

October 19, 2016 ~ SBRRB Meeting Checklist

Member Attendance				
	Airline Preference	From	Details	Attend
Anthony Borge, Chair (X) (P)	NA	Oahu	Parking Pass	Yes
Barbara Bennett, 2nd Vice Chair	HA	Kauai	Parking Pass	No
Kyoko Kimura (X) (P) (A)	HA	Maui	Parking Pass	Yes
Harris Nakamoto, Vice Chair (X)	NA	Oahu	NA	Yes
Director's ex officio - Mark Richey	NA	Oahu	NA	Yes
Robert Cundiff (X) (P)	NA	Oahu	Parking Pass	Yes
Nancy Atmospera-Walch	NA	Oahu	NA	no
Garth Yamanaka (X) (P) (A)	HA	B.I.	Parking Pass	Yes

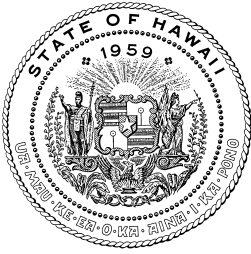
Pre Meeting Checklist	
Conference Room #436 (Confirm each month)	X
Make 12 copies of rule packages for board packets	✓
Poll Board Attendance - Working on	✓
Prepare TAF's for Director's approval - ASAP (Linda) - Group TAF	X ✓
Airline booking ASAP - Linda	✓✓
Draft Agenda to Chair for approval, ¹⁰⁻⁷⁻¹⁶ <i>Approved</i>	✓
Post approved agenda on 1) SBRRB website, 2) State Calendar, 3) Lte. Governor's Office	✓✓ (X)
Send Agendas to those people who requested it - IMPORTANT	<i>Done</i>
Mail Board Packets to Board members, Deputy AG	✓
Include "discussion leader" names on the agendas to Board members only.	✓
Include parking permits in Board members' agenda packets. <i>(E) (P)</i>	✓

STAFF				
Dawn Apuna <i>(E)</i>				Yes
Dori Palcovich ✓				Yes

Post Meeting Checklist	

Visitors Sign-in-Sheet - Small Business Regulatory Review Board - October 19, 2016

	Name	Title	Organization	Email	Phone
1	Milton Kikuchi	Traffic Tech Chief	DTS - Street Usage	mkikuchi@hondalupa	768-8390
2	Ty Fukumitsu	Traffic Signal	DTS - Signals	tfukumitsu@hondalupa	768-8387
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SMALL BUSINESS REGULATORY REVIEW BOARD

Department of Business, Economic Development & Tourism (DBEDT)
No. 1 Capitol District Bldg., 250 South Hotel St. 5th Fl., Honolulu, Hawaii 96813
Mailing Address: P.O. Box 2359, Honolulu, Hawaii 96804
Email: dbedt.sbrb@hawaii.gov
Website: dbedt.hawaii.gov/Sbrb

Tel 808 586-2594

Wednesday, October 19, 2016 ★ 1:00 p.m.
No. 1 Capitol District Building
250 South Hotel Street - Conference Room 436

David Y. Ige
Governor

Luis P. Salaveria
DBEDT Director

Members

Anthony Borge
Chairperson
Oahu

Harris Nakamoto
Vice Chairperson
Oahu

Barbara Bennett
2nd Vice Chairperson
Kauai

Kyoko Y. Kimura
Maui

Robert Cundiff
Oahu

Nancy Atmospera-Walch
Oahu

Garth Yamanaka
Hawaii

Director, DBEDT
Voting Ex Officio

I. Call to Order

II. Approval of September 21, 2016 Meeting Minutes

III. New Business

- A. Discussion and Action on Proposed Amendments to Title 23, Chapter 1,
**Rules and Regulations Relating to Parades and Activities for the
Department of Transportation Services, City and County of Honolulu,**
promulgated by Department of Transportation Services, City and County of
Honolulu – *attached and incorporated as Exhibit 1*

IV. Administrative Matters

- A. Discussion of the Department of Business, Economic Development and
Tourism's Research and Economic Analysis Division's (READ's) Mission
and How READ May Assist this Board
- B. Discussion and Training on Board Member I-Pads
- C. Update on the Board's Budget Proposal for Fiscal 2017 and 2018
- D. Update on this Board's Upcoming Advocacy Activities and Programs in
accordance with the Board's Powers, under Section 201M-5, Hawaii Revised
Statutes (HRS)

V. Legislative Matters

- A. Update on Proposed Amendments to Chapter 201M, HRS

VI. Next Meeting: Scheduled for Wednesday, November 16, 2016 at 1:00 p.m., Capitol District Building, Conference Room 436, Honolulu, Hawaii

VII. Adjournment

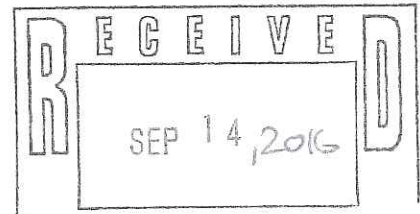
If you require special assistance or auxiliary aid and/or services to participate in the public hearing process (i.e., sign language, interpreter, wheelchair accessibility, or parking designated for the disabled), please call (808) 586-2594 at least three (3) business days prior to the meeting so arrangements can be made.

Exhibit 1

Amendments to Title 23, Chapter 1
City and County of Honolulu Administrative Rules
(date of adoption by agency)

SUMMARY

1. §§ 23-1-3, 23-1-4, 23-1-6, 23-1-7, 23-1-8, 23-1-9, and 23-1-10 are amended.
2. §23-1-12 is repealed.
3. §§23-1-13 is amended.
4. §§23-1-13.1, 23-1-13.2 and 23-1-13.3 are added.
5. §§23-1-14 and 23-1-15 are amended.
6. §23-1-16 is added.



CITY AND COUNTY OF HONOLULU ADMINISTRATIVE RULES

TITLE 23

DEPARTMENT OF TRANSPORTATION SERVICES

CHAPTER 1

RULES AND REGULATIONS RELATING TO PARADES AND ACTIVITIES FOR THE
DEPARTMENT OF TRANSPORTATION SERVICES CITY AND COUNTY OF
HONOLULU

§23-1-1 Authority. Pursuant to and by virtue of the authority set forth in Section 6-1703(d) of the Revised Charter of the City and County of Honolulu 1973 (2000 Ed.), Sections 1-9.1 and 15-24.20(g) of the Revised Ordinances of Honolulu 1990, as amended, and Chapter 91 of the Hawaii Revised Statutes, these Rules and Regulations relating to parades and activities for the Department of Transportation Services, City and County of Honolulu, are hereby established. [Eff:] (Auth: RCH § 6-1703(d), ROH §§ 1-9.1, 15-24.20(g), HRS § 91-2) (Imp: RCH § 6-1703(d), ROH §§ 1-9.1, 15-24.20(g), HRS § 91-2)

§23-1-2 Purpose and objective. These Rules and Regulations establish procedures to be followed by the Department in preparing and processing applications for parade and activity permits and to effectively control the use of streets within the City and County of Honolulu. [Eff:] (Auth: RCH § 6-1703(d), ROH § 15-24.20(g), HRS § 91-2) (Imp: RCH § 6-1703(d), ROH §§ 1-9.1, 15-24.20(g), HRS § 91-2)

§23-1-3 Definitions. For the purpose of these Rules and Regulations, unless it is plainly evident from the context that a different meaning is intended, words and phrases used herein are defined as follows:

"Activity" means the occupation, use or participation in any endeavor other than a parade that requires the exclusive use of streets.

"Agency" means any federal, state or city agency whose review of a permit application the Director determines or finds to be necessary for the Director to issue such permit.

"Block Party" means an event that requires the closure of a street and detours that affect the normal flow of city traffic. These events may include the purchase and selling of food,

goods, and the playing of live or recorded music, and are open to the general public.

"Chief of police" means the chief of police of the city, or the chief's authorized subordinate.

"Department" means the Department of Transportation Services, City and County of Honolulu.

"Director" means the Director of the Department of Transportation Services, City and County of Honolulu, or the Director's authorized subordinate.

"Expressive activity" means speech or conduct, the principal object of which is the expression, dissemination, or communication by verbal, visual, literary, or auditory means of political, religious, philosophical, or ideological opinions, views, or ideas and for which no fee is charged or required as a condition of participation in or attendance at such activity. Expressive activity generally would not include sports events such as marathons, fundraising events, beauty contests, commercial events, cultural celebrations or other events the principal purpose of which are entertainment.

"First Amendment parade or activity" means a parade or activity [which] that constitutes an expressive activity in which individuals may participate without charge.

["Legacy parades and activities" means any parade or activity that has been held in the Waikiki special district annually for 15 consecutive years from July 1, 1991 through July 1, 2006, and held every year thereafter.]

"Parade" means any march, procession or assembly consisting of persons, animals, bicycles or vehicles, or combination thereof, upon any public street, sidewalk or alley, which does not comply with normal and usual traffic regulations or controls.

"Public safety" means the safety or protection of any motorists, pedestrians, occupants of vehicles, participants, spectators and police officers assigned to a parade or activity, or the protection of any real or personal property.

"Street" means the entire width between the property lines of every way publicly owned and maintained when any part thereof is open to the use of the public for purposes of vehicular travel, or any private street, highway or thoroughfare which for six months or more has been continuously used by the general public or which is intended for dedication to the public use as provided in HRS Section 264-1 and is open for public travel but has not yet been accepted by the city, except private roads used primarily for agricultural purposes.

"Street block" means one side of any street, the length of such side extending between two consecutive intersections; or, in the case of a dead-end street, one side of such dead-end

street, the length of such side extending between the dead-end and the nearest intersection.

"Waikiki legacy parades and activities" means any parade or activity that has been held in the Waikiki special district annually for 15 consecutive calendar years. In order to maintain legacy status, the parade or activity must be held every calendar year after attaining legacy status. Failure to hold the parade or activity every calendar year after attaining legacy status results in the loss of legacy status.

"Waikiki special district" means the district described in ROH Section 21-9.80-2, including any precinct thereof established pursuant to Section 21-3.20. [Eff:]
(Auth: ROH §§ 15-2.15, 15-2.23, 15-24.20, 21-9.80-2) (Imp: RCH § 6-1703(d), ROH §§ 1-9.1, 15-24.20(g), HRS § 91-2)

§23-1-4 Method whereby the public may obtain information.

(a) The public may obtain information as to matters within the jurisdiction of the Department by inquiring at:

- (1) The Office of the City Clerk, City Hall, where there are now on file all rules of the Department.
- (2) The Office of the Department, Third Floor, [Honolulu] Fasi Municipal Building, 650 South King Street, Honolulu, Hawaii 96813.

(b) Inquiry may be made in person, or by submitting a request for information to the Director in writing. [Eff:]
(Auth: HRS § 91-2(a)(1)) (Imp: RCH § 6-1703(d), ROH §§ 1-9.1, 15-24.20(g), HRS § 91-2)

§23-1-5 Administration. The Director shall administer the provisions of these Rules and Regulations in consultation with other appropriate governmental agencies. [Eff:]
(Auth: RCH § 6-1703) (Imp: RCH § 6-1703(d), ROH §§ 1-9.1, 15-24.20(g), HRS § 91-2)

§23-1-6 Permit required. (a) A permit is required for any parade or activity that does not comply with normal and usual traffic regulations or controls.

(b) No person shall conduct a parade or activity on streets or highways, except for funeral processions, [and]and parades, marches, or processions by members of the United States Armed Forces, State of Hawaii Armed Forces and City police and fire departments, or undertake any activity on streets or highways without first obtaining a permit [therefor]. [Eff:]
(Auth: ROH § 15-24.20(b)) (Imp: RCH § 6-1703(d), ROH §§ 1-9.1, 15-24.20(g), HRS § 91-2)

§23-1-7 Application for permit. (a) Any organization, [person desiring a permit] person, or group wishing to conduct a parade or activity requiring a permit shall file an application on forms provided by the Director with the Department. Information to be submitted on the application forms shall include, but not be limited to:

- (1) The name, mailing address, phone number and/or email address of the organization, person, or group wishing to conduct the parade or activity and the purpose of the parade or activity.
- (2) The name, mailing address, phone number and/or email address of the chairperson of the parade or activity. The chairperson will be responsible for the conduct of the organization in conducting the parade or [event] activity.
- (3) The date of the parade or activity and the starting and ending time.
- (4) The route of the parade or activity and its starting point and termination point.
- (5) The approximate number of persons participating in the parade or activity.
- (6) The approximate number of persons, vehicles, bands, and animals to be in the parade.
- (7) The nature of items or equipment to be utilized to produce sounds or noise during the parade or activity.
- (8) Whether the parade or activity is a First Amendment parade or activity.
- ~~[(8)]~~ (9) Any other information that the Director may require to fully evaluate the application.

(b) Any fee or charges, if applicable, shall be payable at the time of filing the application for the permit and cash or checks will be made payable to the City and County of Honolulu.

~~[(b)]~~ (c) Application forms required to be submitted to the Department are as follows:

- (1) Application/Permit for Parade/Special Event (DTS-79, Rev. 4/97).
- (2) [Special Event/Parade] Parade/Activity Worksheet for DTS C&C Honolulu.
- (3) Lottery Addendum to Worksheet (if applicable).

~~[(c)]~~ (d) Forms are available at the Department Street Usage Office, [Honolulu] Fasi Municipal Building, 650 South King Street, 2nd floor, Honolulu, Hawaii 96813. [Eff:]
(Auth: ROH § 15-24.20(c)) (Imp: RCH § 6-1703(d), ROH §§ 1-9.1, 15-24.20(g), HRS § 91-2)

§23-1-8 Conditions for issuance of permits. (a) The Director shall determine whether the parade or the activity serves a public purpose. The Director may consider that the parade or the activity is for a public purpose, so long as any private benefit arising out of the parade or the activity is incidental to the public purpose.

(b) An application for a parade or activity, including Waikiki parades and other activities, but other than [one] a parade or activity subject to Section [23-1-14,] 23-1-14 and Section 23-1-16, shall be filed with the Department at least [40 working] 90 calendar days prior to the date and not more than [325] 365 calendar days prior to the intended event date on which the parade or the activity is to be held.

For Waikiki legacy parades and activities, applications shall be filed with the Department as follows:

(1) For events in calendar year 2007, applications shall be filed as soon as these Rules and Regulations are effective.

(2) For all subsequent years, applications shall be filed beginning February 1st in the year preceding the calendar year of the event. If this day falls on a weekend or holiday, it shall be the next day not a weekend or holiday.

(c) Upon the filing of an application, the Director shall transmit a copy of [such] the application to the chief of police for review, comments and recommendations, and to any other agency[,] if the Director determines a particular agency's review is necessary. The chief of police or any agency to which an application has been transmitted shall return [such] the application with comments and recommendations, if any, to the Director within five working days after receipt of the copy of the application.

(d) Any permit granted may contain impose conditions and restrictions to reduce or minimize the dangers and hazards to vehicular or pedestrian traffic, the impact upon the surrounding community and the public health, safety and welfare, including, but not limited to:

- (1) Changes to the date, time or route of the parade or activity.
- (2) Changes to the duration of the street closure, parking regulations or other temporary traffic controls.
- (3) Limiting the number of participants in the parade or activity.
- (4) Requiring a minimum number of police officers to properly police the parade or activity.
- (5) Arrangements for additional police officers to man traffic posts adjacent to the route to control the traffic flow diverted from the route of the parade or

activity. The amount of officers needed for traffic posts is to be determined by the respective Honolulu Police Department patrol district representative.

- (6) Publicizing the parade or activity through the media of newspaper, radio and/or television, with explicit considerations given to temporary traffic restrictions associated with the parade or activity.
- (7) Providing for the collection and removal of all trash, garbage, and litter caused by and/or arising out of the parade or activity.
- (8) Permitting the passage of authorized emergency vehicles.

(e) An application for special duty police officers, other than one subject to Section 23-1-16, shall be filed with the Honolulu Police Department at least [40 working] 60 calendar days prior to the intended event.

[Eff:] (Auth: ROH § 15-24.20(d)(e)) (Imp: RCH § 6-1703(d), ROH §§ 1-9.1, 15-24.20(g), HRS § 91-2)

§23-1-9 Issuance of Permit. (a) The Director shall issue a permit when, upon consideration of the application and from other information as may otherwise be obtained, the Director finds that:

- (1) The chief of police, or other agencies, upon reviewing the request, are in concurrence with allowing the parade or activity.
- (2) The conduct of such parade or activity will not interrupt the safe and orderly movement of other traffic contiguous to its route.
- (3) The conduct of the parade or activity is not reasonably likely to cause injury to persons or property or to provoke disorderly conduct or create a disturbance.
- (4) The parade or activity is not to be held for the sole purpose of advertising the goods, wares, or merchandise of a particular business establishment, or for the purpose of advertising the support of a political candidate.
- (5) The applicant has secured [a] comprehensive liability insurance, issued by a licensed carrier, and naming the City and County of Honolulu as an additional insured, and when applicable, the State of Hawaii, covering any claim or liability for damages, injuries or deaths, resulting from or arising out of the parade or activity or in connection therewith.
 - (A) General liability (Comprehensive form) insurance covering bodily injury, including death, personal

- injury and property damage, with limits of not less than [\$500,000] \$1,000,000 Combined Single Limit (CSL) per occurrence, and including the following supplemental coverage or endorsements:
- (i) If alcoholic beverages are to be sold or served, Liquor Liability, with limits of not less than [\$500,000] \$1,000,000 CSL per occurrence.
 - (ii) If food or food products are to be sold or served, Products Liability, with annual aggregate limits of not less than [\$500,000] \$1,000,000.
- (B) Worker Compensation insurance, as required by State statutes, covering the applicant's employees and volunteers working in any capacity in connection with the Parade/Motorcade or Special Event permit.
- (C) Certificates of insurance, or copies of such certificates, shall be filed by the applicant at least [15] 60 calendar days prior to the date of the event with the Director.
- (D) Such policies shall contain a clause whereby the insurance company agrees to give notice in writing to the Director, of any cancellation or alteration of such policies at least ten (10) days prior to such cancellation or alteration.
- (i) When a State highway is also utilized, all insurance required above shall name the State of Hawaii as an additional insured.
 - (ii) Certificates of insurance, or copies of such certificates (separate from City's, do not stack certificate holder), shall be filed by the applicant at least [15] 60 calendar days prior to the date of the event, through the State Department of Transportation (DOT) to the Director.
 - (iii) Such policies shall contain a clause whereby the insurance company agrees to give notice in writing to DOT, of any cancellation or alteration of such policies at least ten (10) days prior to such cancellation or alteration.
 - (iv) The Director shall determine personal injury and property damage coverage based upon the size, location, and type of event involved. A copy of the certificate shall be filed with the Street Usage Section of the Department.

(6) Other conditions contained in these Rules and Regulations and other applicable laws have been met.

(b) Before a [Street Usage] Parade/Activity permit can be issued, the applicant must secure permission and/or obtain other clearances and/or permits from, but not limited to, the following:

(1) [Department of Facility Maintenance, Director & Building Superintendent] Customer Services Department, prior to using grounds surrounding City Hall and Annexes.

(2) Department of Parks and Recreation, Permits Section, prior to using any City parks, beaches, malls and landscaped medians.

(3) Department of Facility Maintenance, Division of Road Maintenance Chief, to request to patch potholes along the route and/or for cleaning of the street with street sweepers.

(4) [Public Building and Electrical Service Divisions] Department of Facility Maintenance, prior to erecting banner(s) and/or sign(s) on streetlights, and/or signal lights. See Application to Display Banners from Lampposts.

(5) Honolulu Police Department, Special Duty Section[, phone number 529-3610].

(c) The Director shall approve, upon the Director's determination that all other conditions have been or will be met, not more than 15 permits per year for a parade or activity that:

(1) Has a route, in part or in whole, through the Waikiki special district;

(2) Would result in the closure of one or more streets for a total distance of four street blocks or more within the Waikiki special district; and

(3) Has an estimated duration of two or more hours.

(d) Waikiki legacy parades and activities will automatically receive a permit if all other permit conditions and requirements are met. If a parade or activity qualifies as a Waikiki legacy parade or activity, it must be held every calendar year in the Waikiki special district to maintain its status as a Waikiki legacy parade or activity. Waikiki legacy parades and activities are not counted towards the permit issuance limit for parades or activities in the Waikiki special district. For parades or activities for which legacy status is being sought, it is the responsibility of the person applying for the permit to demonstrate to the Director that the parade or activity was held annually in the Waikiki special district for

15 consecutive calendar years and has been held every calendar year thereafter.

(e) Once the permit is issued:

(1) Any parade or activity for which a permit has been issued must comply with any rules adopted pursuant to HRS Chapter 91 that may apply to parades or activities using streets, and

(2) The Director may impose any conditions that are required to be met after the issuance of the permit that will provide for public safety; minimize traffic congestion or hazards; and permit the passage of authorized emergency vehicles. Any written conditions imposed by the director to be met after issuance of the permit shall be reasonable and necessary and not unduly restrict the ability of a participant in any parade or activity to express views or engage in other activities protected by the First Amendment of the United States Constitution.

[Eff:] (Auth: ROH § 15-24.20(d)(e)) (Imp: RCH § 6-1703(d), ROH §§ 1-9.1, 15-24.20(g), HRS § 91-2)

§23-1-10. Restrictions. (a) No parade or activity will be permitted during peak traffic hours on any street. Peak traffic hours shall be as defined as between the hours of 5:30 a.m. to 8:30 a.m. and 3:30 p.m. to 6:00 p.m., Monday through Friday except State holidays.

b) The Director has the authority to limit the number of consecutive parades and activities if the Director finds that the same roadway will be utilized within 24 hours and will negatively impact the efficient operation of the transportation system.

[(b)] (c) No person shall join a parade or activity without first obtaining permission from the organization that has been granted a permit to conduct a parade or activity.

[(c)] (d) Only one parade or activity shall be permitted on any given day on any street.

[(d)] (e) In the Central Business District, parades or activities will be permitted only on a Saturday, Sunday, or State holiday or after 6:00 p.m. on weekdays.

[(e)] (f) No parade or activity will be permitted to use or travel the entire distance on Hotel Street, from Richards Street to North King Street.

(g) No parade or activity will be permitted continuously for more than 18 hours. [Eff:] (Auth: ROH § 15-24.20(d)(e)) (Imp: RCH § 6-1703(d), ROH §§ 1-9.1, 15-24.20(g), HRS § 91-2)

§23-1-11. Notice of Issuance, Denial or Alternative Permit. Written notice of issuance, denial or alternate permit

shall be provided to the applicant as soon as practicable but in no event later than 15 calendar days prior to the event.

[Eff:] (Auth: ROH § 15-24.20(f)) (Imp: RCH § 6-1703(d), ROH §§ 1-9.1, 15-24.20(g), HRS § 91-2)

[§23-1-12. Appeals Procedure. (a) Any person aggrieved by the decision of the Director to grant or deny a permit may appeal the decision of the Director by filing a notice of appeal with the Director within 5 calendar days after the date of the Director's decision. The Director shall set the appeal for hearing and shall notify the applicant, the appealing party, if other than the applicant, and any person who submitted written comments to the Director on the application, of the date, time and place of the hearing. Notice of the hearing and the conduct of the hearing shall comply with Chapter 91, Hawaii Revised Statutes. [Eff:] (Auth: ROH § 15-24.20(f)(g)) (Imp: RCH § 6-1703(d), ROH §§ 1-9.1, 15-24.20(g), HRS § 91-2)]

§23-1-13. Denial or Revocation of Permit. (a) The Director is authorized and empowered to deny any permit application if the parade or activity does not conform to any [regulation contained in] provision of ROH Chapter 15, the [State Traffic Safety Act,] Statewide Traffic Code and other state laws, the rules [and regulations promulgated] adopted by the state Director of Transportation pursuant to HRS Chapter 91, any conditions imposed by these Rules and Regulations, or any other written conditions imposed by the Director, prior to the issuance of the permit.

(b) The chief of police is authorized to revoke any permit if the chief finds that, at the site [when] where a permitted parade or activity is to commence, and prior to the actual commencement of such parade or activity, any written conditions imposed by the Director have not been met. The Director is also authorized to terminate any parade or activity in progress if the Director finds that public safety is endangered, or any written conditions to be observed during a parade or activity imposed by the Director have been breached.

[(c) Whenever the chief of police revokes a permit under the conditions set forth in Section 23-1-13(b) above, the permittee] may pursue any and all remedies as provided by law, since there will be no time to issue a notice and conduct a hearing as prescribed in HRS Chapter 91.]

(c) Before the Director may deny an application for a permit under Section 23-1-13(a), the Director may conduct a hearing. An application for a permit under Section 23-1-14 whose application has been denied and a permittee whose permit has been revoked under section (b) above may pursue any and all

remedies as provided by law, since there will be no time to issue a notice and conduct a hearing as prescribed in HRS Chapter 91.

[(d) Including but not limited to the foregoing, the word, "violation" used in this subsection shall mean any person who: (A) fails to obtain a permit for a parade or activity on any public street; (B) authorizes, urges or solicits any person to participate in a parade or activity without a permit; (C) participates in a parade or activity on a public street when there is no permit issued therefor, or the permit therefor has been denied or revoked as provided herein; or (D) fails to obey any lawful directive, order or command of a police officer when such police officer believes that public safety is in peril.

(e) Any person who violates any provision contained in ROH Section 15-24.20 or falls within the definition of the word "violation," as defined in Section 23-1-13(d), shall be fined up to \$200.00, or imprisoned up to 30 calendar days, or both.]

[Eff:] (Auth: ROH § 15-24.20(f)(g)(h)) (Imp: RCH § 6-1703(d), ROH §§ 1-9.1, 15-24.20(g), HRS § 91-2)

§23-1-13.1. Waiver. (a) Applicants for Waikiki parades and activities as provided in Section 23-1-8 denied a permit solely due to the limitation on permits for Waikiki parades and activities may apply for a waiver as follows:

(1) The applicant shall submit an application for a waiver to the Mayor's office, on forms provided by the Director.

(2) The applicant shall attach to the waiver application a copy of the permit application.

(3) The waiver application shall be submitted no later than 60 calendar days prior to the date of the parade or activity.

(4) The parade or activity shall be on an existing route.

(5) Except for the limitation on permits for Waikiki parades, the parade or activity shall satisfy all permit conditions or requirements.

(b) The Mayor may grant a waiver if the Mayor finds that the parade or activity meets any one of the following criteria:

(1) The parade or activity would be an economic benefit to the City and County of Honolulu, considering: the revenue expected to be generated for businesses in the City and County of Honolulu; the public facilities to be used by organizers and participants in the parade or activity; the number of visitors the parade or activity is expected to bring to the City and County of Honolulu; whether the event would generate media exposure for the City and County of Honolulu that could result in further economic benefits; and any

- other factors or information that the Mayor may reasonably determine to be relevant;
- (2) The parade or activity would recognize an outstanding achievement or significant accomplishment; or
 - (3) The parade or activity would foster community spirit, pride, identify, or wellbeing, would benefit community organizations or causes, or would result in some other identifiable community benefit.

The applicant shall identify the criteria that apply to its parade or activity, and shall explain how the parade or activity meets the identified criteria.

(c) The Mayor shall be authorized to grant no more than ten waivers for parades and activities in the Waikiki special district per calendar year. However, the actual number of waivers for parades and activities in the Waikiki special district per calendar year will vary depending on the number of Waikiki legacy parades and activities. For every Waikiki legacy parade and activity over 12 in number per calendar year, the number of available waivers in that calendar year will decrease proportionately. There may be no more than 20 Waikiki Legacy parades and activities per calendar year, and the number of available waivers for parades and activities in the Waikiki special district may not be less than two per calendar year.

(d) Upon notification from the Mayor's office that a waiver has been granted to an applicant, the Director shall accept the application. An application for a waiver that is not approved within 14 calendar days after submittal is deemed denied.

(e) Notwithstanding the grant of the waiver, the Director may impose reasonable and necessary conditions on the permit.

§23-1-13.2. Appeals Procedure. (a) Any person aggrieved by the decision of the Director to grant or deny a permit may appeal the decision of the Director by filing a notice of appeal with the Director within 5 calendar days after the date of the Director's decision. The Director shall set the appeal for hearing and shall notify the applicant, the appealing party, if other than the applicant, and any person who submitted written comments to the Director on the application, of the date, time and place of the hearing. Notice of the hearing and the conduct of the hearing shall comply with Chapter 91, Hawaii Revised Statutes. [Eff:] (Auth: ROH § 15-24.20(f)(g)) (Imp: RCH § 6-1703(d), ROH §§ 1-9.1, 15-24.20(g), HRS § 91-2)]

§23-1-13.3. Violations and Penalties. (a) Including but not limited to the foregoing, the word, "violation" used in this subsection means any person who:

- (1) Fails to obtain a permit for a parade or activity on any public street;
- (2) Authorizes, urges or solicits any person to participate in a parade or activity without a required permit;
- (3) Participates in a parade or activity on a public street when there is no permit issued therefor, or the permit therefor has been denied or revoked as provided herein; or
- (4) Fails to obey any lawful directive, order or command of a police officer when such police officer believes that public safety is in peril.

(b) Any person who violates any provision contained in ROH Section 15-24.20 or falls within the definition of "violation," as defined in this subsection, shall be fined up to \$200.00, or imprisoned up to 30 calendar days, or both. [Eff:] (Auth: ROH § 15-24.20(f)(g)(h)) (Imp: RCH § 6-1703(d), ROH §§ 1-9.1, 15-24.20(g), HRS § 91-2)

§23-1-14 First Amendment Parades. (a) This Section shall only apply to parades held for the purpose of participants expressing views or engaging in other activities protected by the First Amendment of the United States Constitution.

(b) For purposes of ROH Section 15-24.20(d)(1), a parade held for the purpose of participants expressing views or engaging in other activities protected by the First Amendment of the United States Constitution [shall constitute] is deemed to serve a "public purpose."

(c) An application for a First Amendment parade or activity shall be filed with the Department 5 working days prior to the date of the First Amendment parade or activity. The application may be denied if inadequate information is provided to determine whether the event is a First Amendment parade or activity. If the application for a First Amendment parade or activity is not denied within 3 working days from the date the application is submitted, the application is deemed granted and a permit will be issued. An application for a First Amendment parade or activity:

- (1) Filed less than five working days prior to the date of the event, or
- (2) That conflicts with a permit application that has already been received and/or a permit that has already been issued by the Department,

will be denied.

Where the applicant has submitted a complete application, the maximum filing period shall be five working days.

[(c)] (d) The City Department of the Corporation Counsel shall [determine if] make a recommendation to the Director

regarding whether an application meets the [above] requirements of a parade held for the purpose of participants expressing views or engaging in other activities protected by the First Amendment of the United States Constitution.

[(d) The City shall be permanently enjoined from enforcing the 40 working day filing period required by ROH Section 15-24.20(d)(2). Where the applicant has submitted a complete application, the maximum filing period shall be five working days.]

(e) [For purposes of ROH Sections 15-24.20(d)(3), 15-24.20(e)(2), and 15-24.20(f)(1) and (2), the] The conditions to be imposed by the Director pursuant to ROH Sections 15-24.20(d)(4) and 15-24.20(e)(2) shall be reasonable and necessary and not unduly restrict the parade participants' ability to express views or engage in other activities protected by the First Amendment of the United States Constitution. [The conditions referred to in ROH Sections 15-24.20(e)(2) and 15-24.20(f)(1) and (2) are subject to the criteria listed in ROH Section 15-24.20(d)(3).]

(f) The insurance requirement shall be waived if an applicant for a parade permit self-certifies in writing that the applicant is (1) unable to obtain the insurance coverage required by such section, or (2) unable to pay for such insurance coverage.

(g) The City shall accept an applicant's self-certification with respect to compliance with workers' compensation insurance requirements imposed by State of Hawaii law.

(h) The Director may impose requirements for applicants to provide police assistance with control of vehicle and pedestrian traffic only to the extent that such requirements are uniform for all parades with a similar duration, route and number of participants, vehicles and animals, and do not vary with the views being expressed by the participants. Such requirements shall not unduly restrict the parade participants' ability to express views or engage in other activities protected by the First Amendment to the United States Constitution. The Director shall waive such police assistance requirements to the extent that an applicant for a parade permit self-certifies, in writing, that the applicant is (1) unable to obtain such assistance, or (2) unable to pay for such assistance. The Honolulu Police Department may provide such assistance to the extent that providing such assistance is necessary and feasible.

(i) Traffic Coning and Signage Costs for First Amendment Parades.

- (1) The City agrees to be responsible for traffic coning and signage costs of up to \$2,500 per First Amendment parade subject to a cap of \$25,000 per calendar year.

- (2) After reaching the \$2,500 cap per First Amendment parade, the City shall have no obligation under to pay any remaining costs for traffic coning and signage.
- (3) After the \$25,000 cap is exhausted in any calendar year, the City shall have no obligation to pay any further traffic coning and signage costs. The City need not pay costs for traffic coning and signage exceeding \$2,500 per First Amendment parade or \$25,000 per calendar year absent a court order.
- (4) This Section [23-1-13(i),] 23-1-14(i), relating to traffic coning and signage costs for First Amendment parades, shall sunset four years after December 20, 2004 or after a final judgment is entered in the United States District Court for the District of Hawaii, the Ninth Circuit Court of Appeals, or the United States Supreme Court clearly ruling that municipalities are not required to pay for traffic coning and signage costs or the United States Government enacts a statute clearly providing that municipalities are not required to pay for traffic coning and signage costs, whichever occurs first. This Section [23-1-13(i)] 23-1-14(i) shall not set a precedence for future City policy after this provision sunsets or for future Court review as to whether the City is responsible for paying for traffic coning and signage costs for First Amendment parades.
- (5) The Corporation Counsel of the City and County of Honolulu and the American Civil Liberties Union of Hawaii agree to cooperate in seeking approval of the Federal Court to initiate, one (1) year prior to the expiration of the provision described in Section [23-1-13(i)(4)] 23-1-14(i)(4) above, a declaratory judgment action regarding the legality of imposition of non-discriminatory financial conditions on the use of traditional public forums for core First Amendment activities.
- (6) Allocation of the funds set forth in Section [23-1-13(i)(4)] 23-1-14(i)(4) shall be pursuant to policies and procedures adopted by the Department after good faith consultation with the American Civil Liberties Union of Hawaii on policies with respect to parades and other events.
 - (j) With respect to publicizing the parade and removal of trash, garbage and litter (Sections 23-1-8(d)(6) and 23-1-8(d)(7) of these Rules and Regulations and Item 6 on the last page of the Parade/Motorcade, or Special Event Guidelines for permit), the Director agrees that these provisions shall only require an applicant to make best efforts.

(k) Applicants shall not be required to consult with or obtain the approval of any neighborhood board, community association, or property owner.

(l) The Director shall be permanently enjoined from enforcing the requirement that the applicant provide a written indemnification agreement. [Eff:] (Auth: RCH § 6-1703(d), ROH § 15-24.20(g), HRS § 91-2) (Imp: RCH § 6-1703(d), ROH §§ 1-9.1, 15-24.20(g), HRS § 91-2)

§23-1-15 Parking Meter Fees. (a) Whenever parking meters are utilized for parade/special events, the following schedule, payable in cash or check to City and County of Honolulu, will be followed:

- (1) ON-STREET: [\$3.00 a day, per meter, Monday thru Saturdays, except holidays (from 7:00 am to 6:00 pm).] Refer to ROH Section 15-22.8.
- (2) MUNICIPAL PARKING LOTS: Refer to ROH Section 15-23.2.
 - [(A)] Civic Center . . . - refer to Department of Facility Maintenance, Parking and Property Management Branch, Monday thru Friday, except holidays (from 8:00 am to 4:00 pm).
 - [(B)] Kailua - \$4.50 a day, per meter, Sunday thru Saturday, no exceptions (24 hours).
 - [(C)] Kaimuki - \$3.00 a day, per meter, Sunday thru Saturday, no exceptions (24 hours).
 - [(D)] Kuhio - \$6.00 a day, per meter, Sunday thru Saturday, no exceptions (24 hours).
 - [(E)] River - refer to Department of Facility Maintenance, Parking and Property Management Branch, Sunday thru Saturday, no exceptions (24 hours).
 - [(F)] Salt Lake - \$2.00 a day, per meter, Sunday thru Saturday, no exceptions (24 hours).]
 - [(G)] [(A)] Honolulu Zoo [. . . - \$2.00 a day, per meter, Sunday thru Saturday, no exceptions (have Department of Parks & Recreation sign permit) (24 hours).] - refer to Department of Enterprise Services, per meter, Sunday through Saturday, no exceptions (24 hours).
 - [(H)] [(B)] Kapiolani Park (Kalakaua Ave., between Monsarrat Ave to Poni Moi, mauka side) [. . - \$2.00 a day, per meter, Sunday thru Saturday, no exceptions (have Department of Parks & Recreation sign permit) (from 10 am to 6:00 pm).] - refer to Department of Parks and Recreation, per meter, Sunday through Saturday, no exceptions (from 10 am to 6 pm).
 - [(I)] [(C)] Queen Emma Square - \$2.00 a day, per meter, Monday [thru] through Saturday, except Holidays (have

Department of Parks & Recreation sign permit) (from 7:00 am to 6:00 pm).

(b) A non-profit group applicant, with IRS certification, may be exempt from paying the above fees. [Eff:]
(Auth: RCH § 6-1703(d), ROH § 15-24.20(g), HRS § 91-2) (Imp: RCH § 6-1703(d), ROH §§ 1-9.1, 15-24.20(g), HRS § 91-2)

§23-1-16 Waikiki Special District Parades/Special Events.

(a) This Section shall only apply to parades and activities held in the Waikiki special district, as defined in Section 23-1-3 of these Rules and Regulations.

(b) Applications for Waikiki legacy parades and activities and First Amendment parades and activities shall not be subject to the requirements of this Section.

(c) In no event shall the same organization, person, or group applying to conduct a parade or activity in the Waikiki Special District requiring a permit submit more than two (2) permit applications in any given calendar year. To the extent applicable, any organization, person, or group shall be considered the same if they are registered under the same agent name or billing address with the Department of Commerce and Consumer Affairs.

(d) Those activities that qualify as block parties under Section 23-1-3 shall be limited to Kalakaua Avenue between Seaside Avenue and Kapahulu Avenue or any portion thereof, unless an exception is granted in writing by the Director.

(e) Definitions:

"Completed application package" means the following items:

- (1) A properly completed [special event/parade] Parade/Activity worksheet and lottery addendum.
- (2) A properly completed [special event/parade] Parade/Activity application.
- (3) Proof of all other necessary governmental or other permits. (Ft. DeRussy, Kapiolani Park, Ala Moana Park, etc.)

"Trimester" means a calendar year divided as follows:

- (1) "1st trimester" means January to April in the respective calendar year.
- (2) "2nd trimester" means May to August in the respective calendar year.
- (3) "3rd trimester" means September to December in the respective calendar year.

"Waikiki special district lottery" means a lottery that is run by the Department for the purpose of determining parades and activities in the Waikiki special district.

- (f) Conditions when Waikiki special district lottery to be held.
- (1) Should the number of parade and/or activities in the Waikiki special district exceed the allotted five (5) parades and/or activities in any trimester, the Department shall conduct one (1) lottery for each trimester on the same day.
- (A) Dates of Waikiki special district lottery
- [i. For all 2007 events, the Waikiki special district lottery will be held on November 21, 2006.
- ii. For all subsequent years, the Waikiki special district lottery will be held on the 3rd Tuesday in October, for events to be held during the following calendar year, during normal business hours, Monday to Friday. Should this day fall on a holiday, the Waikiki special district lottery will be conducted on the next business day. The Director shall have the authority to change the special district lottery draw date subject to §23-1-15(f)(1)(C).
- (B) The Waikiki special district lottery will be held in a public building or office determined by the Department during normal business hours.
- (C) Advertisement of Waikiki special district lottery dates, times and locations. The Department will inform all lottery applicants by, but not limited to, email, phone, or direct mail at least 2 weeks prior to the Waikiki special district lottery. The Department will use the contact information from the completed lottery worksheet. It is the responsibility of the applicant to ensure that the contact information on the completed lottery worksheet remains current.
- (2) After all requirements have been met, applicants will be assigned a code number or name corresponding to their event date.
- (g) Requirements for entry into the Waikiki special district lottery.
- (1) Properly completed lottery worksheet.
- (A) If more than one worksheet is received for the same date, or the date on the worksheet conflicts with a First Amendment parade or activity or a legacy parade or activity, the earliest received will be given that date. There will be only one (1) worksheet accepted for any given date and area.

(B) Only one (1) permit shall be issued to each person, group, or organization for any given date. No applicant may submit more than one worksheet. If an applicant submits more than one worksheet, all worksheets submitted by applicant shall be rejected. For the purpose of these rules, applicants considered to be submitting more than one worksheet shall include but not limited to:

- i. An individual submitting more than one worksheet, whether in his own name or through an agent;
- ii. An individual or legal entity submitting a worksheet who also owns, directly or indirectly, any interest in a joint venture, partnership or corporation, which has also submitted a worksheet;
- iii. A joint venture partnership or corporation submitting a worksheet where a person owning, directly or indirectly, any interest in such joint venture partnership, or corporation has also submitted a worksheet; and
- iv. A joint venture, partnership or corporation submitting a worksheet where a person owning, directly or indirectly, any interest in such joint venture, partnership or corporation also owns any interest in another joint venture, partnership or corporation, which has submitted a worksheet under these rules.
- v. If there is reasonable ground to believe that collusion exists among two or more applicants, all of the worksheets of the parties to such collusion shall be rejected and the parties to such collusion shall be prohibited from applying and securing future permits.

(2) Completed worksheets can be filed with department on or after May 1st in the calendar year preceding event date

(3) Properly completed lottery worksheet must be received by department by August 31st in the year preceding the calendar year of the event. If this day falls on a weekend or holiday, it will be the earliest previous workday.

(4) Lottery worksheets cannot be submitted for multiple dates for the same event.

- (h) Waikiki special district lottery drawing
- (1) The drawing will be made by a person not connected to:
(1) any organization in the lottery; (2) the Traffic signals and technology division of the Department; and (3) the Mayor's office.
 - (2) The Department shall award the permits to the first five (5) applicants drawn. The Department shall assign numerical priorities to as many applicants that have complied with requirements. If any of the permits awarded to first 5 are declined, not picked up by the deadline as provided below, or are not desired or not usable for any other reason, the permits shall be awarded to alternates. Alternates shall be determined in the sequence of the drawing of the lottery and alternate permits awarded accordingly. For example, 6, then 7, and so on.
 - (3) Lottery participants need not be present.
 - (4) Lottery winners cannot transfer or defer their event.
 - (5) Winners will be notified by, but not limited to, certified mail, email, or phone.
 - (6) A lottery winner's completed application package must be received by the department at least 90 calendar days before the event date or their place will be given to the next alternate in order of the drawing.
 - (7) A lottery winner shall comply with the insurance requirements of Section 23-1-9(a) (5), and shall file certificates of insurance, or copies of such insurance, at least 60 calendar days prior to the date of the event with the Director.
 - (8) A lottery winner shall file an application for special duty police officers with the Honolulu Police Department at least 60 calendar days prior to the date of the event.
 - (9) If a lottery winner fails to hold an event as scheduled, the Director may disqualify this applicant for 2 years from applying for a permit for a parade or activity in the Waikiki special district.
 - (10) Permits shall be issued in the name of the person, organization or group designated on the Certificate of Insurance and shall be non-transferable.
 - (i) Mayor's Waikiki special district waiver procedure.
 - (1) Applicants must complete a Mayor's waiver form supplied by the Department.
 - (2) A Mayor's waiver form will not be accepted by the Department until the next business day after a Waikiki special district lottery has been held.
 - (3) Only a completed Mayor's waiver form with all necessary documents will be accepted.

- (j) Methods whereby the public may obtain information about the Waikiki special district lottery.
- (1) Where Obtained.
- (A) The public may obtain information as to matters within the jurisdiction of the Director by inquiring at:
- (B) The office of the City Clerk, City Hall, where all rules of the Department are on file; or
- (C) The office of the Department. All rules, orders or opinions of the Department are on file and available for public inspection at said office.
- (2) Submittals or Requests for Information. Such inquiry may be made in person at said offices during business hours, or by submitting a request for information in writing to the Director, Department of Transportation Services, 650 South King Street, 3rd floor, Honolulu, Hawaii 96813. [Eff: _____] (Auth: RCH § 6-1703(d), ROH § 15-24.20(d)(f), HRS § 91-2) (Imp: RCH § 6-1703(d), ROH §§ 1-9.1, 15-24.20(g), HRS § 91-2)

ADOPTED this _____ day of _____, 2016 by the Director of the Department of Transportation Services, City and County of Honolulu, State of Hawaii.

MICHAEL D. FORMBY, DIRECTOR
DEPARTMENT OF
TRANSPORTATION SERVICES
CITY AND COUNTY OF HONOLULU

APPROVED AS TO FORM AND LEGALITY:

Deputy Corporation Counsel

APPROVED this _____ day of _____, 2016