vice Chair Cundiff appreciated everyone's willingness to stay on as board members. In the meantime, it would be prudent for the existing members to administratively look for new members to fill upcoming vacant seats.

Ms. Jennifer Salisbury introduced herself, stating that she is excited to have registered to be a member of this Board; she has yet to hear back from the Governor's office.

### 2. <u>Discussion and Action on the Nomination of Ms. Nikki Ige for a seat on the Small</u> <u>Business Regulatory Review Board</u>

Mr. Ritchie motioned to approve and submit Ms. Nikki Ige's nomination to the Governor to fill the upcoming Kauai vacancy for this Board. Vice Chair Cundiff seconded the motion, and the Board members unanimously agreed.

3. Update on Becker Communications, Inc., regarding the Board's Outreach Purposes

Board members have yet to hear from Becker Communications about filming the Board's YouTube video. In the meantime, DBEDT staff has a scheduled meeting with Becker representatives on January 29<sup>th</sup>.

4. Presentations to Industry Associations

Chair Albitz will be attending the Hawaii Chamber of Commerce "walk around the Capitol" and "after hours" event today. It was requested that Chair Albitz send Ms. Ariola a listing of the events she attended today.

5. Staff's Small Business Outreach

It was announced that staff member, Ms. Jet'aime Ariola, has been promoted from the Board's Office Assistant to the Board's Program Specialist. Should anyone have any suggestions about where Ms. Ariola can work on Board outreach efforts, please let DBEDT staff know.

- V. NEXT MEETING Thursday, February 15, 2024 at 10:00 a.m., via Zoom and in conference room 405 at Leiopapa A Kamehameha Building State Office Tower 235 S. Beretania Street, Honolulu, HI 96813.
- VI. ADJOURNMENT Chair Albitz motioned to adjourn the meeting and Mr. Ritchie seconded the motion; the meeting adjourned at 10:55 a.m.

# III. Old Business

A. Discussion and Action on the Small Business Statement After Public Hearing and Proposed New HAR Title 13 Chapter 60.11 Kipahulu Community-Based Subsistence Fishing Area, Maui, promulgated by DLNR

#### SMALL BUSINESS STATEMENT "AFTER" PUBLIC HEARING TO THE SMALL BUSINESS REGULATORY REVIEW BOARD

(Hawaii Revised Statutes (HRS), §201M-3)

Department or Agency:DLNR - Division of Aquatic Resources
Administrative Rule Title and Chapter: Chapter 13-60.11, Hawaii Administrative Rules
Chapter Name: Kīpahulu Community-Based Subsistence Fishing Area, Maui
Contact Person/Title: Keali'i Sagum
Phone Number:
E-mail Address: nicholas.k.sagum.researcher@hawaii.gov Date: 2/8/24
<ul> <li>A. To assist the SBRRB in complying with the meeting notice requirement in HRS §92-7, please attach a statement of the topic of the proposed rules or a general description of the subjects involved.</li> <li>B. Are the draft rules available for viewing in person and on the Lieutenant Governor's Website pursuant to HRS §92-7? <ul> <li>Yes</li> <li>No</li> </ul> </li> <li>(If "Yes," please provide webpage address and when and where rules may be viewed in person. Please keep the proposed rules on this webpage until after the SBRRB meeting.)</li> </ul>
I. Rule Description: 🖌 New 🗌 Repeal 📄 Amendment 📄 Compilation
<ul> <li>II. Will the proposed rule(s) affect small business?</li> <li> Yes No (If "No," no need to submit this form.) </li> <li>* "Affect small business" is defined as "any potential or actual requirement imposed upon a small business that will cause a direct and significant economic burden upon a small business, or is directly related to the formation, operation, or expansion of a small business." HRS §201M-1 </li> <li>* "Small business" is defined as a "for-profit corporation, limited liability company, partnership, limited partnership, sole proprietorship, or other legal entity that: (1) Is domiciled and authorized to do business in Hawaii; (2) Is independently owned and operated; and (3) Employs fewer than one hundred full-time or parttime employees in Hawaii." HRS §201M-1 III. Is the proposed rule being adopted to implement a statute or ordinance that does not require the agency to interpret or describe the requirements of the statute or ordinance? Yes Yes No (If "Yes" no need to submit this form. E.g., a federally-mandated regulation that does not afford the agency the discretion to consider less restrictive alternatives. HRS §201M-2(d)) IV. Is the proposed rule being adopted pursuant to emergency rulemaking? (HRS §201M-2(a)) Yes No</li></ul>
(If "Yes" no need to submit this form.)
* * *

**RECEIVED** By Small Business Regulatory Review Board at 2:24 pm, Feb 08, 2024 Small Business Statement after Public Hearing - Page 2

# V. Please explain how the agency involved small business in the development of the proposed rules.

The rules are a result of extensive community scoping efforts and have incorporated feedback from small businesses (i.e. commercial fishers, commercial tours, etc.) to reduce the small business impacts.

#### a. Were there any recommendations incorporated into the proposed rules? If yes, explain. If not, why not?

No. 100% of the testimony received was in full support of the rules and the rules received final approval by the BLNR in a unanimous vote.

# VI. If the proposed rule(s) affect small business, and are not exempt as noted above, please provide the following information:

1. A description of how opinions or comments from affected small businesses were solicited.

In addition to the extensive outreach and scoping conducted before the rules were adopted, the administrative rulemaking process provides multiple occasions at various stages of the process which allow small businesses to provide opinions and comments.

2. A summary of the public's and small businesses' comments.

No comments received.

3. A summary of the agency's response to those comments.

No comments received.

- 4. The number of persons who:
  - (i) Attended the public hearing: 31
  - (ii) Testified at the hearing: 31

(iii)Submitted written comments: 57

5. Was a request made at the hearing to change the proposed rule in a way that affected small business?

Yes	$\checkmark$	No
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(i) If "Yes," was the change adopted?

Yes

No

(ii) If No, please explain the reason the change was not adopted and the problems or negative result of the change.

(I accidentally checked "No" and the form wouldn't let me un-check it)

Small Business Regulatory Review Board / DBEDT Phone: (808) 586-2594 / Email: <u>DBEDT.sbrrb.info@hawaii.gov</u> This statement may be found on the SBRRB Website at: <u>http://dbedt.hawaii.gov/sbrrb-impact-statements- pre-and-post-public-hearing</u>

REVISED 10/30/2019

Mr. Ritchie motioned to move the proposed rules to public hearing. Second Vice Chair Shick seconded the motion, and the Board members unanimously agreed.

C. <u>Discussion and Action on Proposed Amendments to HAR Title 16 Chapter 39,</u> <u>Securities, promulgated by Department of Commerce and Consumer Affairs</u> (DCCA)

Discussion leader Mr. Lee did not perceive the proposed rule changes to have a significant small business impact. Mr. Keola Fong, Securities Enforcement Attorney at DCCA's Commissioner of Securities of the State of Hawaii, explained that the only small businesses that will be required to comply with the rule proposal are those that are owned by or employ an individual registered or required to be registered with the Commissioner as investment adviser representatives in Hawaii.

While he believes that the rule's impact will be relatively low, any adverse effects will include an additional registration requirement, mandatory continuing education courses, and an individual's related time and costs to maintain his/her registration as an investment adviser representative in Hawaii.

While some of the courses offered by NASAA (North American Securities Administrators Association) are free, a small business' direct costs would include \$36.00 per year for annual reporting fees and the actual cost of the specific course selected by the investment adviser representative to satisfy the mandatory continuing education requirement. However, it was noted that the numerous benefits that will flow to Hawaii investors by the adoption of this newly proposed rule would significantly outweigh the time and costs associated with the additional registration requirement for investment advisor representatives.

Since NASAA implemented the proposed requirements back in 2020, ten states have adopted these practices; two are in the process, with Hawaii being the thirteenth state subject to these educational course requirements.

Several stakeholders were contacted to obtain preliminary feedback. Aside from one individual, who expressed his disagreement with the proposal but did not indicate whether he owned or worked for a small business nor did he provide any recommendations or suggestions, all of the stakeholders were in support of the proposal.

Vice Chair Cundiff motioned to move the proposed rules to public hearing. Mr. Ritchie seconded the motion, and the Board members unanimously agreed.

## July 20, 2023 SBRRB Meeting

D. <u>Discussion and Action on Proposed New HAR Title 13 Chapter 60.11, Kipahulu</u> <u>Community-Based Subsistence Fishing Area, Maui, promulgated by Department</u> <u>of Land and Natural Resources (DLNR)</u>

Discussion leader and Second Vice Chair Shick stated that DLNR's proposal appears very straight-forward and has an overall minor impact. Mr. David Sakoda, Fisheries Program Manager at DLNR's Division of Aquatic Resources (DAR), explained that this is a new rule to establish a marine-managed fishing area in Kipahulu, located in eastern Maui and is about

2.6 square miles of ocean area. DAR is not quite sure what all the potential impacts would be to small businesses but opted to bring the rule to this Board for its input as a precautional measure.

Mr. Bryan Ishida, DAR Biologist, provided the members with a presentation on the potential impacts the proposed Kipahulu community-based subsistence fishing area would have on commercial fishing. Small businesses directly impacted would be commercial fishers who currently fish within the boundaries of the proposed Kipahulu Community-Based Subsistence Fishing Area (CBSFA). The rule package includes a collection of proposed restrictions: 1) bag limits that relate to the number of fish that can be caught per day, 2) size limits, 3) restrictions on the take of akule, 4) temporal restrictions, 5) area restrictions, and 6) gear restrictions.

The most restrictive of these is the take of akule, which essentially eliminates akule fishing in that area as the restrictions on bag limits are 10 fish per day, prohibitions on bag letting which relates to gear restrictions, and the elimination of night spear fishing which will decrease commercial activity drastically. The fishing will occur from the shore to 2 nautical miles but it is difficult to determine the actual fishing activity through the reported commercial fishing data. Offshore fisheries in the area, which include pelagic and deep bottom fish species, may see little impact from the proposed CBSFA.

Mr. Ishida explained that the rules were designed to achieve the specific conservation goals of the Kipahulu community residents that provided input to DAR. As such, the rules are the result of extensive community scoping efforts with incorporated feedback from small businesses, i.e., commercial fishers, commercial tours, etc.; the final product is intended to reduce the rule's business impact while ensuring the rules' efficacy.

In response to Mr. Yamanaka's inquiry into what positive economic results would come from the proposed CBSFA, Mr. Sakoda and Mr. Ishida responded that some small businesses may benefit from protecting the resources in addition to allowing other businesses to continue to sustain. Overall, there will be better rules to sustain resources for the general good of Hawaii and general good of its residents and visitors. It will also help with populating various fishes depending on the areas involved regarding the environment and the specific circumstances.

Mr. Yamanaka added that there is a positive impact with these rules regarding the whole process where the affected communities can offer educational benefits to the younger generation and an opportunity to learn, thereby, providing future job opportunities.

Mr. Yamanaka motioned to move the proposed rules to public hearing. Second Vice Chair Shick seconded the motion, and the Board members unanimously agreed.

### V. ADMINISTRATIVE MATTERS

#### A. <u>Update on the Board's Upcoming Advocacy Activities and Programs in</u> <u>accordance with the Board's Powers under Section 201M-5, Hawaii Revised</u> <u>Statutes (HRS)</u>



#### DEPARTMENT OF LAND AND NATURAL RESOURCES

#### Adoption of Chapter 13-60.11 Hawaii Administrative Rules

(Date of adoption)

1. Chapter 13-60.11, Hawaii Administrative Rules, entitled "Kīpahulu Community-Based Subsistence Fishing Area, Maui" is adopted to read as follows:

#### "HAWAII ADMINISTRATIVE RULES

#### TITLE 13

#### DEPARTMENT OF LAND AND NATURAL RESOURCES

#### SUBTITLE 4 FISHERIES

#### PART II MARINE FISHERIES MANAGEMENT AREAS

#### CHAPTER 60.11

#### KĪPAHULU COMMUNITY-BASED SUBSISTENCE FISHING AREA, MAUI

§13-60.11-1	Purpose			
§13-60.11-2	Definitions	S		
§13-60.11-3	Boundaries			
§13-60.11-4	Permitted a	and pr	ohibited	activities

§13-60.11-5	Transit through the Kīpahulu Community-
	Based Subsistence Fishing Area with
	restricted gear and species
§13-60.11-6	Penalty
§13-60.11-7	Asset Forfeiture
§13-60.11-8	Severability

**§13-60.11-1 Purpose.** The purposes for this chapter regarding the Kīpahulu Community-Based Subsistence Fishing Area are to:

- Sustainably support the subsistence needs of the Kīpahulu Moku community on the island of Maui through culturally-rooted, communitybased management;
- (2) Ensure the sustainability of nearshore ocean resources in the area through effective management practices, including the establishment of limits on the harvest of marine life;
- (3) Recognize and protect customary and traditional native Hawaiian fishing practices that are exercised for subsistence, cultural, and religious purposes in the area;
- (4) Facilitate the substantive involvement of the community in resource management decisions for the area through dialogue with community residents and resource users;
- (5) Establish the 'Opihi Rest Area to ensure stock health and to allow replenishment of this important food resource; and
- (6) Establish the Kukui Bay Sanctuary for the preservation and protection of critical nursery habitat for numerous marine species, including species traditionally relied upon for subsistence. [Eff ] (Auth: HRS \$\$188-22.6, 188-53, 190-3) (Imp: HRS \$\$188-22.6, 188-53, 190-3, Haw. Const. art. XI, \$6)

**\$13-60.11-2 Definitions.** As used in this chapter, unless otherwise provided:

"Akule" means any fish known as *Selar* crumenophthalmus or other recognized synonyms. Akule are also known as pā`ā`ā, halalū, hahalalū, goggleeyed scad, or big-eyed scad.

"Area" means the Kīpahulu Community-Based Subsistence Fishing Area, Maui (Kīpahulu CBSFA) as encompassed within the boundaries described in section 13-60.11-3(a).

"Aquatic life" means any type or species of mammal, fish, amphibian, reptile, mollusk, crustacean, arthropod, invertebrate, coral, or other animal that inhabits the freshwater or marine environment and includes any part, product, egg, or offspring thereof; or freshwater or marine plants, including seeds, roots, products, and other parts thereof.

"Bag net" means a type of fishing net made into the shape of a pocket or pouch with an open end held open in the water with the aid of a net float line that supports the top edge of the net up towards the ocean surface and parallel to a net lead line that keeps the lower edge of the net down on the ocean bottom. The bag net is usually made of heavy gauge line to make the net visible and made of small mesh to prevent the fish from passing through the mesh.

"Department" means the Department of Land and Natural Resources.

"Community" means a hoa'āina relationship to place as demonstrably indicated through genealogy, practice, or residency.

"Diving" means any activity conducted in the water involving the use of an underwater breathing apparatus or a mask, goggles, or any other device that assists a person to see underwater while the person's face is submerged. Diving includes both extractive and non-extractive activities, such as SCUBA diving, free diving, and snorkeling.

"Double hook" means a hook having two points on a common shank.

"Finfish" means any of the various species of marine life that uses fins to swim, not including invertebrates, marine mammals, or sea turtles.

"Fish" means any species of marine life with a backbone, gills, and with limbs that are fins, if any.

"Fishing" or "to fish" means catching, taking, or harvesting, or attempting to catch, take, or harvest, aquatic life. The use of a pole, line, hook, net, trap, spear, or other gear which is designed to catch, take, or harvest aquatic life, by any person who is in the water, or in a vessel on the water, or on or about the shore where aquatic life can be caught, taken, or harvested, shall be deemed to be fishing.

"Fishing gear" means any net, spear, rod, reel, hook-and-line, slurp gun, or any other equipment or gear adapted, designed, or commonly used to take or capture aquatic life.

"Fishing lure" means any device, including a fishing fly, which is designed to attract fish and which incorporates a fishing hook.

"Gill net" means a panel or curtain of net made of various materials, that is suspended vertically in the water with the aid of a net float line that supports the top edge of the net up towards the ocean surface and parallel to a net lead line that keeps the lower edge of the net down towards the ocean bottom. The gill net is usually made of transparent or semitransparent materials to make the net seem invisible underwater, with mesh openings generally large enough to permit the heads of fish to pass through, ensnaring them around the gills, fins, spines, or mid-section when they attempt to escape.

"Hoa'āina" means ahupua'a tenant.

"Holdfast" means a stalked organ by which limu is attached to a substrate.

"Introduced species" means any species that did not occur naturally in Hawai'i prior to introduction caused by human activity. Introduced species are also referred to as non-native species, alien species, or exotic species. "Invasive species" means an introduced species of marine life that causes or is likely to cause economic or environmental harm or harm to human health.

"Kala" means any fish known as Naso unicornis, Naso brevirostris, Naso annulatus, or any recognized synonym. Kala are also known as bluespine unicornfish, short-nosed unicornfish, spotted unicornfish, or whitemargin unicornfish.

"Kō'ele" means any limpet known as *Cellana talcosa* or any recognized synonym. Kō'ele are also known as giant 'opihi, talc limpet, or turtle limpet.

"Kole" means any fish known as *Ctenochaetus* strigosus or any recognized synonym. Kole are also known as kole tang, spotted surgeonfish, goldring surgeonfish, or yellow-eyed tang.

"Limu" means any marine alga, including algae in the intertidal zone.

"Makaiauli" means any limpet known as *Cellana* exarata or any recognized synonym. Makaiāuli are also known as blackfoot 'opihi or Hawaiian blackfoot.

"Marine life" means any type or species of saltwater fish, shellfish, mollusks, crustaceans, coral, algae, or other marine animals, including any part, product, egg, or offspring thereof; or any type or species of seaweeds or other marine plants or algae, including any part, product, seed, holdfast, or root thereof.

"Moi" means any fish known as *Polydactylus* sexfilis or any recognized synonym. Moi are also known as six-fingered threadfin or yellowthread threadfin.

"Native species" means a species that occurs naturally in Hawai'i. Native species include both endemic species and indigenous species.

"Native limu" means any limu that occurs naturally in Hawai'i, including but not limited to all species of limu, or any recognized synonyms, listed in Exhibit A entitled "Common Native Limu Species of Hawai'i", dated 4/20/23, located at the end of this chapter.

"'Ōmilu" means any fish known as *Caranx* melampygus or any recognized synonym. 'Ōmilu are also known as bluefin trevally, blue ulua, bluefin jack, bluefin kingfish, bluefinned crevalle, and spotted trevally.

"'Opihi" means any mollusk of the genus *Cellana* or any recognized synonym. 'Opihi are also known as kō'ele, 'ālinalina, makaiauli, or limpets.

"SCUBA gear" means any equipment adapted, designed, or commonly used to enable a diver to breathe while underwater, including but not limited to SCUBA regulators, high pressure cylinders, rebreathers, SNUBA, and hookah rigs.

"Spotted reef crab" means any crab known as Carpilius maculatus or any recognized synonym. Spotted reef crabs are also known as seven-eleven crab, dark-finger coral crab, and large spotted crab.

"State" means the state of Hawai'i.

"Subsistence" means the customary and traditional native Hawaiian uses of renewable ocean resources for direct personal or family consumption or sharing.

"Take" means to fish for, catch, injure, kill, remove, capture, confine, or harvest, or to attempt to fish for, catch, injure, kill, remove, capture, confine, or harvest.

"Surround net fishing" means a technique of fishing where a person or persons engage in the act of or attempt to engage in the act of deploying a gill net in the water in such a manner as to completely encircle the aquatic life. The gill net primarily entangles aquatic life within the mesh of the net as the aquatic life swim or move into the gill net. The main characteristics of surround net fishing are the closed net configuration, the moving net, person or persons chase the aquatic life into the net, and only the aquatic life that entangles in the net mesh are captured.

"Stretched mesh" means the straight line distance between two opposite inner edges of each eye of the net mesh as measured when the eye is stretched to its maximum size.

"Ta'ape" means any fish known as *Lutjanus kasmira* or any recognized synonym. Ta'ape are also known as bluestripe snapper.

#### 60.11-6

"Treble hook" means a hook having three points on a common shank.

"Throw net" means a circular net with a weighted outer perimeter designed to be deployed by manually casting or throwing the net over fish or other aquatic life. This gear is also known as a cast net.

"Ula" means any spiny lobster of the genus Panulirus. Ula are also known as lobster, Hawaiian spiny lobster, spiny lobster, red lobster, or green lobster.

"Ula pāpapa" means any crustacean of the species Scyllarides squammosus or Scyllarides haanii, or any recognized synonym. Ula pāpapa are also known as ula 'āpapapa, slipper lobster, ridgeback slipper lobster, or shovel-nosed lobster. [Eff ] (Auth: HRS §\$187A-5, 188-22.6, 188-53, 190-3) (Imp: HRS §\$187A-5, 188-22.6, 188-53, 190-3)

**\$13-60.11-3 Boundaries.** (a) The Kīpahulu CBSFA includes that portion of the southeast coast of the island of Maui consisting of all state waters and submerged lands from Kālepa Gulch in the west to Pua'alu'u Gulch in the east, from the shoreline out to approximately 60 meters in depth. The boundaries of the Kīpahulu CBSFA are described by western and eastern boundary lines, landward and seaward boundary lines, and five reference points (A, G, H, I, and J) identified by their latitude and longitude coordinates as follows:

- (1) Point A is the westernmost point of the Kīpahulu CBSFA along the shoreline, located at 20.646167°, -156.086300.
- (2) Point G is the easternmost point of the Kipahulu CBSFA along the shoreline, located at 20.667318°, -156.040689°.
- (3) The landward boundary of the Kipahulu CBSFA is an imaginary line drawn along the shoreline from Point A to Point G.
- (4) The western boundary of the Kīpahulu CBSFA is an imaginary straight line drawn

perpendicular to the shore at Point A out to Point H, located on the 60-meter depth contour at 20.637752°, -156.080016°.

(5) The seaward boundary of the Kipahulu CBSFA consists three points along the 60-meter depth contour connected by imaginary straight lines beginning at Point H; then to Point I, located at 20.639762°, -156.049777°; then to Point J, located at 20.658495°, -156.028482°.

(6) The eastern boundary of the Kipahulu CBSFA consists of an imaginary straight line drawn perpendicular to the shore at Point G to Point J.

The foregoing boundaries and reference points are shown on Exhibit B entitled "Map of the Kīpahulu Community-Based Subsistence Fishing Area, Maui", dated 4/20/23, located at the end of this chapter.

(b) The following sub-zones are established within the Kīpahulu CBSFA:

- The Kukui Bay Sanctuary, which includes all (1)state waters and submerged lands bounded by the shoreline boundary of the Kipahulu CBSFA from Puhilele Point in the west at 20.654171°, -156.045763° (Point B) to a point on the inside of Kukui Bay at 20.658259°, -156.045675° (Point D), a straight line from Point D to Submarine Point in the west at 20.656429°, -156.046071° (Point C), and a straight line from Submarine Point at Point C to Puhilele Point at Point B; as shown on Exhibit C entitled "Map of the Kukui Bay Sanctuary and 'Opihi Rest Area", dated 4/20/23, located at the end of this chapter.
- (2) The 'Opihi Rest Area, which includes all state waters and submerged lands within 300 feet from the shoreline between an imaginary line that extends seaward, perpendicular from the shoreline at Point E to 20.658366°, -156.043053° (Point EE) and an imaginary line that extends seaward, perpendicular

from the shoreline at Point F to 20.661982°, -156.039876° (Point FF); as shown on Exhibit C entitled "Map of Kīpahulu CBSFA Kukui Bay Sanctuary and 'Opihi Rest Area", dated 4/20/23, located at the end of this chapter.

(c) For the purposes of this chapter, the shoreline shall be determined by the upper reaches of the wash of the waves on shore, as indicated by the vegetation line. Should there be a stream or river flowing into the ocean, the shoreline shall be determined by an imaginary straight line drawn between the upper reaches of the wash of the waves on either side of the stream or river. [Eff

] (Auth: HRS §\$188-22.6, 188-53, 190-3) (Imp: HRS §\$187A-1.5, 188-22.6, 190-3)

**\$13-60.11-4** Permitted and prohibited activities. (a) Nothing in this chapter shall be construed as abridging traditional and customary native Hawaiian rights or as allowing within the Kīpahulu CBSFA any activity or fishing gear otherwise prohibited by law or rules adopted by the Department of Land and Natural Resources or any other department of the State.

(b) The following restrictions apply within the Kīpahulu CBSFA:

- (1) It is unlawful to take or possess more than ten finfish per person per day; provided that akule and introduced or invasive fish species do not count towards the ten finfish bag limit.
- (2) It is unlawful to take any akule for commercial purposes.
- (3) It is unlawful to take or possess more than one 'omilu per person per day.
- (4) It is unlawful to take or possess more than two kala per person per day.
- (5) It is unlawful to take or possess any kole less than five inches in length.
- (6) It is unlawful to take or possess any moi:(A) From May through September;

- (B) Less than eleven inches in length; or
- (C) Greater than eighteen inches in length.
- (7) It is unlawful to take or possess:
  - (A) More than forty 'opihi of any species per person per day;
  - (B) Any 'opihi with a shell diameter of less than one and one-fourth inches or greater than two inches;
  - (C) Any 'opihi within the 'Opihi Rest Area; or
  - (D) Any 'opihi while diving.
- (8) It is unlawful to take or possess:
  - (A) Any ula or ula pāpapa from May through September; or
  - (B) A combined total of more than two ula or ula pāpapa per person per day.
- (9) It is unlawful to take or possess more than two spotted reef crabs per person per day.
- (10) It is unlawful to take or possess any native limu species with a holdfast or roots attached.
- (11) It is unlawful to engage in surround net fishing using a gill net with a stretched mesh of less than two and three-fourths inches.
- (12) It is unlawful to engage in surround net fishing to take any marine life, except akule and ta ape.
- (13) It is unlawful to take any marine life using a bag net.
- (14) It is unlawful for any person who is in the water or on or about the shore where fish can be taken to have in the person's possession a throw net with a stretched mesh of less than three inches.
- (15) It is unlawful for any person to use more than two fishing poles, provided that each fishing pole may have only one line, and each line may have no more than two hooks, with each hook having only one point, while at or near the shoreline, except that double

or treble hooks are allowed when using fishing lures.

- (16) Except as provided in subsection (c) of this section, it is unlawful for any person to:
  - (A) Take any marine life while using SCUBA gear;
  - (B) Possess both SCUBA gear and marine life at the same time; or
  - (C) Possess both SCUBA gear and fishing gear at the same time.
- (17) During the time period beginning thirty
   minutes after sunset until thirty minutes
   before sunrise, it is unlawful to:
  - (A) Take or possess any marine life while diving; or
  - (B) Possess any fishing gear while diving.
- (18) It is unlawful to take or possess any marine life within the Kukui Bay Sanctuary.

(c) The department may issue a permit to allow any action prohibited under subsection (b)(16) of this section for the purposes of:

- (1) Taking akule while surround net fishing; or
- (2) Taking introduced or invasive species of marine life. [Eff ] (Auth: HRS \$\$187A-5, 188-22.6, 188-53, 190-3) (Imp: HRS \$\$187A-5, 188-22.6, 188-53, 190-3)

\$13-60.11-5 Transit through Kipahulu CBSFA with restricted gear and species. Prohibited gear and restricted species as described in section 13-60.11-4 may be possessed while onboard a vessel in active transit through the areas, provided that no prohibited gear is in the water during the transit. Boats that are adrift, anchored, or moored are not considered to be in active transit. [Eff ] (Auth: HRS \$\$187A-5, 188-22.6, 188-53, 190-3) (Imp: HRS \$\$187A-5, 188-22.6, 188-53, 190-3) **§13-60.11-6 Penalty.** (a) Any person who violates any provision of this chapter or the terms and conditions of any permit issued as provided by this chapter, shall be subject to:

- Administrative penalties as provided by section 187A-12.5, HRS;
- (2) Criminal penalties as provided by section 188-70, HRS; and
- (3) Any other penalty as provided by law.

(b) Unless otherwise expressly provided, the remedies or penalties provided by this chapter are cumulative to each other and to the remedies or penalties available under all other laws of this State. [Eff ] (Auth: HRS §\$187A-5, 188-22.6, 188-53, 190-3) (Imp: HRS §\$187A-5, 187A-12.5, 188-22.6, 188-70, 190-5)

\$13-60.11-7 Asset forfeiture. Any equipment, article, instrument, aircraft, vehicle, vessel, business record, or natural resource used or taken in violation of this chapter, may be seized and subject to forfeiture as provided by section 199-7 and chapter 712A, HRS. [Eff ] (Auth: HRS \$190-3) (Imp: HRS \$199-7, ch. 712A)

\$13-60.11-8 Severability. If any provision of this chapter, or the application thereof, to any person or circumstance is held invalid, the invalidity shall not affect other provisions or applications of this chapter which can be given effect without the invalid provision or application, and to this end the provisions of this chapter are severable." [Eff

] (Auth: HRS §\$187A-5, 188-22.6, 188-53, 190-3) (Imp: HRS §\$1-23, 187A-5, 188-22.6, 188-53, 190-3) 2. The adoption of chapter 13-60.11, Hawaii Administrative Rules, shall take effect ten days after filing with the Office of the Lieutenant Governor.

I certify that the foregoing are copies of the rules, drafted in the Ramseyer format pursuant to the requirements of section 91-4.1, Hawaii Revised Statutes, which were adopted on \_\_\_\_\_\_ and filed with the Office of the Lieutenant Governor.

> DAWN N.S. CHANG Chairperson Board of Land and Natural Resources

APPROVED AS TO FORM:

Deputy Attorney General

Phylum	Species	Hawaiian/Common Name
Rhodophyta	Ahnfeltiopsis flabelliformis	Nei, kõ'ele'ele, kõ'ele
Rhodophyta	Ahnfeltiopsis concinna	'Aki'aki, 'eleau (Maui)
Rhodophyta	Asparagopsis taxiformis	Kohu, līpehe, līpehu, līpa'akai
Rhodophyta	Gracilaria coronopifolia	Manauea, short ogo (Japanese)
Rhodophyta	Gracilaria parvispora	Manauea loloa, long ogo (Japanese)
Rhodophyta	Grateloupia filicina	Huluhuluwaena, pakeleawa'a
Rhodophyta	Halymenia hawaiiana	Lepe-o-Hina, lehelehe'īlio, lepelepe-o-Hina, limu-pepe- o-Hina, pā'ū-o-Hi'iaka
Rhodophyta	Laurencia dotyi	Līpe'epe'e, līpēpē
Rhodophyta	Laurencia nidifica	Māne'one'o
Rhodophyta	Laurencia succisa	Līpe'epe'e, līpēpē
Rhodophyta	Pyropia vietnamensis	Pāhe'ehe'e, līpahe'e, līpahe'ehe'e, līpāhoe, pahe'e
Chlorophyta	Codium edule	Wāwae'iole
Chlorophyta	Codium reediae	'A'ala'ula
Chlorophyta	Ulva lactuca	Pālahalaha
Chlorophyta	Ulva prolifera	'Ele'ele
Ochrophyta (Class: Phaeophyceae)		Līpoa
Ochrophyta (Class: Phaeophyceae)	Dictyopteris plagiogramma	Līpoa
Ochrophyta (Class: Phaeophyceae)	Sargassum aquifolium	Kala
	Unknown (Description: Looks like limu kohu, except it flattens	
Unknown	when taken out of the water;	Pehu
	doesn't have a strong smell like	-
	limu kohu and tastes spicy)	

EXHIBIT A: "COMMON NATIVE LIMU SPECIES OF HAWAI'I" (4/20/23)

60.11-14





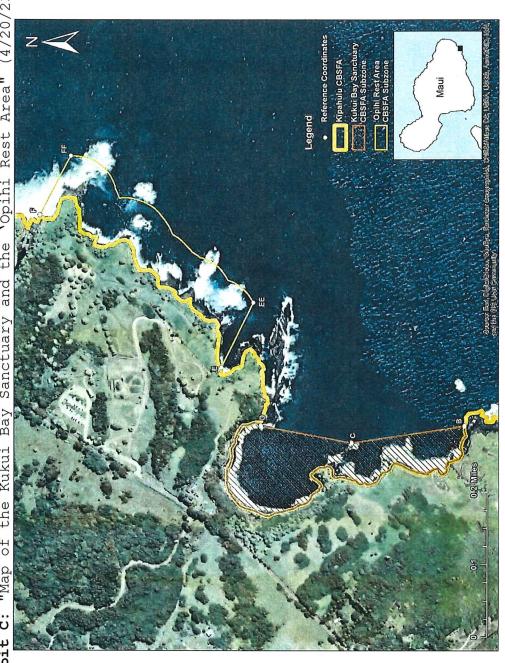


Exhibit C: "Map of the Kukui Bay Sanctuary and the 'Opihi Rest Area" (4/20/23)

# **IV.** Administrative Matters

# A.Update on the Board's Upcoming Advocacy Activities and Programs in accordance with the Board's Powers under Section 201M-5, Hawaii Revised Statutes (HRS)

- 1. Discussion and Action on the Board's Draft 2024 Periodic Review; Evaluation Report
- Update and Discussion on Becker Communications Inc., regarding the Board's Small Business Outreach – No Attachment
- Discussion and Action on Delegation of Authority to this Board's Chair to Make Decisions on Administrative Matters with Becker Communications based on Opinions Received Individually from this Board's Members
- 4. Presentations to Industry Associations No Attachment
- 5. Staff's Small Business Outreach No Attachment



STATE OF HAWAI'I • DEPARTMENT OF BUSINESS, ECONOMIC DEVELOPMENT & TOURISM

# HAWAII SMALL BUSINESS REGULATORY REVIEW BOARD DRAFT

# **Periodic Review; Evaluation Report**

In Compliance with Regulatory Flexibility Act Section 201M –7, Hawaii Revised Statutes

2024

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# **MESSAGE FROM DIRECTOR**



As the director of the Department of Business, Economic Development and Tourism, I am pleased to extend my appreciation to the members of the Small Business Regulatory Review Board for their continued hard work and commitment to improve the regulated climate for Hawaii's small business community.

Mahalo!

James Kunane Tokioka DBEDT Director

## SMALL BUSINESS REGULATORY REVIEW BOARD



Department of Business, Economic Development & Tourism (DBEDT) No. 1 Capitol District Building, 250 S. Hotel Street, Fifth Floor, Honolulu, HI 96813 Mailing Address: P.O. Box 2359, Honolulu, HI 96804 Email: dbedt.sbrrb.info@hawaii.gov Website: sbrrb.hawaii.gov Tel: 808 798-0737

Josh Green, M.D. *Governor* 

> Sylvia Luke *Lt. Governor*

James Kunane Tokioka DBEDT Director

Dane K. Wicker DBEDT Deputy Director

#### Members

Mary Albitz Chairperson Maui

Robert Cundiff Vice Chairperson Oʻahu

Jonathan Shick 2nd Vice Chairperson Oʻahu

Dr. Nancy Atmospera-Walch *Oʻahu* 

William Lydgate *Kaua'i* 

James (Kimo) Lee *Hawai'i* 

Garth Yamanaka *Hawai'i* 

Sanford Morioka *Oʻahu* 

> Tessa Gomes *Oʻahu*

Mark Ritchie for Director, DBEDT Voting Ex Officio

# **MESSAGE FROM CHAIR**



This Report consists of existing Hawaii Administrative Rules that both the State and County departments have determined to impact small business and the reasons for the rules' continued implementation. It is in accordance with the Board's statutory effort to reduce negative small business impact and to improve rule-making procedures.

The Board began a state-wide rule-review process in 2003 with 14 departments submitting 345 rules that impact small business and the purpose for their continuation. Since then, the 345 rules have been updated and whittled down to 13 rules that the Board believes warrants a full review and modification; pages 18 through 25 of this Report provide the Board's recommendations on these final rules. In addition, the Board has included 3 Public Utility Commission rules that it believes warrants review and modification: pages 25-28.

Board members continue to donate numerous hours of their valuable time, business acumen, and remain committed to the cause of improving the economic climate for small businesses in Hawaii. I am continuously impressed with the thoughtfulness and the thoroughness that the members put forth. I commend each member for their tireless effort, teamwork and for keeping the Board's mission front and center.

We extend a special Mahalo to Governor Green, Director Tokioka, Deputy Wicker and extend a Mahalo to all the State and County departments that submitted the requested information to this Board.

Mary Albitz, Chair, SBRRB, 2024

## **OVERVIEW**

#### Section 201M-7 Periodic review; evaluation, Hawaii Revised Statutes (HRS)

(a) Each agency having rules that affect small business in effect on July 1, 1998 shall submit to the board by June 30 of each odd-numbered year, a list of those rules and a report describing the specific public purpose or interest for adopting the respective rules that affect small business and any other reasons to justify continued implementation of the rules; provided that, by June 30 of each year, each agency shall submit to the board a list of any rules to be amended or repealed, based upon any new, amended, or repealed statute that impacts small business.

<u>Action Taken</u>: In accordance with Section 201M-7(a), HRS, the SBRRB requested and received from State and County agencies the following:

- A list of any rules to be amended or repealed, based upon any new, amended, or repealed statute; and
- 2) A list of rules adopted during the prior year that affect small business, and a report describing the specific public purpose or interest for adopting the respective rules that affect small business and any other reasons to justify their continued implementation.

<u>Result</u>: The information in this report is a compilation of the responses and justifications received.

(b) The board shall provide to the head of each agency a list of any rules adopted by the agency that affect small business and have generated complaints or concerns, including any rules that the board determines may duplicate, overlap, or conflict with other rules, or exceed statutory authority. Within forty-five days after being notified by the board of the list, the agency shall submit a written report to the board in response to the complaints or concerns. The agency shall also state whether the agency has considered the continued need for the rules and the degree to which technology,

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economic conditions, and other relevant factors may have diminished or eliminated the need for maintaining the rules.

<u>Action Taken</u>: In accordance with Section 201M-7(b), HRS, the SBRRB requested and received from State and County agencies the following:

- 1) A list of rules adopted during the prior year that affect small business, and
- A report describing the specific public purpose or interest for adopting the respective rules that affect small business and any other reasons to justify their continued implementation.

<u>Result</u>: The information in this report is a compilation of the responses to these two requests.

(c) The board may solicit testimony from the public regarding any report submitted by the Agency under this section at a public meeting held pursuant to chapter 92. Upon consideration of any report submitted by an agency under this section and any public testimony, the board shall submit an evaluation report to the legislature each even-numbered year. The evaluation report shall include an assessment as to whether the public interest significantly outweighs a rule's effect on small business and any legislative proposal to eliminate or reduce the effect on small business. The legislature may take any action in response to the report as it finds appropriate.

<u>Acton Taken</u>: In accordance with Section 201M-7(c), HRS, the SBRRB encourages testimony on new and proposed amendments to Hawaii Administrative Rules but did not specifically solicit testimony from the public regarding any report submitted by the Agencies at a public meeting held pursuant to Chapter 92.

<u>Result:</u> The SBRRB receives and reviews testimonies from the public on proposed new and amended Hawaii Administrative Rules submitted by State and County Agencies during monthly board meetings with each testimony handled accordingly.

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# ADMINISTRATIVE RULE REVIEW MATRIX

State and Counties Departments	Hawaii Administrative Rules Submitted
STATE DEPARTMENTS	
DEPARTMENT OF ACCOUNTING AND GENERAL SERVICES DEPARTMENT OF AGRICULTURE	0 1
DEPARTMENT OF THE ATTORNEY GENERAL DEPARTMENT OF BUDGET AND FINANCE	0 0
DEPARTMENT OF BUSINESS, ECONOMIC DEVELOPMENT AND TOURISM DEPARTMENT OF COMMERCE AND CONSUMER AFFAIRS	3
PUBLIC UTILITIES COMMISSION	0
DEPARTMENT OF HAWAIIAN HOME LANDS DEPARTMENT OF HEALTH	0 12
DEPARTMENT OF HUMAN SERVICES DEPARTMENT OF LABOR AND INDUSTRIAL RELATIONS	1 2
DEPARTMENT OF LAND AND NATURAL RESOURCES	4
DEPARTMENT OF PUBLIC SAFETY DEPARTMENT OF TAXATION	0 2
DEPARTMENT OF TRANSPORTATION UNIVERSITY OF HAWAII	0 0
COUNTIES	
HAWAII COUNTY	8
MAUI COUNTY KAUAI COUNTY	3 0
CITY AND COUNTY OF HONOLULU	13

# STATE DEPARTMENTS – JUSTIFICATION OF RULES AND RULES EXPECTED TO BE AMENDED OR REPEALED BASED ON ANY NEW, AMENDED OR REPEALED STATUTE

# Department of Accounting and General Services (DAGS)

DAGS reported that no departmental administrative rules were adopted during the prior year that affect small business.

# Department of Agriculture (HDOA)

Under Section 201M-7(a), the following outlines a list of rules to be amended or repealed based upon any new, amended or repealed statute:

1. HAR Title 4 Chapter 157 – Rules Governing Irrigation Water Service to Consumers of Hawaii State Department of Agriculture Irrigation Systems Justification – Irrigation water rates will be amended. Rule change in progress.

# Department of the Attorney General

The Department of the Attorney General has no plans to amend or repeal any rule based upon any new, amended, or repealed statute.

It has not adopted any rules during the prior year that affect small business and, consequently, there is no report describing the specific public purpose or interest for the adoption of rules last year.

# Department of Budget and Finance (B & F)

B & F reported that no departmental administrative rules were adopted during the prior year that affect small business.

# Department of Business, Economic Development, and Tourism

Under 201M-7(a), the following is a list of rules describing the specific public purpose or interest for adopting the respective rules that affect small business, during the period of July 1, 2021 through June 30, 2023, with reasons for justifying the rules' continued implementation:

Hawaii Housing Finance and Development Corporation (HHFDC)

- HAR Title 15 Chapter 311 Rental Housing Revolving Fund Program <u>Justification</u> – Amendments were made so that affordable housing developers utilizing Rental Housing Revolving Fund (RHRF) loans to finance the construction of affordable rental housing projects pay higher fees for:
  - Application (increased from \$500 to \$5000);
  - New fees for loan origination (0.5% of the loan amount, for example, \$5000 for a \$1 million loan); and

• New fees for extensions or modifications (\$5000 per occurrence). RHRF is a revolving fund pursuant to section 37-52.4, HRS, and therefore must demonstrate the capacity to be financially self-sustaining. Increased program fees were necessary to cover program administrative costs, including personnel, legal counsel, and overhead. Other state housing finance agencies with similar programs have higher fees and charges. On average, it costs the agency \$3,000 to review each application and each request for extension or modification of a previous award. The application fee had not increased since 2010.

#### 2. HAR Title 15 Chapter 312 – Hula Mae Multi-Family Rental Housing Program

<u>Justification</u> – Amendments were made so that affordable housing developers utilizing the Hula Mae Multi-Family program revenue bonds to finance the construction of affordable rental housing projects pay higher fees for:

- Application (increased from \$500 to \$5000);
- Bond administration fee (increased from \$50,000 to 0.5% of bond amount, or \$1000,000, whichever is less, provided that the minimum fee shall be \$50,000); and
- New fee for extensions or modifications (\$5000 per occurrence).

HHFDC endeavors to ensure that its programs are self-sustaining. Increased program fees were necessary to cover program administrative costs, including personnel, legal counsel, and overhead. Other state housing finance agencies with similar programs have higher fees and charges. On average, it costs the agency \$3,000 to review each application and each request for extension or modification of a previous award. The application and bond administration fees had not increased since 2010.

#### 3. HAR Title 15 Chapter 313 – Low Income Housing Tax Credit Program

<u>Justification</u> – Amendments were made so that affordable housing developers applying for federal and state Low Income Housing Tax Credits to build affordable rental housing projects pay higher fees for:

- Application (increased from \$1500 to \$5000); and
- New fee for extensions or modifications (\$5000 per occurrence).

HHFDC endeavors to ensure that its programs are self-sustaining. Increased program fees were necessary to cover program administrative costs, including personnel, legal counsel, and overhead. Other state housing finance agencies with similar programs have higher fees and charges. On average, it costs the agency \$3,000 to review each application and each request for extension or modification of a previous award. The application fee had not increased since 2010.

HHFDC met with fourteen affordable housing developers in 2021 to discuss the proposed fee. Most of them met the statutory definition of a small business. The above three amended and compiled rules were signed by the Governor of Hawaii on January 15, 2022.

# Department of Commerce and Consumer Affairs (DCCA)

Under 201M-7(a), the following is a list of rules describing the specific public purpose or interest for adopting the respective rules that affect small business, during the period of July 1, 2021 through June 30, 2023, with reasons for justifying the rules' continued implementation:

#### Business Registration Division (BREG)

#### 1. HAR Title 16 Chapter 39 – Securities

<u>Justification</u> – BREG is currently working on a draft to adopt a NASAA model rule that requires investment adviser representatives to complete annual continuing education courses on compliance, regulation, ethics and products and practice subject matters. The draft has been reviewed by the Attorney General's office and LRB. BREG is currently reviewing LRB suggested revisions.

#### Cable Television Division (CATV)

#### 2. HAR Title 16 Chapter 131 – Hawaii Cable Communications Systems

<u>Justification</u> – Rules under review to update chapter. Expect to amend and draft new language for HAR §16-131-70 to conform to HRS §440G-8.3, which allows DCCA Director to designate public, educational, and governmental access organizations exempt from HRS Chapter 103D. And add a new rule to expressly allow DCCA Director discretion regarding the application of the rules regarding cable television providers for consistency with HRS §440G-12(a).

#### **Division of Financial Institutions (DFI)**

#### 3. HAR Title 16 Chapter 24 – Money Transmitters

Rules are being reviewed for updates needed to conform to HRS Chapter 489D and DFI's current processes. Anticipated areas of amendment include bond and security device requirements, hourly exam fee, and application processes.

#### 4. HAR Title 16 NEW Chapter – Mortgage Servicers

Rules under review to update licensing requirements.

#### Professional and Vocational Licensing Division

5. HAR Title 16 Chapter 71 - Certified Public Accountants and Public Accountants The Board will begin to draft to clarify and update language pertaining to exam credit extensions.

#### 6. HAR Title 16 Chapter 72 – Acupuncture Practitioners

The Board is finalizing a draft. The proposed draft would address much of the outdated language and provide conformity with national standards and practices.

#### 7. HAR Title 16 Chapter 73 - Barbers

The Board will begin drafting amendments to correct inconsistencies between Chapter 73 and Chapter 78, update training curriculum, sanitation requirements, and remove conflicting requirements that no longer apply with the passage of ACT 79 (6/17/2022). Amendments to repeal the medical clearance subchapter was effective 3/17/2022.

#### 8. HAR Title 16 Chapter 75 – Cemetery and Funeral Trusts

The Program recognizes that Hawaii Administrative Rules Chapter 16-75 should be amended to align it with current practices; however, we must acknowledge that the statutory amendments referenced below address some of the past concerns. After review of the rules, there does not appear to be inconsistencies with the rules and amendments to the statutes as required by Act 188, SLH 2007, that are impeding the licensing and enforcement of the cemetery and funeral trust laws. In addition, Act 193, SLH 2018, regarding limited liability for maintaining or repairing cemetery grounds was enacted by the Legislature in response to concerns raised by the community. Act 22, SLH 2020, incorporates the Cemetery Program's current practices pertaining to

cemeteries that are exempt from the provisions of Hawaii Revised Statutes (HRS) Chapter 441.

#### 9. HAR Title 16 Chapter 76 – Chiropractors

The Board is working on a draft to streamline the continuing education review process.

#### 10. HAR Title 16 Chapter 77 – Contractors

The Board is currently working on a draft to update the specialty contractor classifications.

#### 11. HAR Title 16 Chapter 78 – Cosmetology

The Board will begin drafting amendments to correct inconsistencies between chapter 73 and 78, update training curriculum, sanitation requirements, and remove conflicting requirements that no longer apply with the passage of Act 73 (6/17/22). Amendments to repeal the medical clearance subchapter was effective 3/17/2022.

#### 12. HAR Title 16 Chapter 79 – Dentists and Dental Hygienists

The Board is currently working on draft rules.

#### 13. HAR Title 16 Chapter 81 – Elevator Mechanics

The Board is working on finalizing a draft that all parties agreed to.

#### 14. HAR Title 16 Chapter 83 – Hearing Aid Dealers and Fitters

Rules are being updated to reflect statutory provision pursuant to Act 88, SLH 1997; working to incorporate LRB comments.

#### 15. HAR Title 16 Chapter 84 – Massage Therapy

The Board has finalized a draft including sanitation rules for massage establishments and continuing education requirements for massage therapists.

#### 16. HAR Title 16 Chapter 85 – Medical Examiners

The Board is currently working on a draft, which will repeal Title 16 Chapter 93, to incorporate requirements for osteopathic licensure into Title 16 Chapter 85, and amend relevant sections based on enacted legislation.

#### 17. HAR Title 16 Chapter 89 – Nurses

The Board will begin a draft to amend the exclusionary formulary for APRNs and to clarify APRN renewal requirements, including for prescriptive authority and amend the temporary permit section.

#### 18. HAR Title 16 Chapter 90 – Nursing Home Administrators

The Board is currently working on updating to delete reference to "Board of Examiners of Nursing Home Administrators" as the Board was repealed in HRS Chapter 457B and is currently a program and not a Board. Last updated in 1988.

#### 19. HAR Title 16 Chapter 92 – Optometrists

Rules are being updated; working to incorporate LRB comments.

# 20. HAR Title 16 Chapter 94 – Pest Control Operators

Rules were adopted 2/7/2022.

#### 21. HAR Title 16 Chapter 95 – Pharmacy

The Board of Pharmacy will begin a draft to rules related to the requiring of pharmacies to provide accessible prescription drug label information to individuals who have difficulty seeing or reading standard printed labels on prescription drug containers.

#### 22. HAR Title 16 Chapter 97 – Private Detectives and Guards

The Board is currently working on a draft.

#### 23. HAR Title 16 Chapter 98 – Psychologists

The Board is in the early stages of drafting amendments for HAR 16-98, to bring the training requirements up to date and reflect current trends in doctoral psychology degree programs. The Board does not anticipate that these rules would impact small business.

#### 24. HAR Title 16 Chapter 99 – Real Estate Brokers and Salespersons

The Commission is working to repeal this chapter, and replace it with three separate chapters 99.1, 99.2, and 99.3. This will facilitate the expeditious review of future rule revisions.

#### 25. HAR Title 16 Chapter 101 – Veterinarians

Rules have been updated to reflect statutory provisions pursuant to Act 071, SLH 2022 currently with DAG for review.

#### 26. HAR Title 16 Chapter 106 – Timesharing

The Program is currently working on a draft, which should include amendments to align with 2023 legislation.

# 27. HAR Title 16 Chapter 115 – Professional Engineers, Architects, Surveyors, and Landscape Architects

On April 24, 2023, after holding a public hearing, the Board voted to approve proposed rules to add branches of Fire Protection and Environmental engineering for licensure, clarify the CE requirements for architects, allow for the acceptance of digital signatures, address misconduct, change lawful experience conditions for engineers and land surveyors, and update various outdated exam logistic and language references. The final draft has been transmitted to the Governor's Office for signature.

#### 28. HAR Title 16 Chapter NEW – Mixed Martial Arts

The Program will proceed with statutory changes during the 2024 legislative session and will draft rules following the possible enactment of the bill.

#### 29. HAR Title 16 Chapter NEW – Midwives

The Board is currently working on a draft.

## **Public Utilities Commission (PUC)**

The Public Utilities Commission hereby reports that there are no administrative rules to be amended or repealed at this time; and there were no administrative rules adopted by the PUC during the prior calendar year (2022) or fiscal year (July 1, 2021 to June 30, 2023).

# Department of Hawaiian Home Lands (DHHL)

DHHL reported that no rule amendments were necessitated by any new, amended, or repealed statute and did not adopt any rules affecting small business during the period of July 1, 2021 through June 30, 2023.

# Department of Health (DOH)

Under 201M-7(a), the following is a list of rules describing the specific public purpose or interest for adopting the respective rules that affect small business, during the period of July 1, 2021 through June 30, 2023, with reasons for justifying the rules' continued implementation:

#### Solid and Hazardous Waste Branch

- 1. HAR Title 11 Chapter 260.1 to 279.1 Relating to Hazardous Waste
  - <u>Justification</u> Hawaii is an authorized state for the U.S. Environmental Protection Agency (EPA)'s national hazardous waste program implementing the Resource Conservation and Recovery Act (RCRA), Subtitle C. To maintain authorization and EPA funding for this program, Hawaii is required by the Code of Federal Regulations (CFR), Title 40 Part 271 (40 CFR 271) to adopt state rules equivalent to and at least as stringent as the program's federal regulations, which are found in 40 CFR parts 124 and 260 to 279. This rulemaking updates the State's incorporation of the federal rules from the July 1, 2020 version of the CFR to the July 1, 2022 version, effectively adopting two new EPA rules (described in "Request for governor's preliminary approval of proposed amendments to Hawaii Administrative Rules, Title 11, Chapters 260.1 to 279.1" memorandum dated September 7, 2022). Minimal effect on small business as approved by SBRRB.

#### 2. HAR Title 11 Chapter 273.1 – Hazardous Waste Management

<u>Justification</u> – Data security standards and media sanitization standards at the state and federal levels may sometimes require the physical destruction of electronic storage media (i.e., computer hard drives or solid-state drives). When these storage media are wastes generated by non-household entities, they are regulated as hazardous waste and physical destruction currently requires a hazardous waste permit. Changes are proposed to allow universal waste handlers, including generators and collectors of universal waste electronic items, to drill holes in or crush electronic storage media without a hazardous waste permit. This will ensure that regulated entities such as private businesses and government agencies can comply with both the state hazardous waste regulations and other standards governing data security and electronic storage media. Conditions are included to ensure continued protection of human health and the environment. Minimal effect on small business as these rules are regulatory.

#### Clean Air Branch

3. HAR Title 11 Chapters 60.1 – Air Pollution Control

<u>Justification</u> – The changes to §11-60.1-172 bring rules into alignment with the regulations of the U.S. Environmental Protection Agency.

No effect on small business as approved by the SBRRB.

#### Clean Water Branch

#### 4. HAR Title 11 Chapter 55 – Water Pollution Control Appendices A,D,H,I and M <u>Justification</u> – National Pollutant Discharge Elimination System (NPDES) standard general permit conditions in appendix A as well as the NPDES general permits contained in appendices A, D, H, I, and M. The changes to the NPDES were made to be in line with the Environmental Protection Agency to regulate water quality and pollution control programs in the state of Hawaii.

- **A** Standard General Permit Conditions
- **D** NPDES General Permit Authorizing Discharges of Treated Effluent from Leading Underground Storage Tank Remedial Activities
- **H** NPDES General Permit Authorizing Discharges of Treated Process Wastewater Associated with Petroleum Bulk Stations and Terminals
- I NPDES General Permit Authorizing Discharges of Treated Process Wastewater Associated with Well Drilling Activities
- **M** NPDES General Permit Authorizing Point Source Discharges from the Application of Pesticides

Minimal effect on small business as these rules are regulatory.

5. HAR Title 11 Chapter 55 – Water Pollution Control Appendices C,J and L

<u>Justification</u> – Readoption of the National Pollutant Discharge Elimination System (NPDES) general permits in HAR 11-55, Appendices C, J and L. Reissuance of the NPDES general permits:

- C Authorizing discharges of storm water associated with construction activities
- J Authorizing unintentional discharges from recycled water systems
- L Authorizing discharges of circulation water from decorative ponds or tanks

Minimal effect on small business as these rules are regulatory.

#### Indoor and Radiology Health Branch

#### 6. HAR Title 11 Chapter 41 – Lead-Based Paint Activities

<u>Justification</u> – EPA has made changes to the federal lead-based paint activities rules, including to the dust-lead hazard standards and dust-lead post abatement clearance levels. To remain an authorized program, the DOH must adopt amendments to Chapter 11-41, HAR, to remain no less stringent than the federal program. Additional changes are made to improve clarity and readability. Changes are explained in detail in the memorandum requesting preliminary approval. DOH must report to EPA that the new rules have been adopted by March 8, 2023

Minimal effect on small business.

#### Office of Health Care Assurance

7. HAR Title 11 Chapter 94.2 – Nursing Facilities;

HAR Title 11 Chapter 97.1 – Home Health Agencies;

HAR Title 11 Chapter 103.1 – Licensure and Certification Fees for Health Care Facilities and Agencies

<u>Justification</u> – Allow the DOH to accept accreditation or certification of Hawaii's nursing facilities by other nationally recognized accreditation or certification organizations for purposes of renewing Hawaii's nursing facilities licenses. Improve consistency with the current federal requirements as set forth in 42 CFR Part 483 Requirements for Long Term Care Facilities which contains the requirements that an Institution must meet to

qualify to participate as a Skilled Nursing Facility in the Medicare program and as a nursing facility in the Medicaid program. The federal requirements serve as the basis for survey activities for the purpose of determining whether a facility meets the requirements of participation in Medicare and Medicaid;

Update requirements for emergency preparedness for all hazards, including but not limited to natural disasters, pandemic events, or terrorist threats due to recent experiences nationally and locally, to be consistent with current federal requirements and guidance;

Require facilities to: (1) develop, implement, and maintain an effective, comprehensive, data-driven quality assurance and performance improvement program that focuses on indicators of the outcomes of care and quality of life for the full range of care and services provided by the facility; and (2) notify the resident, resident's representative, and the state long term care ombudsman of transfer or discharge initiated by the facility.

Minimal effect to small business.

#### Office of Medical Cannabis Control and Regulation

#### 8. HAR Title 11 Chapter 850 – Medical Cannabis Dispensaries

<u>Justification</u> – Pursuant to Act 230, Session Laws of Hawaii (SLH) 2016 and Act 159 SLH 2018, the DOH requests approval of amendments to interim HAR Title 11, Chapter 850, entitled "Medical Cannabis Dispensaries". These interim rules set forth requirements for medical cannabis dispensaries and laboratories certified to analyze cannabis and manufactured cannabis products to provide for the protection of the health and safety of qualifying patients, qualifying out-of-state patients, and the public.

A recent major update to Chapter 11-850 (effective February 24, 2022), included the addition of many new laboratory analytical requirements. The purpose of the current amendments is to roll back certain changes that were mistakenly made without a phase-in period. The certified testing laboratories are unable to immediately comply with these regulations based on the need to obtain new equipment and chemical standards before they will be able to demonstrate competency to perform the new analyses. A new effective date for the requirements currently being removed will be sought in another rulemaking soon.

Minimal effect on small businesses, as dispensaries would need further certification as the cost of doing business.

#### Food and Drug Branch

#### 9. HAR Title 11 Chapter 37 – Hemp Processing and Hemp Products

<u>Justification</u> – A recent update to Chapter 11-37 (effective February 24, 2022), included the addition of many new laboratory analytical requirements, which were aligned with the requirements in Chapter 11-850, HAR. The purpose of the current amendments is to roll back certain changes that were mistakenly made without a phase-in period. The testing laboratories certified under chapter 11-850 subchapter 9 are unable to immediately comply with recent changes to chapter 11-850 based on the need to obtain new equipment and chemical standards before they will be able to demonstrate competency to perform the new analyses. The current rollback changes are being made to Chapter 11-37, HAR, to keep testing requirements in both chapters aligned. A new

effective date for the requirements currently being removed will be sought in another rulemaking soon.

Minimal effect to small business.

Under Section 201M-7(a), the following outlines a list of rules to be amended or repealed, based upon any new, amended or repealed statute:

#### Clean Water Branch

10. HAR Title 11 Chapter 55 – Water Pollution Control and Permits Appendices C, J, L <u>Justification</u> – Chapter 11-55 Water Pollution Control regulates the National Pollutant Discharge Elimination System (NPDES) in Hawaii. The NPDES is a permit system required by Section 402 of the federal Clean Water Act that authorizes certain types of point source discharges as well as some storm water discharges to surface waters such as streams, lakes, or oceans. The Environmental Protection Agency authorized the State of Hawaii, DOH to administer the NPDES permit system in Hawaii.

Adoption of rules will be in line with federal mandates. Specifically, Appendix C, J, L:

Appendix C: Discharges of Storm Water Associated with construction Activities Appendix J: Occasional or Unintentional Discharges from Recycled Water systems Appendix L: Discharges of Circulation Water from Decorative Ponds or Tanks

#### Alcohol and Drug Abuse Division

11. HAR Title 11 Chapter 177.2 – Certification Standards for Substance Abuse Counselors, Program Administrators, Prevention Specialists, Clinical Supervisors, Criminal Justice Additions Professionals, and Peer Recovery Specialists Justification – The proposed revised Title 11 Chapter 177.2, "Certification Standards for Substance Abuse Counselors, Program Administrators, Prevention Specialists, Clinical Supervisors, Criminal Justice Addictions Professionals, and Peer Recovery Specialists", removes certification standards for an obsolete credential called Co-Occurring Disorders Professional Diplomate, establishes new standards for the certification of Peer Recovery Specialists to help clients who are in treatment and recovery, and updates ethical standards to include Peer Recovery Specialists. HRS §321-196 established the authority of DOH to adopt rules to implement HRS Chapter 321, Part XVI, "Substance Abuse" which includes the revision of rules on certification standards implemented by the DOH.

In the current administrative rules, there are no standards to include credentials with individuals who have lived experiences in recovery from substance use disorders. Peer Recovery Specialists have been adopted by many states according to standards adopted by the International Certification & Reciprocity Consortium (ICRC).

The Alcohol and Drug Abuse Division is working with SBRRB to determine if it has any effect to small businesses. Tentatively no effect.

#### Office of Language Access

12. HAR Title 11 Chapter 220 – Office of Language Access Rules of Practice and Procedures

<u>Justification</u> – The purpose and scope of these rules is to establish the practice and procedures for the administration of Chapter 321 C, HRS and to affirmatively address,

on account of national origin, the language access needs of limited English proficient persons.

Tentative minimal effect on small business as these rules will address language access to public activities and functions.

# **Department of Human Services**

Under 201M-7(a), the following is a list of rules describing the specific public purpose or interest for adopting the respective rules that affect small business, during the period of July 1, 2021 through June 30, 2023, with reasons for justifying the rules' continued implementation:

Temporary Assistance for Needy Families Program (TANF)

#### 1. HAR Title 17 Chapter 794.1 – First to Work Program

<u>Justification</u> – Will be amended to implement section 346-261(b), HRS, as amended by Act 237, SLH 2022. The proposed rules are being written. The date to submit and begin formal rule making process had not been set but are targeting July or August 2023.

## **Department of Land and Natural Resources**

The following rules, which may affect small businesses, were repealed during the prior year.

 HAR Title 13 Chapter 251 – Commercial Activities on State Ocean Waters, Navigable Streams, and Beaches, Subchapter 1 Catamaran Captain, Canoe Captain, Canoe Second Captain, Surfboard Instructor, Sailboard Instructor and Commercial Motorboat Operator Permits, Subchapter 2 Suspension or Revocation of Operator Permits, Subchapter 3 Violation of Operator Permit Provisions, and Subchapter 7 Special Operating Restrictions

To remove all certification requirements regarding catamaran captain, surfboard instructor, sailboard instructor and commercial motorboat operator permits.

<u>Effect of Small Business</u> – Allows employees to set their own employee qualification standards.

<u>Justification</u> – Avoids unwanted liability on the state and taxpayers for accidents or injuries occurring from the permittee or their employee actions.

 HAR Title 13 Chapter 75 – Rules Regulating the Possession and Use of Certain Fishing Gear and Title 13 Chapter 60.4 – West Hawaii Regional Fishery Management Area, Hawaii

<u>Effect of Small Business</u> – Various or not at all. <u>Justification</u> – Needed for healthy management of fisheries.

3. HAR Title 13 Chapter 256-152 – Kahaluu Bay Ocean Waters - Regarding commercial surfing instruction, including a map exhibit and technical amendments. <u>Effect on Small Business</u> – Limits number of students per instructor but allows for all day access to the bay. NOTE: Limit of 4 surf schools were in the 2016 rules and not changed. <u>Justification</u> – Fewer surf schools and students at any one time allows local surfers access to the water.

4. HAR Title 13 Chapter 60.41 – West Hawai'i Pāku'iku'i Replenishment Effect on Small Business – Short term loss of Pahu'iku'i fishing in West Hawaii. Permanent rules in 2 years. Justification – Better for long-term management of fishery.

# Department of Labor and Industrial Relations

Under 201M-7(a), the following is a list of rules describing the specific public purpose or interest for adopting the respective rules that affect small business, during the period of July 1, 2021 through June 30, 2023, with reasons for justifying the rules' continued implementation:

Hawai'i Occupational Safety & Health Division (HIOSH)

#### 1. HAR Title 12 Subtitle 8 Part 10 – Boiler and Pressure Vessel

<u>Justification</u> - To reflect the passage of Act 102 (SLH, 2022). Act 102 authorizes owneruser inspectors in the exclusive employment of owner-user inspection organizations to perform inspections on pressure retaining items.

The National Board of Boiler and Pressure Vessel Inspectors permits an Owner-User Inspection Organization (OUIO) to establish and maintain an inspection program if the OUIO's inspection procedures meet the requirements of NB-371, Accreditation of OUIO, NB-381, Quality Program for Inspection Organizations, NB-263, National Board Rules for Commissioned Inspectors, and the jurisdiction's approval.

#### 2. HAR Title 12 Subtitle 8 Chapter 43 – Boards

<u>Justification</u> – Rules of Practice and Procedure before the Hawaii Labor Relations Board (HLRB) was adopted on October 21, 2022. The adoption of Chapter 43 replaced Chapters 41 and 42 and streamlined the procedure for contested case hearings before HLRB. Chapter 43 also includes rules of practice and procedure for contested case hearings pursuant to Chapter 396, Hawaii's Occupational Safety and Health Law.

The adoption of HAR Chapter 43 positively impacts small businesses by providing a streamlined procedure for contested case hearings, procedures for the free use of the HLRB's electronic filing system and cost savings for small businesses via electronic filing.

# Department of Public Safety (DPS)

DPS does not have any information to provide as requested by the SBRRB. DPS follows statutes and rules administered by the DAGS and the State Procurement Office in dealing with small businesses.

# Department of Taxation (DoTax)

Under 201M-7(a), the following is a list of rules describing the specific public purpose or interest for adopting the respective rules that affect small business, during the period of July 1, 2021 through June 30, 2023, with reasons for justifying the rules' continued implementation:

#### 1. HAR Title 18 Chapter 237.1 – Administration of Taxes

<u>Justification</u> - The proposed rules amend section 18-237-1 of the HAR to add a new section to define the term "employee" for purposes of Hawaii's general excise tax law.

# 2. HAR Title 18 Chapter 251 – Rental Motor Vehicle, Tour Vehicle, and Car-Sharing Vehicle Surcharge Tax

<u>Justification</u> - The proposed rules amend sections 18-251-1-01 and 18-251-1-02 of the HAR to include peer-to-peer car sharing marketplaces in the definition of "lessors" under the Rental Motor Vehicle Surcharge Tax (RVST).

Please note these proposed rules are nearly identical to the Temporary Administrative Rules (the "Temporary Rules") currently in effect. Affected taxpayers were required to register for a license prior to March 1, 2021, and DoTax has been enforcing the rules since that date.

# Department of Transportation (DOT)

DOT does not have any administrative rule that needs to be amended, or repealed to algin with any new amended, or repealed statute; additionally, there are no rules adopted in FY 23 that affect small business.

# University of Hawaii (UH)

UH confirms that it currently has no administrative rules affecting small business, and that it has not amended or repealed any rules in the past year based upon any new, amended, or repealed statute impacting small business.

# Follow-up on Prior SBRRB Administrative Rule Reviews

The following Hawaii Administrative Rules were previously reviewed by the SBRRB. Current updates are noted.

# **Department of Agriculture**

#### **Division of Measurement Standards**

#### 1. HAR Title 4 Chapter 93 – Packaging and Labeling

<u>Justification</u> - This rule ensures that consumer commodities offered for sale in the State are correctly labeled as to their content identification and unit amount. The rule also defines specific identification regarding the Department of Agriculture's logo, "Island Fresh." The rules were established in 1981 and amended in 1995.

<u>2006 Recommendation</u> - Many products that are represented as Hawaiian-made and Hawaiian-grown are not. Rules need re-analysis and updating.

<u>Response from Agency</u> - A conversation with Mr. William Pierpont, Branch Chief of the Measurement Standards Branch on February 8, 2008 noted that the Review Board's comments that products represented as Hawaiian-made and Hawaiian-grown does not apply. Packaging and labeling requirements are implemented through the National Institute of Standards and Technology Handbook 130, 1993 edition, which are current. Further, the logo "Island Fresh" is completely different than "Hawaiian-made" and "Hawaiian-grown" therefore; no future to amend the rules are expected.

The SBRRB was not in agreement with the Agencies' response and justification. Therefore, a full analysis of this rule with a draft to be provided to the SBRRB by December 2009 is requested. A memorandum will be sent to the Agency outlining this request with a copy sent to the Governor.

<u>Final Commentary</u> - A discussion with DOA in 2018 revealed that the rules are in process of being reviewed and will be updated accordingly; no date for completion was determined.

As of the printing of this 2024 report, there have been no changes or updates to the rules.

#### Division of Plant Industry

2. HAR Title 4 Chapter 73 – Plant and Non-Domestic Animal Quarantine Plant Export Rules

<u>Justification</u> - This rule provides for export plant and plant products inspectional and disinfestation treatment services that meet the requirements of the state or country of destination. Agriculture is an important economic industry to the State of Hawaii.

From the inception of large-scale mono-crop production such as pineapple and sugarcane to the diversification of specialized crops, which include gourmet baby vegetables, exotic cut flowers and tropical fruits, as well as ornamental plants, now include the culture of various aquatic ornamental and food species. This is a far cry from the traditional plant crops grown historically in soil.

Because of this expansion, there has been an increased need to ship plants or plant products out of the State. Presently, this administrative rule provides for export plant and plant products' inspectional and disinfestations treatment services, which is provided by the Plant Quarantine Branch, which meets the requirements of the State or Country of destination; each State or Country has their own requirements that must be met before plants can enter their state or country.

To implement the requirements, the Branch has the authority to impose nursery inspection fees as well as burrowing nematode testing fees, which may seem to impact small business. The necessary fee helps to defray the operational and travel costs borne to the Branch, which may be hampered by general budgetary constraints.

Without this administrative rule in place, the services provided by the Branch to certify plants going out of the state to other states or countries would not be possible. Programs such as the nursery certification program and the origin inspection program for cut flowers are administered through this rule.

Although the rule imposes many restrictions on nurseries and the flower businesses, these requirements must be met, or the destination state or country will not accept the plants or flowers being shipped or taken to the respective state or country. The rule was established in 1981.

<u>2006 Recommendation</u> - Rule amendments were submitted to the SBRRB in 2006; however, the Branch has subsequently pulled the rules for further analysis. The Branch is in the process of updating this rule; the SBRRB agrees the rule should be reviewed and revised.

<u>Response from Agency</u> - This rule provides an amendment to modify the nursery certification program and establish a compliance agreement program for exporting nurseries. The amendments will update rules based on new science and changing industry needs as well as stricter requirements for certifying nurseries.

The Branch's targeted date for transmitting the draft rules to the Board of Agriculture for review is February 2009 with a public hearing has a projected date of June 2009. The SBRRB was in concurrence and will follow-up with the Agency.

<u>Final Commentary</u> - A discussion with DOA in 2018 revealed that the rules are currently "frozen" in terms of modification however because the statute governing these rules reflect a change in fees, proposed amendments regarding the fees may be brought forth in front of this Board within the next few years.

As of the printing of this 2024 report, there have been no changes or updates to the rules.

#### Division of Animal Industry

#### 3. HAR Title 4 Chapter 17 – Swine

<u>Justification</u> - This rule authorizes DoAg to undertake disease control measures intended to control and eradicate certain diseases of local and national economic significance or that may affect public health adversely. Preventing the introduction of diseases reduces the potential for animal losses due to death or poor growth and maintains the general health and welfare of domestic pigs.

The rule is justified due to the importance of disease surveillance, diagnosis, and eradication on the economic viability of the swine industry and in protecting public health from infectious disease transmitted from animals to man. General health and welfare of livestock is enhanced through disease control and eradication activities, resulting in a more wholesome product for the Hawaii market and enhanced consumer confidence in Hawaii products. The rules were established in 1981.

On February 14, 2008, Dr. James Foppoli, Administrator of Animal Industry Division, indicated the rules are in process of being amended.

<u>2006 Recommendation</u> - The rules are 25 years old; the rules are in process of being updated.

On February 14, 2008, Dr. James Foppoli, Administrator of Animal Industry Division, indicated that these rules are still in the process of being amended. The Review Board will continue to monitor the status.

<u>Final Commentary</u> - A discussion with DoAg in 2018 indicated that these rules have been under review and in the process of being updated for several years; a completion of the updates is expected in 2020.

As of the printing of this 2024 report, there have been no changes or updates to the rules.

#### 4. HAR Title 4 Chapter 23 – Horses

<u>Justification</u> - This rule controls the importation of diseases and pests that affect horses. Preventing the introduction of certain horse diseases and pests into Hawaii is essential to maintain a healthy horse population. In addition, freedom from certain diseases reduces the economic burden for horse owners resulting from illness and death. As most horses in Hawaii are pets, there is little impact on small business by these import requirements.

The rules were established in 1949 and last amended in 1981. On February 14, 2008, Dr. James Foppoli, Administrator of Animal Industry Division, indicated that these rules are still in the process of being amended. The Review Board will continue to monitor the status.

<u>2006 Recommendation</u> - The rules are 25 years old; the Agency has indicated that the rules are in process of being updated.

<u>Final Commentary</u> - A discussion with DoAg in 2018 indicated that these rules have been under review and in the process of being updated for several years; completion of the updates is expected in 2020.

As of the printing of this 2024 report, there have been no changes or updates to the rules.

## **Department of Commerce and Consumer Affairs**

#### 5. HAR Title 16 Chapter 75 - Cemeteries and Funeral Trusts

<u>Justification</u> - The purpose of the rules is to implement licensing and regulation of the cemetery and funeral trust industry under the department's regulatory authority. The rules are still needed as they facilitate licensing and enforcement. The rules were established in 1969 and amended in 1991.

<u>2006 Recommendation</u> - This industry has had its share of publicity. Full analysis and update should be performed.

<u>Response from Agency</u> - The SBRRB recommended that a full analysis and update be performed. DCCA plans to amend the rules to: (1) make them consistent with Act 188, SLH 2007; (2) incorporate current practices; and (3) update references to corporations to include limited liability companies. DCCA's targeted date for transmitting the draft rules to the Department of the Attorney General for review is August 2008. The SBRRB is in concurrence with the Agency.

<u>Final Commentary</u> - A discussion with DCCA in 2018 indicated that these rules are, by nature, quite sensitive to change, although changes have been discussed. No date has been determined for final updates.

As of the printing of this 2024 report, there have been no changes or updates to the rules.

#### 6. HAR Title 16 Chapter 117 – Activity Providers and Activity Desks

<u>Justification</u> - The rules implement licensing and regulate the activity providers and activity desks under the department's regulatory authority. They are necessary as they facilitate licensing and enforcement; the rules were established in 1995.

<u>2006 Recommendation</u> - There is substantial small business impact largely due to fraud in the industry. Full analysis and update should be performed.

<u>Response from Agency</u> - The SBRRB expressed concerns that there is substantial small business impact largely due to fraud in the industry. Consequently, the SBRRB recommended that a full analysis and update be carried out. DCCA has reviewed the rules and determined that no substantive amendments are necessary at this time. DCCA has received an average of 18 complaints a year - there have been approximately 325 registered activity desks over the past four years. Note: in 2007, of the current 54 complaints, six are against licensed activity desks and 48 are for unlicensed activity, mostly against one company.

The SBRRB is in concurrence with DCCA. Although DCCA determined there to be no substantive changes in 2008, due to the noted substantial fraud in the industry, it will again, be approached by the SBRRB.

<u>Final Commentary</u> - A discussion with DCCA in 2018 indicated that these rules are not in the process of being amended. They will be reviewed soon; at that time, a determination will be made if modifications are warranted.

As of the printing of this 2024 report, there are no changes or updates to the rules.

# Department of Health

#### Medical Division

7. Chapter 11-89 – Services for Developmental Disabilities Domiciliary Homes <u>Justification</u> - The rules establish minimum requirements for the certification and licensure of developmental disabilities domiciliary homes for adult individuals with developmental disabilities. §333 F-2(c) (4), HRS, requires that developmental disabilities domiciliary establish a continuum of residential alternatives in the community which includes the provision of domiciliary homes for adult individuals with developmental disabilities.

These rules set standards and provides for the regulation of such homes through certification and licensure. This is needed to ensure the health and safety of this vulnerable population. The rules were established in 1992.

<u>2006 Recommendation</u> - Standards have changed, and enforcement of the rules has been different since the rules were established in 1992. Therefore, some provisions should be deleted. Reanalysis and update of rules should be performed.

<u>Response from Agency</u> - On March 20, 2008, correspondence from Health Director Fukino, M.D., indicated that Office of Health Care Assurance will continue to keep in mind the SBRRB's recommendations as efforts continue regarding administrative rule analysis and revision.

As the population regarding developmental disabilities domiciliary homes is growing and identified in the community, it is recommended that the Agency address the needs of the population and bring these rules and regulations regarding services to this population current. The SBRRB strongly recommends that these rules are amended with a first draft delivered to this Board by December 2009. A memorandum will be sent to the Agency outlining this request with a copy sent to the Governor.

<u>Final Commentary</u> - As of 2024, DOH's website continues to show the rules are "pending amendment & compilation."

#### 8. Chapter 11-95 – Freestanding Surgical Outpatient Facilities

<u>Justification</u> - The rules establish minimum requirements for the protection of the health, welfare and safety of patients, personnel, and the public in freestanding surgical outpatient facilities; in all instances where other agencies of government have similar regulations, the stricter rules shall apply.

These rules contain state licensure requirements. Such licensure ensures that the federal and medical standards for health facilities are being met. Thus, licensure is a pre-requisite for federal reimbursement. Without licensure, the health and safety of patients, employees and the public will be compromised, and federal reimbursement will not be realized. The rules were established in 1986.

<u>2006 Recommendation</u> - Better defined guidelines and standards are needed, especially with safety standards. The rules are too vague and are 20 years old. Re-analysis and update of rules should be performed.

<u>Response from Agency</u> - On March 20, 2008, correspondence from Health Director Fukino, M.D., indicated that Office of Health Care Assurance will continue to keep in mind the Small Business Regulatory Review Board's recommendations as efforts continue regarding administrative rule analysis and revision.

The SBRRB will monitor these rules for updates from the Agency.

<u>Final Commentary</u> - As of 2024, DOH's website continues show the rules are "pending repeal and replacement by Chapter 92."

#### 9. Chapter 11-96 – Freestanding Adult Day Health Centers

<u>Justification</u> - The rules establish minimum requirements for the protection of health, welfare, and safety of clients and the public in adult day care centers. These rules contain state licensure requirements. Licensures of these settings are critical to ensure provision of care is within current federal and medical standards to ensure the health and safety of patients, employees, and the public. The rules were established in 1991.

<u>2006 Recommendation</u> - The Agency has indicated that the rules need revision; rules are 15 years old. The SBRRB agrees with the Agency that these rules should be reviewed and revised.

<u>Response from Agency</u> - On March 20, 2008, correspondence from Health Director Fukino, M.D., indicated that Office of Health Care Assurance will continue to keep in mind the Small Business Regulatory Review Board's recommendations as efforts continue regarding administrative rule analysis and revision.

These are essential rules and must be clear and separate as well as distinguished from other adult programs because the centers are freestanding; the SBRRB concurs.

Final Commentary - As of 2024, there were no changes or updates to the rules.

#### 10. Chapter 11-99 – Intermediate Care Facilities for the Mentally Retarded

<u>Justification</u> - The rules establish minimum requirements for the protection of the health, welfare, and safety of patients, personnel, and the public in small intermediate care facilities for the mentally retarded. In all instances where other agencies of government have similar regulations, the stricter rules shall apply.

The Intermediate Care Facility/Mentally Retarded population is the most vulnerable of the disabled population. These regulations provide for assurance of their safety and welfare. The state licensure regulations are mandatory to provide at least minimal assurance for safety and oversight of such individuals who otherwise are not able to care for themselves. The rules were established in 1985.

<u>2006 Recommendation</u> - Agency has indicated that the rules need revisions; rules are over 20 years old. The SBRRB agrees with DOH that these rules should be reviewed and revised.

<u>Response from Agency</u> - On March 20, 2008, correspondence from Health Director Fukino, M.D., indicated that Office of Health Care Assurance will continue to keep in mind the SBRRB's recommendations as efforts continue regarding administrative rule analysis and revision.

It is very important that these rules are updated because there is a greater population within the community, so the resources are limited to them. The SBRRB strongly recommends that these rules be reviewed and amended with a first draft delivered to the SBRRB by December 2009. A memorandum will be sent to the Agency outlining this request with a copy sent to the Governor.

Final Commentary - As of 2024, there were no changes or updates to the rules.

#### **Environmental Division**

Noise, Radiation and Indoor Air Quality Branch

#### 11. Chapter 11-39 – Air Conditioning & Ventilation System

<u>Justification</u> - The rules are required for core public health. The rules implement §321-11 (13), HRS for the public health and safety respecting any place or building where noisome, noxious trades and manufacturing are carried on, or intended to be carried on by seeking to assure adequate and healthful design, construction, installation and operation of comfort air conditioning and ventilating systems; and provide minimum ventilating requirements.

Public health and safety are adversely impacted in the absence of regulating mechanical ventilation systems providing outside air, supply air, return air, and exhaust air. Inappropriate and inadequate ventilation can lead to carbon monoxide poisoning in parking garages, indoor air problems, and other detrimental health effects. The rules were established in 1983.

<u>2006 Recommendation</u> - The rules need updating. Re-analysis and update of rules should be performed.

<u>Response from Agency</u> - HAR Chapter 11-48, the replacement for HAR Chapter 11-39, has been completed and reviewed by the program's assigned deputy attorney general. An informational meeting on the proposed rule was held on February 8, 2008. Over fifty individuals representing mechanical engineering, architecture, state and county government, property managers, were in attendance. The agency is in the process of implementing a small business review committee for the new rule and expected to complete the small business impact statement by the end of October 2008.

<u>Final Commentary</u> - As of 2024, DOH's website continues to show rules are "pending repeal/replacement by Chapter 48."

#### 12. Chapter 11-44 – Radiologic Technology Board and Radiologic Technology Rules

<u>Justification</u> - The purpose of the rules is required for public health and safety. The rules establish minimum state standards of education, training and experience for persons who apply x-rays to human beings for diagnostic purposes or ionizing radiation to human beings for therapeutic purposes, or radiopharmaceuticals to human beings for diagnostic and therapeutic purposes.

Unlicensed and untrained personnel can cause unnecessary exposure of ionizing radiation to medical providers, patients, and the public. Ionizing radiation is a known carcinogen. This rule is necessary to ensure only properly trained and qualified individuals practice radiologic technology. The rules were established in 1989.

<u>2006 Recommendation</u> - These rules need updating. Re-analysis and update of rules should be performed.

<u>Response from Agency</u> - A small business committee was created to review proposed revisions for this rule. The SBRRB reviewed these amended rules in June 2008 and recommended that they proceed to a public hearing.

Final Commentary - As of 2024, there were no changes or updates to the rules.

#### 13. Chapter 11-45 – "Radiation Control"

<u>Justification</u> - The rules are required for core public health. The rules set minimum standards for all persons and facilities that receive, possess, use, transfer, own or acquire any source of radiation, all persons who install and service sources of radiation, and all persons who provide radiation services.

Controlling the use of ionizing radiation from x-ray systems and non-NRC radioactive materials is essential in minimizing unnecessary exposure to medical providers, patients, and the public. Ionizing radiation is a known carcinogen. Following the stochastic theory, any amount of ionizing radiation exposure may cause long term effects. The rules were established in 1999.

<u>2006 Recommendation</u> - The rules need updating. Re-analysis and update of rules should be performed.

<u>Response from Agency</u> - This rule is currently being revised to reflect current national standards and the Suggested State Regulations for the Control of Radiation developed by the Conference of Radiation Control Program Directors, Inc. Due to the volume of technical changes, a draft revision is not expected before January 2009.

The SBRRB is in concurrence of the proposed modifications to the rules and will followup with the agency.

<u>Final Commentary</u> - As of 2024, DOH's website continues to show the rules are "pending amendment & compilation."

# **Public Utility Commission (PUC)**

Act 108, Session Laws of Hawaii 2014, transferred the Public Utilities Commission (PUC) from Department of Budget and Finance (B&F – Title 6) to Department of Commerce and Consumer Affairs (DCCA – Title 16).

Under 201M-7(a), the following is a list of rules describing the specific public purpose or interest for adopting the respective rules that affect small business, during the period of July 1, 2021 through June 30, 2023, with reasons for justifying the rules' continued implementation:

# 1. HAR Title 16 Chapter 603 – Motor Carrier Tariffs and Schedules Agency's Justification

As required by HRS Chapter 271, the rules are necessary to govern the form and content of tariffs and schedules of common and contract carriers by motor vehicles;

specifically, those tariffs and schedules described under HRS §§ 271-20, 271-21, and 271-22. They were established in 1994.

#### 2006 Recommendation

Rules are twelve years old; full analysis and update should be performed.

#### **Response from Agency**

In response to the SBRRB's request, the Commission solicited proposals for amendments to HAR Chapter 6-62, "Motor Carrier Rules and Classification of Property and Passenger Carriers" and HAR Chapter 6-63, "Motor Carrier Tariffs and Schedules," from motor carrier industry professional organizations. Hawaii Tourism Authority (HTA) proposed a change to 6-62-20, Motor Vehicle Marketing.

Under HTA's recommendation, motor carriers that are subject to State and Federal motor carrier safety regulations would mark their motor vehicles pursuant to the federal rules on marking of commercial motor vehicles. Those that are not subject to the motor carrier safety regulations would have the option to follow the Commission's existing rules on motor vehicle marking. No other comments or recommendations were submitted for the Commission's consideration.

Upon review and analysis of HAR chapters 6-62 and 6-63 and the response from HTA, the Commission has decided that: (a) Suggested revisions to HAR Chapter 6-62 are not required at this time but will be considered in any subsequent rulemaking proceedings; and (b) HAR Chapter 6-63 does not currently require any revisions. Except for HTA, the organizations appear to be satisfied with the existing rules.

With respect to HTA's proposed modification, the recommendation is not substantively critical for effective motor carrier regulation currently. The recommendation, as described above, does not call for a substantial change to the existing section except to apply the federal rules on marking of commercial motor vehicles to certain motor carriers.

The SBRRB is not in agreement with the Agencies' response and justification. Therefore, a full analysis of this rule with a draft to be provided to the SBRRB by December 2009 is requested. A memorandum will be sent to the Agency outlining this request with a copy sent to the Governor.

#### **Final Commentary**

As of 2020, this rule moved from B&F Title 6 to DCCA Title 16. This transfer required the simultaneous repeal of the existing B&F chapters and adoption of new chapters in the DCCA title.

These rules were transferred with an effective date of 1/01/2019, however, no other modifications or changes were made at the time.

#### 2. HAR Title 16 Chapter 605 – Water Carriers Agency's Justification

As required by HRS Chapter 271G, the rules are necessary to govern the following: (1) Form and content of tariffs of water carriers of property and passengers, and the information and data to be submitted for the establishment of new or revised rates,

fares, or charge; and (2) Filing of financial and statistical information by water carriers of property and passengers. The rules have not been amended since first promulgated in 1976.

#### 2006 Recommendation

Rules are over 30 years old; full analysis and update should be performed.

#### Response from Agency to Review Board's Recommendation

The Commission has determined that HAR Chapter 6-65, "Water Carriers" does not require revisions at this time, as they were last revised in 1999. Thus, the assumption noted as a concern that the "rules are over 30 years old" is an incorrect assumption. The SBRRB is not in agreement with the Agencies' response and justification. Therefore, a full analysis of this rule with a draft to be provided to the SBRRB by December 2009 is requested. A memorandum will be sent to the Agency outlining this request with a copy sent to the Governor.

#### **Final Commentary**

As of 2020, this rule moved from B&F Title 6 to DCCA Title 16. This transfer required the simultaneous repeal of the existing B&F chapters and adoption of new chapters in the DCCA title.

These rules were transferred with an effective date of 1/01/2019, however, no other modifications or changes were made at the time.

Under Section 201M-7(a), the following outlines a list of rules to be amended or repealed, based upon any new, amended or repealed statute:

# 3. HAR Title 6 Chapter 62 – Motor Carrier Rules and Classification of Property and Passenger Carriers Agency's Justification

Pursuant to HRS Chapter 271, the rules are necessary to administer, execute, and enforce the intent of the motor carrier laws, particularly the policies set forth under HRS Section 271-1. The rules were established in 1992.

#### 2006 Recommendation

Since the rules have been established, there have been many changes to the industry. Full analysis and update should be performed.

#### **Response from Agency**

In response to the SBRRB's request, the Commission solicited proposals for amendments to HAR Chapter 6-62, "Motor Carrier Rules and Classification of Property and Passenger Carriers," and HAR Chapter 6-63, "Motor Carrier Tariffs and Schedules" from motor carrier industry professional organizations. Hawaii Tourism Authority (HTA) proposed a change to 6-62-20, Motor Vehicle Marking.

Under HTA's recommendation, motor carriers that are subject to State and Federal motor carrier safety regulations would mark their motor vehicles pursuant to the federal rules on marking of commercial motor vehicles. Those that are not subject to the motor carrier safety regulations would have the option to follow the Commission's existing rules on motor vehicle marking. No other comments or recommendations were submitted for the Commission's consideration.

Upon review and analysis of HAR chapters 6-62 and 6-63 and the response from HTA, the Commission has decided that: (a) Suggested revisions to HAR Chapter 6-62 are not required at this time but will be considered in any subsequent rulemaking proceedings; and (b) HAR Chapter 6-63 does not currently require any revisions. Except for HTA, the organizations appear to be satisfied with the existing rules.

With respect to HTA's proposed modification, the recommendation is not substantively critical for effective motor carrier regulation. The recommendation, as described above, does not call for a substantial change to the existing section except to apply the federal rules on marking of commercial motor vehicles to certain motor carriers.

The SBRRB is not in agreement with the Agencies' response and justification. Thus, a full analysis of this rule with a draft to be provided to the SBRRB by December 2009 is requested. A memorandum will be sent to the Agency outlining this request with a copy sent to the Governor.

#### Final Commentary

As of 2020, contents moved from Title 6 to Title 16 per Act 108, Session Laws of Hawaii 2014, however, as of the date of this 2024 Report, the chapter remains as 62 and no changes or modifications have been made to the rules.

# COUNTY DEPARTMENTS – JUSTIFICATION OF RULES AND RULES EXPECTED TO BE AMENDED OR REPEALED BASED ON ANY NEW, AMENDED OR REPEALED STATUTE

# Hawaii County

Under 201M-7(a), the following is a list of rules describing the specific public purpose or interest for adopting the respective rules that affect small business, during the period of July 1, 2021 through June 30, 2023, with reasons for justifying the rules' continued implementation:

#### **Department of Environmental Management**

- Administrative Rule No. 5-3 Article II (Solid Waste Division) Rule 5 (General Provisions), Section 5-3 (Definitions) <u>Justification</u> – Public health and safety. Supports a clean environment. Provides an enforceable definition of an "Unsecured load" to reduce litter.
- Administrative Rule No. 12-3 Article II (Solid Waste Division), Rule 12 (Solid Waste Fees), Section 12-3 (Fee Schedule), Subsection 1 (Sanitary landfill disposal fees), Paragraph D (Residential credit)

<u>Justification</u> – Public health and safety. Supports a clean environment. Grants tipping credit to commercial haulers of household generated waste.

#### Hawai'i Fire Department

3. Hawaii Revised Statues Chapter 132 Fire Protection

<u>Justification</u> – State government regulation regarding the powers of the Fire Chief, Investigation rights, entry, duties of owners, penalties, submission of building plans. Establishes the powers and duties of Fire Chief's in the State of Hawaii in the furtherance of safety from fire for the public.

4. Hawaii County Code Chapter 26, Article 1. Hawaii County Fire Code

<u>Justification</u> – Establishes the minimum life safety standards in Hawaii County in relation to fire for the built environment.

\*Will be updated in FY2022-23 due to changes to state fire code as established in HRS 107-24(c) and decided by HRS107-25, and mandated to be update by code cycle in HRS107-28

5. Hawaii County Code Chapter 26, Article 2. Hawaii County Fire Code

<u>Justification</u> – Adopts the language of HRS 132D on fireworks within the County of Hawaii for the safe regulation and usage of explosives pyrotechnic within the jurisdiction. \*No changes, but will be moved from Chapter 26, Article 2, to Chapter 17, Article 2 as part of the FY2022-23 updates to fire code and county code.

#### **Department of Water Supply**

#### 6. Hawaii Revised Statutes Chapter 54 – Water Systems

<u>Justification</u> – Management, control, and operation of the water systems of the County and property thereof.

#### 18. Hawaii County Charter, Article VIII Section 8-1 through 8-5

<u>Justification</u> – Management, control, and operation of the water systems of the County and property thereof.

#### **19. Department of Water Supply Rules and Regulations**

<u>Justification</u> – Management, control, and operation of the water systems of the County and property thereof.

## **City and County of Honolulu**

Pursuant to Section 201M-7, HRS, we have surveyed all our City departments and agencies and hereby affirm that except for the items listed below by department/agency, there were no rules adopted during the prior year that affect small business:

#### **Department of Planning and Permitting (DPP)**

DPP reported that there were no new, amended, or repealed Administrative Rules and that no rules were adopted affecting small business during the period of July 1, 2021 through June 30, 2023

#### **Department of Transportation Services (DTS)**

DTS may amend or repeal Chapter 23-3, Bus Advertising on City Transportation Vehicles (TheBus), withing the next year because of enactment of Ord. 23-21.

DTS has not adopted any rules within the past calendar year.

#### Honolulu Board of Water Supply (BWS)

Although no new rules were adopted, BWS presented proposed water rates to the SBRRB on August 17, 2023 and received support to proceed to public hearing. The rates were subsequently adopted by the BWS Board on November 28, 2023 for rates and charges for the furnishing of water and water service for Fiscal Years 2024 to 2029. The rate changes go into effect as of February 1, 2024 and will have an impact on small business.

#### **Department of Facility Maintenance**

For future awareness, Storm Water Quality has existing Administrative Rules in place under Title 14, Chapter 6 that will be revised and updated in accordance with the Revised Ordinances of Honolulu (ROH), placing storm water enforcement authority under Chapter 43, ROH, versus Chapter 14 (ROH). The revised rules are scheduled for adoption in CY2024 and the SBBRB will be advised accordingly.

#### Honolulu Liquor Commission

On June 17, 2022, Act 076 (HB137 HD1 SD2, CD1) was signed into law, with an effective date of January 1, 2023. Act 076 made broad revisions to Hawaii Revised Statutes (HRS) Chapter 281, with a particular focus on the license application process and the investigative scope and discretion accorded an investigator in this process. Because the license application process is a core function of the Liquor Commission, the impact of Act 076 is expected to be extensive. Below is a list of existing Rules that may be amended in response to requirements found in Act 076, reserving the right to add to or delete from the list following additional review:

- 1. Rule §3-80-1.1. Definitions
- 2. Rule §3-81-19.11 Powers of the Commission in Conducting Hearings
- 3. Rule §3-81-20. General Right of Inspection

- 4. Rule §3-82-38.25. Restrictions of Conditions on Licensing
- 5. Rule §3-82-41.4. Management of Operating Agreements
- 6. Rule §3-82-45.1. Requirement for Criminal History and Fingerprint Card
- 7. Rule §3-83-53.1. License Applications; Notice of Hearing; Affidavits
- 8. Rule §3-83-56. Report by Investigator
- 9. Rule §3-83-57.1. Affidavits; Forms
- 10. Rule §3-83-61.1. Renewal of Existing License
- 11. Rule §3-84-79.1 Obstructing Commission Operations

Although the Honolulu Liquor Commission conducted public hearings on the adoption of proposed new rules on February 10, 2022, due to changes in the Commission and Commission administration, the process was not completed. For awareness, completion of the adoption process is anticipated in CY2024.

#### **Department of Parks and Recreation (DPR)**

The Department of Parks and Recreation amended the "Rules and Regulations Governing Shore Water Events" in CY2023. The proposed rules went before the SBRRB on July 20, 2023, a public hearing was held on October 23, 2023 and the proposed rules went back before the SBRRB on November 16, 2023. The rules were approved by Mayor Blangiardi and filed with the City Clerk on December 5, 2023.

See; <u>2023-12-11</u> fully executed Admin Rules Title 19 DPR Chap 25 Rules and Regulations Governing Shore Water Events.PDF (honolulu.gov)

#### Honolulu Fire Department (HFD)

The HFD had no administrative rules or rule changes that would affect small businesses at this time. The public facing rules the HFD has jurisdiction over is the Fire Code of the City and County of Honolulu, of which only clarification changes were made in its recent adoption. Amendments to the Fire Code are under review and have not been adopted.

Adopted amendments affecting small businesses will be included in the next annual report.

#### Mayor's Office of Culture and the Arts (MOCA)

MOCA does not have Administrative Rules and thus this request is not applicable to the department.

#### City and County of Honolulu Office of the Managing Director

The following departments have reported no changes: Department of Environmental Services (ENV) Department of Human Services (DHR) Office of Economic Revitalization (OER) Department of the Corporation Counsel (COR) Department of Information Technology (DIT), Medical Examiner Department (MED) Department of Emergency Management (DEM) Office of Climate Change, Sustainability and Resiliency (CCSR) Honolulu Authority for Rapid Transportation (HART) Department of Customer Services (DCS) Department of Design and Construction (DDC) Office of Housing (HOU) Managing Director's Office (MDO)

# County of Maui

Under 201M-7(a), the following is a list of rules describing the specific public purpose or interest for adopting the respective rules that affect small business, during the period of July 1, 2021 through June 30, 2023, with reasons for justifying the rules' continued implementation:

#### **Department of Environmental Management**

1. Maui County Code Chapter 20.42, Prohibit the Sale, Use, or Distribution of Non-Mineral Sunscreens

<u>Justification</u> – Ordinance No. 5306 established December 6, 2021 and made effective October 1, 2022.

2. Maui County Code Chapter 20.18, 20.18.040 Plastic Bag and Disposable Bodyboard Restrictions

<u>Justification</u> – Amended by Ordinance No. 5236 on August 9, 2021 to include bodyboards effective August 9, 2022. Businesses are prohibited from selling, renting, or distributing disposable bodyboards.

3. Maui County Code Chapter 20.26, Relating to the Sale and Use of Plastic Disposable Foodware

<u>Justification</u> – Amended by Ordinance No. 5084 March 1, 2022. Includes a restriction on plastic disposable food ware and disposable polystyrene foam coolers.

# County of Kaua'i

Under 201M-7(a), the following is a list of rules describing the specific public purpose or interest for adopting the respective rules that affect small business, during the period of July 1, 2021 through June 30, 2023, with reasons for justifying the rules' continued implementation:

#### **Department of Finance – Real Property Division**

1. Section 5A-11.4 of the Kauai County Code – Home and Related Exemption Rules <u>Justification</u> – The rules relate to a new ordinance passed in the fall of 2020 that tightened up the restrictions to qualify for a homeowner's exemption. The intent was to make it more difficult to qualify for the home exemption to be more uniform with the other Hawaii counties.

#### **Department of Parks and Recreation**

2. Rules and Regulations Governing Commercial Boating Activities at County Beach Parks, Part IV, Sections 30 to 36

<u>Justification</u> – The rule amendments moderately extend the allowable hours of operation, amend compliance and enforcement of provisions to allow for incremental fines rather than automatic permit revocation, and clarify the scope of commercial activity that may be carried out at the County's Weke Road Boat Ramp.



Department of Business, Economic Development & Tourism Small Business Regulatory Review Board

No. 1 Capitol District Building 250 South Hotel Street, 5<sup>th</sup> Floor Honolulu, Hawaii 96813 Telephone (808) 798-0737 Website: sbrrb.hawaii.gov Email: DBEDT.sbrrb.info@hawaii.gov

# V. Legislative Matters

# A.Discussion and/or Action on the following legislative matters:

- House Bill 2354 Relating to the Small Business Regulatory Review Board – Clarifies that the Small Business Regulatory Review Board has the authority to review legislation affecting small businesses in response to a request from small business owners
- Senate Bill 3043 Relating to the Small Business Regulatory Review Board – Clarifies that the Small Business Regulatory Review Board has the authority to review legislation affecting small businesses in response to a request from small business owners
- 3. Senate Bill 2984 Relating to Small Business Establishes the Hawaii Capital Loan Revolving Fund to be used to make loans to businesses located in nationallydeclared disaster areas relating to the 2023 Maui wildfires and to, in part, administer the Maui Business Bridge Grants Program. Declares that the general fund expenditure ceiling is exceeded. Makes an appropriation
- GM 595 Submitting for consideration and confirmation as the Director, Department of Business, Economic Development and Tourism, Gubernatorial Nominee, James Kunane Tokioka, for a term to expire 12-31-2026 – No Action Needed
- 5. House Bill 1956 Relating to Economic Development Establishes a business revitalization task force to identify methods to improve Hawaii's general economic competitiveness and business climate, including by mitigating regulatory and tax burdens; requires a report to the legislature



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Measure Title:	RELATING TO THE SMALL BUSINESS REGULATORY REVIEW BOARD.
Report Title:	Small Business Regulatory Review Board; Legislation; Small Business
Description:	Clarifies that the Small Business Regulatory Review Board has the authority to review legislation affecting small businesses in response to a request from small business owners.
Companion:	<u>SB3043</u>
Package:	Governor
Current Referral:	ECD, JHA
Introducer(s):	SAIKI (Introduced by request of another party)

Sort by Date		Status Text
2/7/2024	Н	The committee on ECD recommend that the measure be PASSED, WITH AMENDMENTS. The votes were as follows: 7 Ayes: Representative(s) Holt, Lamosao, Hussey-Burdick, Kong, Nakamura, Quinlan, Pierick; Ayes with reservations: none; Noes: none; and 1 Excused: Representative(s) La Chica.
2/2/2024	Н	Bill scheduled for decision making on Wednesday, 02-07-24 10:30AM in conference room 423 VIA VIDEOCONFERENCE.
2/2/2024	Н	The committee(s) on ECD recommend(s) that the measure be deferred.
1/30/2024	Н	Bill scheduled to be heard by ECD on Friday, 02-02-24 10:30AM in House conference room 423 VIA VIDEOCONFERENCE.
1/26/2024	Н	Referred to ECD, JHA, referral sheet 3
1/24/2024	Н	Introduced and Pass First Reading.
1/22/2024	Н	Pending introduction.

# S = Senate | H = House | D = Data Systems | S = Appropriation measure | ConAm = Constitutional Amendment

Some of the above items require Adobe Acrobat Reader. Please visit <u>Adobe's download page</u> for detailed instructions.

# HB2354

H.B. NO. 2354

# A BILL FOR AN ACT

RELATING TO THE SMALL BUSINESS REGULATORY REVIEW BOARD.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. Section 201M-5, Hawaii Revised Statutes, is amended by amending subsection (a) to read as follows:

"(a) There shall be established within the department of business, economic development, and tourism, for administrative purposes, a small business regulatory review board to review any proposed new or amended rule. If the board determines that a proposed rule will not have a significant economic impact on a substantial number of small businesses, the board shall submit a statement to that effect to the agency that sets forth the reason for the board's decision. If the board determines that the proposed rule will have a significant economic impact on a substantial number of small businesses, the board may submit to the agency suggested changes in the proposed rule to minimize the economic impact of the proposed rule, or may recommend the withdrawal of the proposed rule. The board may also consider any request from small business owners for review of any rule proposed, amended, or adopted by a state agency or for review of any legislation affecting small businesses, and to make recommendations to the agency or the legislature regarding the need for a rule change or legislation. For requests regarding county rules, the board may make recommendations to the county council or the mayor for appropriate action."

SECTION 2. Section 201M-5, Hawaii Revised Statutes, is amended by amending subsection (f) to read as follows:

"(f) The Board shall submit an annual report to the legislature twenty days prior to each regular session detailing any requests from small business owners for review of any rule <u>proposed</u>, <u>amended</u>, or adopted by a state agency <u>or for review of</u>

#### any legislation affecting small businesses, and any

recommendations made by the board to an agency or the legislature regarding the need for a rule change or legislation. The report shall also contain a summary of the comments made by the board to agencies regarding its review of proposed new or amended rules."

SECTION 3. New statutory material is underscored.

SECTION 4. This Act shall take effect upon its approval.

INTRODUCED BY:

BY REQUEST

#### Report Title:

Small Business Regulatory Review Board; Legislation; Small Business

#### Description:

Clarifies that the Small Business Regulatory Review Board has the authority to review legislation affecting small businesses in response to a request from small business owners.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

## SB3043

(F) (F)

Measure Title:	RELATING TO THE SMALL BUSINESS REGULATORY REVIEW BOARD.
Report Title:	Small Business Regulatory Review Board; Legislation; Small Business
Description:	Clarifies that the Small Business Regulatory Review Board has the authority to review legislation affecting small businesses in response to a request from small business owners.
Companion:	<u>HB2354</u>
Package:	Governor
Current Referral:	EET, JDC
Introducer(s):	KOUCHI (Introduced by request of another party)

Sort by Date	Status Text
2/8/2024	The committee(s) on EET recommend(s) that the measure be PASSED, WITH AMENDMENTS. The votes in EET were as follows: 5 Aye(s): Senator(s) DeCoite, Wakai, Fukunaga, Kim, Fevella; Aye(s) with reservations: none ; 0 No(es): none; and 0 Excused: none.
2/2/2024	S The committee(s) on EET has scheduled a public hearing on 02-08-24 I:01PM; Conference Room 229 & Videoconference.
1/26/2024	S Referred to EET, JDC.
1/24/2024	S Passed First Reading.
1/24/2024	S Introduced.

**S** = Senate | **H** = House | **D** = Data Systems | **\$** = Appropriation measure | **ConAm** = Constitutional Amendment

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## SB3043

S.B. NO. <sup>3043</sup>

# A BILL FOR AN ACT

RELATING TO THE SMALL BUSINESS REGULATORY REVIEW BOARD.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. Section 201M-5, Hawaii Revised Statutes, is amended by amending subsection (a) to read as follows:

There shall be established within the department of "(a) business, economic development, and tourism, for administrative purposes, a small business regulatory review board to review any proposed new or amended rule. If the board determines that a proposed rule will not have a significant economic impact on a substantial number of small businesses, the board shall submit a statement to that effect to the agency that sets forth the reason for the board's decision. If the board determines that the proposed rule will have a significant economic impact on a substantial number of small businesses, the board may submit to the agency suggested changes in the proposed rule to minimize the economic impact of the proposed rule, or may recommend the withdrawal of the proposed rule. The board may also consider any request from small business owners for review of any rule proposed, amended, or adopted by a state agency or for review of any legislation affecting small businesses, and to make recommendations to the agency or the legislature regarding the need for a rule change or legislation. For requests regarding county rules, the board may make recommendations to the county council or the mayor for appropriate action."

SECTION 2. Section 201M-5, Hawaii Revised Statutes, is amended by amending subsection (f) to read as follows:

"(f) The Board shall submit an annual report to the legislature twenty days prior to each regular session detailing any requests from small business owners for review of any rule <u>proposed</u>, <u>amended</u>, or adopted by a state agency <u>or for review of</u>

### any legislation affecting small businesses, and any

recommendations made by the board to an agency or the legislature regarding the need for a rule change or legislation. The report shall also contain a summary of the comments made by the board to agencies regarding its review of proposed new or amended rules."

SECTION 3. New statutory material is underscored.

SECTION 4. This Act shall take effect upon its approval.

INTRODUCED BY:

BY REQUEST

#### Report Title:

Small Business Regulatory Review Board; Legislation; Small Business

### Description:

Clarifies that the Small Business Regulatory Review Board has the authority to review legislation affecting small businesses in response to a request from small business owners.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.



<u>SB2984</u>	<u>k</u>	
Measure Title:	RELATING TO SMALL BUSINESS.	<b>(†</b> )
Report Title:	Small Business; Hawaiʻi Capital Loan Revolving Fund; Maui Business Bridge Grants; Expenditure Ceiling; Appropriation (\$)	
Description:	Establishes the Hawai'i Capital Loan Revolving Fund to be used to make loans to businesses located in nationally-declared disaster areas relating to the 2023 Maui wildfires and to, in part, administer the Maui Business Bridge Grants Program. Declares that the general fund expenditure ceiling is exceeded. Makes an appropriation.	
Companion:		
Package:	None	
Current Referral:	EET, WAM	
Introducer(s):	MCKELVEY, SAN BUENAVENTURA, Keohokalole, Wakai	

Sort by Date	2	Status Text
1/26/2024	S	Referred to EET, WAM.
1/24/2024	S	Passed First Reading.
1/24/2024	S	Introduced.

S = Senate | H = House | D = Data Systems | S = Appropriation measure | ConAm = **Constitutional Amendment** 

Some of the above items require Adobe Acrobat Reader. Please visit Adobe's download page for detailed instructions.

### SB2984



### DEPARTMENT OF BUSINESS, ECONOMIC DEVELOPMENT & TOURISM KA 'OIHANA HO'OMOHALA PĀ'OIHANA, 'IMI WAIWAI

<u>A HOʻOMĀKAʻIKAʻI</u>

No. 1 Capitol District Building, 250 South Hotel Street, 5th Floor, Honolulu, Hawaii 96813 Mailing Address: P.O. Box 2359, Honolulu, Hawaii 96804 Web site: dbedt.hawaii.gov JOSH GREEN, M.D. GOVERNOR

SYLVIA LUKE LT. GOVERNOR

JAMES KUNANE TOKIOKA

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DANE K. WICKER DEPUTY DIRECTOR

(808) 586-2355

(808) 586-2377

APPROVED DRAFT

Statement of James Kunane Tokioka Director Department of Business, Economic Development, and Tourism before the SENATE COMMITTEE ON ENERGY, ECONOMIC DEVELOPMENT, AND TOURISM

> Day, Date, 2024 TIME AM/PM State Capitol, Conference Room XXX

### In consideration of SB2984 RELATING TO SMALL BUSINESS.

Chair DeCoite, Vice Chair Wakai and members of the Committee. This bill establishes the Hawaii Capital Loan Revolving Fund to be used to make loans to small businesses located in nationally-declared disaster areas relating to the 2023 Maui wildfires. This bill also provides funds, in part, to administer the Maui Business Bridge Grants Program.

The Department of Business, Economic Development and Tourism (DBEDT) supports the intent of **SB2984** provided that its passage does not replace or adversely impact the priorities indicated in the Executive Budget and addresses the revenue stream needed to carry out the intent of the measure. In addition, resources including a new loan officer position needs to be created to assist in the administration of the program. DBEDT currently does not have any loan or collection personnel to assist in this regard.

Thank you for the opportunity to testify.

S.B. NO. 2984

# A BILL FOR AN ACT

RELATING TO SMALL BUSINESS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. Chapter 210, Hawaii Revised Statutes, is amended by adding a new section to be appropriately designated and to read as follows:

"<u>\$210-</u><u>Hawaii capital loan revolving fund; established.</u> There is established in the state treasury the Hawaii capital loan revolving fund into which shall be deposited:

(1) All moneys received as repayment of loans and interest payments as provided in this chapter;

(2) Legislative appropriations; and

(3) Other funds that are made available, including funds from federal, county, private, or other funding sources.

Funds in the Hawaii capital loan revolving fund shall be used to make loans to businesses located in the 2023 Maui wildfire nationally declared disaster areas; provided that a portion of the funds may be used to administer the Hawaii capital loan revolving fund and the Maui business bridge grants program."

SECTION 2. In accordance with section 9 of article VII of the Hawaii State Constitution and sections 37-91 and 37-93, Hawaii Revised Statutes, the legislature has determined that the appropriations contained in Act 164, Regular Session of 2023, and this Act will cause the state general fund expenditure ceiling for fiscal year 2024-2025 to be exceeded by \$ or per cent. This current declaration takes into account general fund appropriations authorized for fiscal year 2024-2025 in Act 164, Regular Session of 2023, and this Act only. The reasons for exceeding the general fund expenditure ceiling are that:

(1) The appropriation made in this Act is necessary to serve the public interest; and

(2) The appropriation made in this Act meets the needs addressed by this Act.

SECTION 3. There is appropriated out of the general revenues of the State of Hawaii the sum of \$ or so much thereof as may be necessary for fiscal year 2024-2025 to be deposited into the Hawaii capital loan revolving fund established by this Act.

SECTION 4. New statutory material is underscored.

SECTION 5. This Act shall take effect on July 1, 2024.

INTRODUCED BY:

#### Report Title:

Small Business; Hawaii Capital Loan Revolving Fund; Maui Business Bridge Grants; Expenditure Ceiling; Appropriation

#### Description:

Establishes the Hawaii Capital Loan Revolving Fund to be used to make loans to businesses located in nationally-declared disaster areas relating to the 2023 Maui wildfires and to, in part, administer the Maui Business Bridge Grants Program. Declares that the general fund expenditure ceiling is exceeded. Makes an appropriation.

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## <u>GM595</u>

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Measure Title:	Submitting for consideration and confirmation as the Director, Department of Business, Economic Development and Tourism, Gubernatorial Nominee, JAMES KUNANE TOKIOKA, for a term to expire 12-31-2026.
Report Title:	Director, Department of Business, Economic Development & Tourism
Description:	
Companion:	
Package:	
Current Referral:	EET
Introducer(s):	

Sort by Date	Status Text
2/6/2024	The recommendation of the committee(s) on EET is to ADVISE AND CONSENT to the nomination(s). The votes in EET were as follows: 5 Aye(s): Senator(s) DeCoite, Wakai, Fukunaga, Kim, Fevella; Aye(s) with reservations: none ; 0 No(es): none; and 0 Excused: none.
1/30/2024	The committee(s) on EET has scheduled a public hearing on 02-06-24 2:00PM; Conference Room 229 & Videoconference.
1/26/2024	S Referred to EET.
1/26/2024	S Received.

# S = Senate | H = House | D = Data Systems | S = Appropriation measure | ConAm = Constitutional Amendment

Some of the above items require Adobe Acrobat Reader. Please visit <u>Adobe's download page</u> for detailed instructions.

### GM595



GOV. MSG. NO. 595

### EXECUTIVE CHAMBERS KE KE'ENA O KE KIA'ÅINA

JOSH GREEN, M.D. GOVERNOR KE KIA ĀINA

January 25, 2024

The Honorable Ronald D. Kouchi, Senate President, and Members of the Senate Thirty-Second State Legislature State Capitol, Room 409 Honolulu, HI 96813

Dear Senate President Kouchi and Members of the Senate:

In accordance with Article V, Section 6 of the Hawai'i State Constitution, I have the honor to submit herewith for your consideration and confirmation, the following nomination:

**James Kunane Tokioka** 

Director, Department of Business, Economic Development and Tourism Expiration Date: 12-31-2026

Mahalo,

osh Green, M.D. Governor, State of Hawaiʻi

## HB1956

Measure Title: RELATING TO ECONOMIC DEVELOPMENT.

Report Title: Task Force; Business Revitalization

Description: Establishes a business revitalization task force to identify methods to improve Hawai'i's general economic competitiveness and business climate, including by mitigating regulatory and tax burdens. Requires a report to the legislature.

Companion:	
Package:	None
Current Referral:	ECD, FIN
Introducer(s):	HOLT, GARRETT, LAMOSAO, MARTEN, MATAYOSHI, MIYAKE, MORIKAWA, NISHIMOTO, ONISHI, QUINLAN, SAYAMA, TAKENOUCHI, TARNAS, TODD

Sort by Date		Status Text
2/7/2024	н	The committee on ECD recommend that the measure be PASSED, WITH AMENDMENTS. The votes were as follows: 7 Ayes: Representative(s) Holt, Lamosao, Hussey-Burdick, Kong, Nakamura, Quinlan, Pierick; Ayes with reservations: none; Noes: none; and 1 Excused: Representative(s) La Chica.
2/2/2024	Н	Bill scheduled to be heard by ECD on Wednesday, 02-07-24 10:30AM in House conference room 423 VIA VIDEOCONFERENCE.
1/24/2024	Н	Referred to ECD, FIN, referral sheet 1
1/22/2024	Н	Introduced and Pass First Reading.
1/19/2024	Н	Pending introduction.

## S = Senate | H = House | D = Data Systems | S = Appropriation measure | ConAm = Constitutional Amendment

Some of the above items require Adobe Acrobat Reader. Please visit <u>Adobe's download page</u> for detailed instructions.

### HB1956

H.B. NO. <sup>1956</sup>

# A BILL FOR AN ACT

RELATING TO ECONOMIC DEVELOPMENT.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. The legislature finds that while new business formations have grown by thirty-seven per cent in Hawaii since the beginning of 2020, this rate is well below the national average and among the bottom ten nationally. In the latest comprehensive entrepreneurial study from the Kauffman Foundation, the early survival rate for startups in Hawaii is the lowest in the country. Self-employment in Hawaii has consistently been lower than in the United States as a whole, and in 2020, Hawaii ranked fortieth for the percentage of self-employed.

The legislature further finds that tax rates are a factor in business investment decisions and often affect the movement of individuals. Recent reports show both companies and individuals are more likely to move to a location with lower taxes. Hawaii currently ranks the sixth highest for state and local taxes per capita and was ranked forty-second for business climate by the Tax Foundation.

The purpose of this Act is to establish a task force to identify methods to improve Hawaii's general economic competitiveness and business climate, including by mitigating regulatory and tax burdens.

SECTION 2. (a) There is established a business revitalization task force within the department of business, economic development, and tourism for administrative purposes.

(b) The task force shall consist of the following members or their designees:

(1) The director of commerce and consumer affairs;

(2) The director of business, economic development, and tourism;

(3) The chair of the house of representatives standing committee with primary jurisdiction over economic development;

(4) The chair of the senate standing committee with primary jurisdiction over economic development;

(5) Two members of the local business community, to be appointed by the speaker of the house of representatives; and

(6) Two members of the local business community, to be appointed by the president of the senate.

(c) The task force shall:

(1) Identify methods to improve Hawaii's general economic competitiveness and business climate, including by mitigating regulatory and tax burdens; and

(2) Develop and recommend legislation to increase Hawaii's general economic competitiveness.

(d) The task force shall submit a report of its findings and recommendations, including any proposed legislation, to the legislature no later than twenty days prior to the convening of the regular session of 2026.

(e) The task force shall be dissolved on June 30, 2026.SECTION 3. This Act shall take effect upon its approval.

INTRODUCED BY:

### Report Title:

Task Force; Business Revitalization

#### Description:

Establishes a business revitalization task force to identify methods to improve Hawaii's general economic competitiveness and business climate, including by mitigating regulatory and tax burdens. Requires a report to the legislature.

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