Small Business Regulatory Review Board Meeting August 15, 2024 10:00 a.m.



SMALL BUSINESS REGULATORY REVIEW BOARD

Tel: 808 798-0737

Department of Business, Economic Development & Tourism (DBEDT) No. 1 Capitol District Building, 250 S. Hotel Street, Fifth Floor, Honolulu, HI 96813 Mailing Address: P.O. Box 2359, Honolulu, HI 96804 Email: dbedt.sbrrb.info@hawaii.gov

Website: sbrrb.hawaii.gov

AGENDA

Thursday, August 15, 2024 ★ 10:00 a.m.
Leiopapa A Kamehameha Building – State Office Tower
235 S. Beretania Street, Conference Room 405
Honolulu, HI 96813

As authorized under Act 220, Session Laws of Hawaii 2021, and Section 92-3.7 Hawaii Revised Statutes (HRS), the public can participate in the meeting either:

A. By attending the in-person meeting at: Leiopapa A Kamehameha Building – State Office Tower 235 S. Beretania Steet, Conference Room 405, Honolulu, HI 96813; or

B. Via Video-audio livestream or via Telephone - to join the Video-audio livestream meeting, go to:

https://us06web.zoom.us/j/88945374966?pwd=cDhqWEEzZGZHYmJLM05tMHU5Mm5HQT09

C. To Join via Telephone: Dial 1-669-900-6833 with Meeting ID 883 5814 0200 Passcode 066739

When the Chairperson asks for public testimony during the meeting, you may indicate that you want to provide oral testimony by using the raise hand function or, if calling in by telephone, entering * and 9 on your phone keypad. When recognized by the Chairperson, you will be unmuted. If calling in by phone, you can unmute and mute yourself by pressing * and 6 on your keypad.

Members of the public may also submit written testimony via e-mail to:

DBEDT.sbrrb.info@hawaii.gov or mailed to SBRRB, No. 1 Capitol District Building, 250

S. Hotel Street, Room 508, Honolulu, HI 96813, or P.O. Box 2359, Honolulu, HI 96804.

The Board requests that written testimony be received by Wednesday, August 14, 2024 so it may be distributed to Board members prior to the meeting. Testimony received after that time will be distributed to the Board members at the meeting.

Copies of the Board Packet will be available on-line for review at: <u>Agendas & Minutes – Small Business Regulatory Review Board (hawaii.gov)</u>. An electronic draft of the minutes for this meeting will also be made available at the same location when completed.

The Board may go into Executive Session under Section 92-5 (a)(4), HRS to Consult with the Board's Attorney on Questions and Issues Concerning the Board's Powers, Duties, Immunities, Privileges and Liabilities.

- I. Call to Order
- II. Approval of July 26, 2024 Meeting Minutes

Josh Green, M.D. Governor

Sylvia Luke Lt. Governor

James Kunane Tokioka DBEDT Director

Dane K. Wicker

DBEDT Deputy

Director

Members

Jonathan Shick Chairperson Oʻahu

Mary Albitz Vice Chairperson Maui

Sanford Morioka 2nd Vice Chairperson Oʻahu

James (Kimo) Lee Hawai'i

Garth Yamanaka Hawai'i

Robert Cundiff Oʻahu

Tessa Gomes Oʻahu

> Nikki Ige Kauaʻi

Mark Ritchie for Director, DBEDT Voting Ex Officio

III. New Business

A. Discussion and Action on the Small Business Impact Statement and Proposed Amendments to Hawaii Administrative Rules (HAR) Subchapter 4, **Petitions for Intervention**, promulgated by Kauai Planning Department – County of Kauai – *Discussion Leader – Nikki Ige*

IV. Old Business

A. Discussion and Action on the Small Business Statement After Public Hearing and Proposed New HAR Title 19 Subtitle 5 Motor Vehicle Safety Office, Chapter 152 **State Highway Enforcement Program**, promulgated by Department of Transportation – *Discussion Leader – James Kimo Lee*

V. Administrative Matters

- A. Update on the Board's Upcoming Advocacy Activities and Programs in accordance with the Board's Powers under Section 201M-5, Hawaii Revised Statutes (HRS)
 - 1. Review and Update of Board's "Discussion Leader Assignments" for the State and County Agencies' Hawaii Administrative Rules
 - 2. Update and Discussion on Becker Communications Inc., regarding the Board's Small Business Outreach
 - 3. Presentations to Industry Associations
 - 4. Staff's Small Business Outreach
- VI. Next Meeting: Thursday, September 19, 2024 at 10:00 a.m., held via Zoom and at Leiopapa A Kamehameha Building State Office Tower, Conference Room 405, Honolulu, HI 96813

VII. Adjournment

If you need an auxiliary aid/service or other accommodation due to a disability, contact Jet'aime Ariola at 808 798-0737 and jetaime.k.ariola@hawaii.gov as soon as possible, preferably at least three (3) working days prior to the meeting. Requests made as early as possible have a greater likelihood of being fulfilled.

Upon request, this notice is available in alternate/accessible formats.

II. Approval of July 26, 2024 Meeting Minutes

Approved:						

Small Business Regulatory Review Board

MEETING MINUTES - DRAFT July 26, 2024

ZOOM Meeting Recording

I. CALL TO ORDER: Chair Shick called the meeting to order at 10:02 a.m., with a quorum present.

MEMBERS PRESENT:

- Jonathan Shick, Chair
- Mary Albitz, Vice Chair

STAFF: DBEDT

- Sanford Morioka, 2nd Vice Chair
- Robert Cundiff
- James (Kimo) Lee
- Tessa Gomes
- Nikki Ige
- Mark Ritchie

Office of the Attorney General

ABSENT MEMBERS:

Garth Yamanaka

Jet'aime Ariola Alison Kato

Dori Palcovich

II. APPROVAL OF June 20, 2024 MINUTES

Vice Chair Albitz motioned to approve the June 20, 2024 meeting minutes, as presented. Mr. Ritchie seconded the motion and the Board members unanimously agreed.

III. OLD BUSINESS

- A. <u>Discussion and Action on the Small Business Statement After Public Hearing and Proposed Amendments to HAR Title 12 Subtitle 8 Part 10 Boiler and Pressure Vessel, as follows, promulgated by Department of Labor and Industrial Relations (DLIR)</u>
 - 1. Chapter 220 General Administrative and Legal Provisions:
 - 2. Chapter 222.1 Power Boilers
 - 3. Chapter 223.1 Heating Boilers Steam Heating Boilers, Hot Water Heating Boilers, Hot Water Supply Boilers, and Potable Water Heaters; and
 - 4. Chapter 224.1 Pressure Vessels

Discussion leader, Vice Chair Albitz stated that prior to public hearing DLIR performed outreach to the stakeholders in August 2023 in which 16 people attended; none of the attendees had any additional comments or recommendations to include in the rules. As a result, when the public hearing occurred, no one attended.

DLIR Deputy Director Mr. William Kunstman concurred that a meeting was held with the stakeholders a year ago to take input on the draft rules. No significant suggestions, concerns or amendments at that time were provided. As noted, DLIR's regulatory scheme for the boilers is an ongoing interactive process with the major stakeholders.

Mr. Julius Dacanay, Chief Boiler Inspector, explained that only minor revisions were proposed to the boilers largely due to the major overhaul of the rules performed in 2019. Two codes were adopted from the 2021 editions of the American Society of Mechanical Engineers, Boiler and Pressure Vessel code for new construction and design, and from the National Board of Inspection Code for post-construction.

Mr. Dacanay further explained that the proposed changes also provide more detailed instructions regarding procedures in the boiler section. Also included is an increase in fees due to the increased costs associated with collective bargaining and increased cost of services.

Mr. Cundiff added that the fact that no one showed up to the public hearing is a testament to DLIR performing a lot of outreach along with assistance and support for the boiler operators. This is highly appreciated, and he recommended that DLIR continue.

Vice Chair Albitz motioned to pass the rules on to the Governor for adoption. Mr. Cundiff seconded the motion, and the Board members unanimously agreed.

IV. NEW BUSINESS

A. <u>Discussion and Action on the Small Business Impact Statement and Proposed</u>
<u>Amendments to HAR Title 19 Subtitle 5 Chapter 133.2, Motor Vehicle Safet Office, promulgated by Department of Transportation (DOT)</u>

Discussion leader Mr. Lee requested that Mr. Toby Wakumoto. Highway Safety Manager at DOT's Highways Division Motor Vehicle Safety Office, discuss the proposed rule amendments.

Mr. Wakumoto explained that the major amendment to the rules is to increase the fees for the safety inspections by .75 cents. This is to cover the vendors' costs, of which, a new contract was recently executed that increased the fee by .75 cents. The increase will affect the regular vehicle, motorcycle and moped inspections. Thus, the increase will result in a total cost of \$25.75 plus tax from \$25.00 plus tax for vehicles and \$17.75 plus tax from \$17.00 plus tax for motorcycles and mopeds.

Mr. Wakumoto explained that the increase in the inspection costs are only for personal vehicles, not commercial vehicles, which are under a separate program. To increase the cost of inspections to commercial vehicles it must be done legislatively.

Mr. Cundiff made a motion to pass the rules on to public hearing. Ms. Ige seconded the motion, and the Board members unanimously agreed.

V. LEGISLATIVE MATTERS

- A. Update, Discussion and Action, if necessary, on the following legislative matters:
 - House Bill 2354 HD1 SD1 Relating to the S-mall Business Regulatory Review Board Clarifies that the Small Business Regulatory Review Board has the authority to review legislation affecting small businesses in response to a request from small business owners.

Chair Shick reported, for informational purposes, that this measure became law on June 21, 2024. Mr. Ritchie suggested that the information from this measure be communicated to the Board's audience, such as on its website.

2. <u>Senate Bill 2974 SD2 HD1 Relating to Economic Development</u> – Establishes a Business Revitalization Task Force within the Department of Business, Economic Development, and Tourism to identify methods to improve Hawaii's general economic competitiveness and business climate, including the mitigation of regulatory and tax burdens; requires a report to the Legislature.

Chair Shick reported that this measure became law on July 2, 2024. DBEDT is in the process of creating an economic taskforce. The chair of the small business regulatory review board is to designate a member from this board.

Ms. Gomes suggested that board member Mr. Yamanaka and she have a conversation outside of the meeting, which is allowable under Sunshine Law, and to come up with a plan where both she and Mr. Yamanaka, at different times, sit on the taskforce.

VI. ADMINISTRATIVE MATTERS

- A. <u>Update on the Board's Upcoming Advocacy Activities and Programs in accordance</u> with the Board's Powers under Section 201M-5, Hawaii Revised Statutes (HRS)
 - 1. <u>Update and Discussion on Becker Communications, Inc., regarding the Board's Small Business Outreach</u>

Becker Communications will soon send out a press release on behalf of this Board announcing its new officers.

Mr. Shick will be participating in the Hawaii Chamber of Commerce's upcoming golf tournament. This will be an opportunity to discuss this Board and what it does for small businesses

2. Presentations to Industry Associations

Mr. Lee attended the recent conference held by PBN in Kona. It was a well-attended event that discussed economic forecasting within various industries.

Ms. Nikki Ige was welcomed as the newest member of this Board. She has lived on Kauai for the past 13 years, and was referred by past board member William Lydgate. She began her career at Ernst & Young doing IT consulting, worked with the Small Business Administration, worked on land management in Kauai and recently went back to working in a credit union to manage the community development program, which represents mostly small business. Ms. Ige also sits on the Kauai Chamber of Commerce and heads the Agriculture Committee.

3. Staff's Small Business Outreach

Ms. Ariola attended a Federal Funds Summit sponsored by DBEDT which discussed applying for federal grants and learning how to qualify for the various grants that are offered. She thought it was quite interesting.

- VII. NEXT MEETING Thursday, August 15, 2024 at 10:00 a.m., via Zoom and in conference room 405 at Leiopapa A Kamehameha Building State Office Tower 235 S. Beretania Street, Honolulu, HI 96813.
- **VIII. ADJOURNMENT** Mr. Lee motioned to adjourn the meeting and Vice Chair Albitz seconded the motion; the meeting adjourned at 10:34 a.m.

III. New Business

A. Discussion and Action on the Small Business Impact Statement and Proposed Amendments to HAR Title Subchapter 4, Petitions for Intervention, promulgated by Kauai Planning Department – County of Kauai

PRE-PUBLIC HEARING SMALL BUSINESS IMPACT STATEMENT TO THE SMALL BUSINESS REGULATORY REVIEW BOARD

ALL BUSINESS REGULATORT REVI

(Hawaii Revised Statutes §201M-2)

Date: 7/5/2024					
Department or Agency: Kauai Planning Department					
Administrative Rule Title and Chapter: Chapter 4					
Chapter Name: Petitions for Intervention					
Contact Person/Title: Jodi Higuchi Sayegusa, Deputy Director					
E-mail: jhiguchi@kauai.gov Phone: 808-241-4057					
A. To assist the SBRRB in complying with the meeting notice requirement in HRS §92-7, please attach a statement of the topic of the proposed rules or a general description of the subjects involved.					
B. Are the draft rules available for viewing in person and on the Lieutenant Governor's Website pursuant to HRS §92-7? Yes No If "Yes," provide details: The draft rules are available for viewing in person at the Kauai Planning Department					
I. Rule Description: ✓ New Repeal ✓ Amendment Compilation					
II. Will the proposed rule(s) affect small business? Yes (If "No," no need to submit this form.)					
* "Affect small business" is defined as "any potential or actual requirement imposed upon a small business that will cause a direct and significant economic burden upon a small business, or is directly related to the formation, operation, or expansion of a small business." HRS §201M-1					
* "Small business" is defined as a "for-profit corporation, limited liability company, partnership, limited partnership, sole proprietorship, or other legal entity that: (1) Is domiciled and authorized to do business in Hawaii; (2) Is independently owned and operated; and (3) Employs fewer than one hundred full-time or part- time employees in Hawaii." HRS §201M-1					
III. Is the proposed rule being adopted to implement a statute or ordinance that does not require the agency to interpret or describe the requirements of the statute or ordinance? Yes No (If "Yes" no need to submit this form. E.g., a federally-mandated regulation that does not afford the agency the discretion to consider less restrictive alternatives. HRS §201M-2(d))					
IV. Is the proposed rule being adopted pursuant to emergency rulemaking? (HRS §201M-2(a)) Yes (If "Yes" no need to submit this form.)					

If the proposed rule affects small business and are not exempt as noted above, please provide a reasonable determination of the following:

1. Description of the small businesses that will be required to comply with the proposed rules and how they may be adversely affected.

These rules could impact small businesses to the extent small businesses are impacted by zoning permit applications and wish to be able to become a party/intervenor to advocate for their interests. In addition, small businesses may be impacted when third party intervenors wish to become involved in permit decision involving small businesses.

2. In dollar amounts, the increase in the level of direct costs such as fees or fines, and indirect costs such as reporting, recordkeeping, equipment, construction, labor, professional services, revenue loss, or other costs associated with compliance.

Filing fee for a petition to intervene will increase from \$25 to a proposed \$300. Indirectly, the amendments will result in cost savings with greater clarity on who or how to file for petitions to intervene.

If the proposed rule imposes a new or increased fee or fine:

- a. Amount of the current fee or fine and the last time it was increased.\$25 filing fee was imposed in 2014.
- b. Amount of the proposed fee or fine and the percentage increase.\$300 filing fee is proposed.
- c. Reason for the new or increased fee or fine.
 - The increase was designed to cover the administrative expenses associated with processing and hearing petitions to intervene.
- d. Criteria or methodology used to determine the amount of the fee or fine (i.e., Consumer Price Index, Inflation rate, etc.).
 - Comparison with other jurisdictions (Maui has a \$828 petition filing fee) and a rough calculation of an average of over \$900 to process, file, distribute, and hear petitions to intervene between staff and Planning Commission.
- 3. The probable monetary costs and benefits to the agency or other agencies directly affected, including the estimated total amount the agency expects to collect from any additionally imposed fees and the manner in which the moneys will be used.
 - The monies will be collected and deposited in the General Fund, which will in turn support the department's budgetary needs including additional positions and increases in pay to support personnel.

- 4. The methods the agency considered or used to reduce the impact on small business such as consolidation, simplification, differing compliance or reporting requirements, less stringent deadlines, modification of the fines schedule, performance rather than design standards, exemption, or other mitigating techniques.
 We believe the amendments clarify who may qualify to intervene in zoning permit decisions before the Planning Commission. Also, the amendment clarifies that intervention must be decided upon prior to the initiation of the public hearing for zoning permits. These amendments should result in a reduction on the impact to zoning permit applicants including small businesses as well as allow clarity for petitioners who seek to intervene.
- 5. The availability and practicability of less restrictive alternatives that could be implemented in lieu of the proposed rules.
 Aside from the clarification regarding who and how to intervene, we considered lowering the filing fees. However, as a whole, an increase to fees may be required across all Planning Department and Commission rules and regulations to match pay increases for the various union collective bargaining units as well as offset increasing litigation and petitions to intervene for zoning permits before the Planning Commission.
- 6. Consideration of creative, innovative, or flexible methods of compliance for small businesses. The businesses that will be directly affected by, bear the costs of, or directly benefit from the proposed rules.
 Again, we believe the changes will result in greater efficiency for zoning permit applications before the Planning Commission.
- 7. How the agency involved small business in the development of the proposed rules. We will provide ample time to hear and amend the proposal as required by keeping open the public hearing for at least 3 months.

a. If there were any recommendations made by small business, were the recommendations incorporated into the proposed rule? If yes, explain. If no, why not.

We are open to amendment to accommodate requests by small businesses.

8. Whether the proposed rules include provisions that are more stringent than those mandated by any comparable or related federal, state, or county standards, with an explanation of the reason for imposing the more stringent standard.

The amendments are consistent with comparable county and state commission rules involving petitions to intervene. The amendments will result in greater clarity on who or how to intervene on zoning permits before the Kauai Planning Commission.

If yes, please provide information comparing the costs and benefits of the proposed rules to the costs and benefits of the comparable federal, state, or county law, including the following:

- a. Description of the public purposes to be served by the proposed rule.
- b. The text of the related federal, state, or county law, including information about the purposes and applicability of the law.
- c. A comparison between the proposed rule and the related federal, state, or county law, including a comparison of their purposes, application, and administration.
- d. A comparison of the monetary costs and benefits of the proposed rule with the costs and benefits of imposing or deferring to the related federal, state, or county law, as well as a description of the manner in which any additional fees from the proposed rule will be used.
- e. A comparison of the adverse effects on small business imposed by the proposed rule with the adverse effects of the related federal, state, or county law.

* * *

Subchapter 4 Intervention

§ 1-4-1	Applicability
§ 1-4-2	Petition Filing
§ 1-4-3	Contents of Petition to Intervene
§ 1-4-4	Multiple Petitioners and Intervenors
§ 1-4-5	Arguments For or Against Intervention
§ 1-4-6	Action on Petition for Intervention

SUBCHAPTER 4

PETITION TO INTERVENE

1-4-1 Applicability.

- (a) All departments and agencies of the state and the county shall be admitted as parties upon timely application for intervention.
- (b) A person who demonstrates an actual or threatened injury that is fairly traceable to the applicant's action, for which the Commission maintains authority to provide redress, may be admitted as Parties-Intervenors upon timely written application for intervention in conformity with these Rules.
- (c) The Commission may deny an application to intervene when in the Commission's or Hearing Officer's sound discretion it appears that:
 - (1) the position or interest of the applicant for intervention is substantially the same as a party-already admitted to the proceeding;
 - (2) the admission of additional Parties-Intervenors will render the proceedings inefficient and unmanageable; or
 - (3) the intervention will not aid in the development of a full record and will overly broaden issues.
 - (d) Upon admission of any intervenor, the Planning Department shall be automatically admitted as a party to the contested case.
- (e) In no case shall intervention be allowed for appeals from actions of the Director pursuant to Subchapter 9 of these Rules, matters over which the Commission exercises only advisory functions, or the Planning Department exercises only ministerial functions.

1-4-2 <u>Petition Filing</u>.

(a) Petitions to intervene shall be in writing and conform with these Rules.

- (b) The petition for intervention with Certificate of Service shall be filed with the Commission no less than seven (7) days prior to the first public hearing for which notice to the public has been published pursuant to law or no later than four (4) days prior to the first public hearing for matters that do not require notice by publication.
- (c) Untimely petitions for intervention will not be accepted except for good cause or excusable neglect shown, but in no event will intervention be permitted after the Commission has taken the final vote on the matter. A finding of good cause or excusable neglect will depend upon the circumstances and will be determined at the discretion of the Commission.
 - (1) Good cause is a sufficient reason beyond the control of the petitioner including acts of God.
 - (2) Excusable neglect is due to extenuating circumstances within the control of the petitioner. Carelessness, ignorance of the rules, and deliberate or willful conduct do not constitute excusable neglect.
- (d) A Certificate of Service shall verify and attest that all papers filed with the petition for intervention were served upon the applicant, Office of the County Attorney, and Planning Department in accordance with Section 1-3-3 of these Rules.
- (e) Petitions for intervention shall be accompanied by a non-refundable filing and processing fee of \$300.00. In the event the petition for intervention is denied, such fees shall not be reimbursed.
 - 1-4-3 Contents of Petition to Intervene.
 - (a) The petition shall contain the following:
 - (1) The nature of Petitioner's statutory or other right;
 - (2) The nature and extent of petitioner's interest and if an affected property owner, provide the Tax Map Key description of the affected property;
 - (3) The specific issues to be raised or contested by the Petitioner in the Contested Case hearing; and
 - (4) The effects of any decision in the Proceeding on Petitioner's interest.
 - (b) If applicable, the petition shall also refer to the following:
 - (1) Other means available whereby Petitioner's interest may be protected;
 - (2) Extent Petitioner's interest may be represented by existing parties;
 - (3) Extent Petitioner's interest in Proceeding differs from that of the

other parties;

- (4) Extent Petitioner's participation can assist in, development of a complete record;
- (5) Extent Petitioner's participation will broaden the issue or delay the Proceeding; and
- (6) How the Petitioner's intervention would serve the public interest.

1-4-4 Multiple Petitioners and Intervenors.

- (a) <u>Multiple Petitioners</u>. Petitioners deemed by the Commission to have similar intervention requests may be consolidated as a single Party represented by a single counsel or agent.
- (b) <u>Multiple Intervenors</u>. If more than one intervenor is admitted to a contested case proceeding, the Hearing Officer or Commission may require intervenors to assign responsibilities between themselves for the examination and cross-examination of witnesses. The Hearing Officer or Commission shall have the right to impose reasonable subject matter limitations and time limitations on examination and cross-examination of witnesses, whether parties are represented by counsel.

1-4-5 Arguments For or Against Intervention.

- (a) The petitioner shall be given an opportunity to argue on behalf of the petition to the Commission. The other parties shall then be given an opportunity to comment on or oppose the petition.
- (b) If any party opposes the petition for intervention, the party shall file their motion opposing the petition as soon as practicable or state the objections for the record.

1-4-6 Action on Petition for Intervention.

- (a) All petitions to intervene or in opposition to such intervention shall be reviewed and a decision rendered by the Commission prior to the commencement of the first public hearing.
- (b) The Commission shall issue a written decision upon its denial of a petition for intervention.
- (c) A person whose petition to intervene has been denied may appeal such denial to the circuit court pursuant to chapter 91-14, HRS, as amended.

CHAPTER 4

INTERVENTION PROCEEDINGS BEFORE THE PLANNING COMMISSION

- 1-4-1 Who May Intervene. All Persons who have hold interest in the land, who lawfully reside on the land, or who otherwise can demonstrate that they will be so directly and immediately affected by the proposed application that their interest in the Proceeding is clearly distinguishable from that of the general public, shall be admitted as Parties-Intervenors upon timely written application for intervention. In no such case shall intervention be allowed for appeals of actions from the Director pursuant to Chapter 9 of these Rules.
- 1-4-2 <u>Intervention: Grounds for Denial</u>. Leave to intervene may be granted, except in matters over which the Commission exercises only advisory functions, provided that the Commission or its Hearing Officer, if one is appointed, may deny an application to intervene when in the Commission's or Hearing Officer's sound discretion it appears that:
 - (1) the position of the applicant for intervention concerning the proposal is substantially the same as the position of a Party-Intervenor already admitted to the proceeding;
 - (2) the admission of additional Parties-Intervenors will render the proceedings inefficient and unmanageable; or
 - (3) the intervention will not aid in the development of a full record and will overly broaden issues.
- 1-4-3 Method of Filing: Timing. Petitions to intervene shall be in writing and in conformity with these Rules. The petition for intervention with certificate of service shall be filed with the Commission at least seven (7) days prior to the Agency Hearing for which notice to the public has been published pursuant to law. Untimely petitions for intervention will not be permitted except for good cause shown.
 - 1-4-4 <u>Contents of Petition</u>. The petition shall state:
 - (1) The nature of Petitioner's statutory or other right.
 - The nature and extent of petitioner's interest and if an affected property owner, provide the Tax Map Key description of the affected property.
 - (3) The specific issues to be raised or contested by the Petitioner in the Contested Case hearing.
 - (4) The effects of any decision in the Proceeding on Petitioner's interest.

If applicable, the petition shall also make reference to the following:

- (5) Other means available whereby Petitioner's interest may be protected.
- (6) Extent Petitioner's interest may be represented by existing parties.
- (7) Extent Petitioner's interest in Proceeding differs from that of the other parties.
- (8) Extent Petitioner's participation can assist in, development of a complete record.
- (9) Extent Petitioner's participation will broaden the issue or delay the Proceeding.
- (10) How the Petitioner's intervention would serve the public interest.
- 1-4-5 <u>Consolidation of Parties</u>. Petitioners deemed by the Commission to have similar intervention requests may be consolidated as a single Party represented by a single counsel or agent.
- 1-4-6 <u>Filing Fees</u>. Petitions for intervention shall be accompanied by a filing fee of \$25.00. In the event the petition for intervention is denied, such fees shall be reimbursed.
- 1-4-7 <u>Arguments For or Against Intervention</u>. The Petitioner for intervention shall be given an opportunity to argue on behalf of the petition to the Commission. The other Parties shall then be given an opportunity to comment on or oppose the petition. If any Party opposes the petition for intervention, the Party shall file objections thereto as soon as practicable or state the objections for the record.
- 1-4-8 <u>Action</u>. All petitions to intervene or in opposition to such intervention shall be reviewed and a decision rendered by the Commission prior to the commencement of the hearing.
- 1-4-9 <u>Denial of Intervention</u>. Upon denial or an intervention petition by the Commission, the Commission shall issue a written decision.

IV. Old Business

A. Discussion and Action on the Small Business Statement After Public Hearing and Proposed New HAR Title 19 Subtitle 5 Motor Vehicle Safety Office, Chapter 152 State Highway Enforcement Program, promulgated by Department of Transportation (DOT)

SMALL BUSINESS STATEMENT "AFTER" PUBLIC HEARING TO THE SMALL BUSINESS REGULATORY REVIEW BOARD

(Hawaii Revised Statutes (HRS), §201M-3)

Department or Agency:
Administrative Rule Title and Chapter:
Chapter Name:
Contact Person/Title:
Phone Number:
E-mail Address: Date:
A. To assist the SBRRB in complying with the meeting notice requirement in HRS §92-7, please attach a statement of the topic of the proposed rules or a general description of the subjects involved.
B. Are the draft rules available for viewing in person and on the Lieutenant Governor's Website pursuant to HRS §92-7? Yes No (If "Yes," please provide webpage address and when and where rules may be viewed in person. Please keep
the proposed rules on this webpage until after the SBRRB meeting.)
I. Rule Description: New Repeal Amendment Compilation
II. Will the proposed rule(s) affect small business? Yes No (If "No," no need to submit this form.)
* "Affect small business" is defined as "any potential or actual requirement imposed upon a small business that will cause a direct and significant economic burden upon a small business, or is directly related to the formation, operation, or expansion of a small business." HRS §201M-1
* "Small business" is defined as a "for-profit corporation, limited liability company, partnership, limited partnership, sole proprietorship, or other legal entity that: (1) Is domiciled and authorized to do business in Hawaii; (2) Is independently owned and operated; and (3) Employs fewer than one hundred full-time or part-time employees in Hawaii." HRS §201M-1
III. Is the proposed rule being adopted to implement a statute or ordinance that does not require the agency to interpret or describe the requirements of the statute or ordinance?
Yes No (If "Yes" no need to submit this form. E.g., a federally-mandated regulation that does not afford the agency the discretion to consider less restrictive alternatives. HRS §201M-2(d))
IV. Is the proposed rule being adopted pursuant to emergency rulemaking? (HRS §201M-2(a)) Yes (If "Yes" no need to submit this form.)

* * *

V.	Please explain how the agency involved small business in the development of the proposed rules.					
	a.	Were there any recommendations incorporated into the proposed rules? If yes, explain. If not, why not?				
VI.		proposed rule(s) affect small business, and are not exempt as noted e, please provide the following information:				
	1.	A description of how opinions or comments from affected small businesses were solicited.				
	2.	A summary of the public's and small businesses' comments.				
	3.	A summary of the agency's response to those comments.				
	4.	The number of persons who: (i) Attended the public hearing:				
		(ii) Testified at the hearing:				
		(iii)Submitted written comments:				
	5.	Was a request made at the hearing to change the proposed rule in a way that affected small business? Yes No				
		(i) If "Yes," was the change adopted?				
		(ii) If No, please explain the reason the change was not adopted and the problems or negative result of the change.				

Small Business Regulatory Review Board / DBEDT
Phone: (808) 586-2594 / Email: DBEDT.sbrrb.info@hawaii.gov
This statement may be found on the SBRRB Website at:
http://dbedt.hawaii.gov/sbrrb-impact-statements- pre-and-post-public-hearing

Approved:	10-19-2023	

Small Business Regulatory Review Board

MEETING MINUTES September 21, 2023

ZOOM RECORDING

I. CALL TO ORDER: Chair Albitz called the meeting to order at 10:00 a.m., with a quorum present.

MEMBERS PRESENT:

- Mary Albitz, Chair
- Jonathan Shick, 2nd Vice Chair
- Garth Yamanaka
- Sanford Morioka
- Tessa Gomes
- Mark Ritchie

ABSENT MEMBERS:

- Robert Cundiff, Vice Chair
- Dr. Nancy Atmospera-Walch
- William Lydgate
- James (Kimo) Lee

STAFF: DBEDT Office of the Attorney General

Dori Palcovich Alison Kato Jet'aime Ariola

II. APPROVAL OF August 17, 2023 MINUTES

Mr. Ritchie motioned to accept the August 17, 2023 meeting minutes, as amended. Second Vice Chair Shick seconded the motion and the Board unanimously agreed.

III. NEW BUSINESS

A. <u>Discussion and Action on Proposed Amendments to HAR Title 13 Chapter 109, Rules for Establishing Forest Stewardship, promulgated by Department of Land and Natural Resources (DLNR)</u>

Ms. Tanya Rubenstein, Cooperative Management Forester, from DLNR's Division of Forestry and Wildlife (DFW), presented an overview of the division's program. The presentation encompassed explaining what the forest stewardship program is, who participates in the program, objectives of the management plan along with incentives and examples of its practices, the purpose of participating in the program, and the types of forest stewardship projects.

Also discussed was the forest stewardship advisory committee and its role, the internal procedures for landowners, and the purpose and reasons for the proposed amendments. The Board of Land and Natural Resources approved DFW to proceed with the rule proposal in August. It was confirmed that this voluntary program, which has not been amended since 1999, will have a positive small business impact, which will help the state's ecological-tourism

September 21, 2023 Meeting Minutes

companies. The proposed amendments are also intended to be more streamlined and user-friendly for landowners.

Regarding an inquiry into the cost of the program, it was noted that the implementation of new projects has been nil due to the pandemic; as such, the state legislature will be approached in 2024 to request needed funds for the forestry budget. There is also a possibility of receiving federal grant funds. As to the question about taking out invasive species, Ms. Rubenstein acknowledged that there is a management practice called "weed control" which is used prior to planting plants to assist with controlling invasive species.

Second Vice Chair Shick motioned to move the proposed amended rules to public hearing. Chair Albitz seconded the motion, and the Board members unanimously agreed.

B. <u>Discussion and Action on Proposed Amendments to HAR Title 4 Chapter 71, Plant and Non-Domestic Animal Quarantine Non-Domestic Animal Import Rules, promulgated by Department of Agriculture (DoAg)</u>

Mr. Christopher Kishimoto, Entomologist from DoAg, explained that the proposed amendment is to assist DLNR's Division of Aquatic Resources, which is the primary agency responsible for putting the northern large-mouth bass on the list of restricted animals. The purpose of this request is for a one-time import to perform testing to determine whether the bass can be safely released into Wahiawa public fishing area to help add diversity to the existing population already in existence.

Second Vice Chair Shick motioned to move the proposed amended rules to public hearing. Mr. Morioka seconded the motion, and the Board members unanimously agreed.

C. <u>Discussion and Action on Proposed New HAR Title 19 Subtitle 5 Chapter 152, State Highway Enforcement Program, promulgated by Department of Transportation (DOT)</u>

Ms. Laura Manuel, DOT's Highway Safety Specialist, explained that the purpose of this new rule is to establish the state's highway enforcement program, which adds a surcharge to illegal parking to existing penalties for violations of the state traffic code. This involves stopping, standing, and parking on state highways.

Fifty percent of the state's highway surcharge will be deposited into the state's highway fund with the remaining balance distributed to the respective police departments of the county from which the surcharge was collected. The funds will be used to enforce laws and ordinances pertaining to illegal parking on state highways.

Although there was no apparent impact on small business, one potential impact may be, for example, if a landscaping company performing work on the highway is parked on the side of the highway and receives a violation for doing so. Ms. Manuel added that the new rule was prompted by alleged problems on the Island of Kauai where cars were illegally parked along state highways, specifically at state parks.

Chair Albitz motioned to move the proposed rules to public hearing. Mr. Ritchie seconded the motion, and the Board members unanimously agreed.

D. <u>Discussion and Action on Proposed Amendments to HAR Chapter 15 Chapter 23, Makai Area Rules, promulgated by Department of Business, Economic Development and Tourism (DBEDT)</u>

Mr. Craig Nakamoto, Executive Director of DBEDT's Hawaii Community Development Authority (HCDA) presented the members with an overview of the rule amendments. The presentation explained HCDA's history, which began in 1976, and its original purpose which was to redevelop Kakaako Community Development Center; since that time, other districts have been added.

The objectives of the proposed rules are to: 1) reflect the 2006 Act 317 ban on residential development; 2) incorporate the community-lead Kakaako Makai Conceptual Master Plan from 2011, and 3) streamline permitting and increase consistency with the latest processes in Kakaako Mauka, which was last updated in 1995.

Overall, the rule amendments are intended to bring consistency with definitions and remove obsolete language, update window requirements, simplify land use categories, remove outdated references, and bring processes in line with current laws and rules that are more user-friendly.

Stakeholders at the public hearing would likely include both private and public landowners, particularly those from the Makai area, Office of Hawaiian Affairs, Bishop Estates as well as the general community having an interest in keeping the Makai area more open. Second Vice Chair Shick noted that there does not appear to be a negative impact on small businesses; the biggest impact is the flat fee of \$200, which will offset staff time.

Mr. Ritchie motioned to move the proposed rules onto the public hearing. Second Vice Chair Shick seconded the motion, and the Board members unanimously agreed.

IV. <u>LEGISLATIVE MATTERS</u>

A. <u>Review of final proposed Administrative Bill, "Relating to the Small Business Regulatory Review Board"</u>

The proposed bill clarifies that this Board has the authority to review legislation affecting small businesses in response to a request from small business owners.

Ms. Palcovich noted that the Governor's legislative team reviewed the proposal and had no concerns or questions. As such, the bill will be included in the Governor's 2024 Administrative Package.

DEPARTMENT OF TRANSPORTATION

Adoption of Chapter 19-152 Hawaii Administrative Rules

Adoption Date (Month Day, Year)

SUMMARY

Chapter 19-152, Hawaii Administrative Rules, entitled "State Highway Enforcement Program", is adopted.

HAWAII ADMINISTRATIVE RULES

TITLE 19

DEPARTMENT OF TRANSPORTATION

SUBTITLE 5

MOTOR VEHICLE SAFETY OFFICE

CHAPTER 152

STATE HIGHWAY ENFORCEMENT PROGRAM

§19-152-1	Purpose
§19-152-2	Definitions
§19-152-3	Applicability
\$19-152-4	State highway enforcement program and
	establishment
\$19-152-5	State highway enforcement annual reports
§19-152-6	Noncompliance with stopping, standing, or
	parking requirements
§19-152-7	Severability

§19-152-1 Purpose.

The purpose of this chapter is to establish the state highway enforcement program, which adds a surcharge for illegal parking to existing penalties for violations of the statewide traffic code that involve stopping, standing or parking on state highways. Fifty per cent of the surcharge shall be deposited into the state highway fund, while the remaining balance shall be distributed to the respective police departments of the county from which the surcharge was collected and shall be used to

enforce laws and ordinances pertaining to illegal parking on state highways.

[Eff] (Auth: HRS \$291C-111, SLH (2019), ACT 250) (Imp: HRS \$291C-111, SLH (2019), ACT 250)

§19-152-2 Definitions. As used in this chapter:

"Community Groups" means organization aimed at making desired improvements to a community's social health, well-being, and overall functioning.

"County" the City and County of Honolulu, County of Hawaii, County of Kauai, or County of Maui.

"County Official" means one who administers the rules of a county.

"Curb Markings" means color and/or text placed on the curb, or on the pavement where no curb exists to indicate parking regulations.

"Department of transportation" means state department of transportation.

"Director of transportation" means state director of transportation or an authorized representative.

"Driver" means every person who drives or is in actual physical control of a vehicle.

"Highway" means the entire width between the boundary lines of every way publicly maintained and private streets when any part thereof is open to the use of the public for purposes of vehicular travel.

"Illegal Parking" means not according to or authorized by law to bring a vehicle to a stop and keep standing at the edge of a public way.

"Jurisdiction" means the power, right, or authority to interpret and apply the law.

"Law Enforcement" means the department of people who enforces laws, investigate crimes, and make arrests.

"Ordinance" means a law set forth by a county.

"Parking" means the standing of a vehicle, whether occupied or not, otherwise than temporarily for the purpose of and while actually engaged in loading or unloading merchandise or passengers.

"Police Department" means a governmental department concerned with the administration of the police force.

"Police Officer" means every officer authorized to direct or regulate traffic or to make arrests for violations of traffic regulations.

"Private Highway" means every highway in private ownership and used for vehicular travel by the owner and those having express or implied permission from the owner, but not by other persons.

"Public Way" means the entire width between boundary lines of every way publicly maintained when any part thereof is open to the use of the public for purposes of vehicular travel.

"State" means State of Hawaii

"Statewide Traffic Code" means Chapter 291C of the Hawaii Revised Statutes.

"Surcharge" means an additional tax, cost, or impost.

"T-Shaped Intersection" means an intersection with three approaches.

"Traffic Control" means all signs, signals, markings, and devices not inconsistent with Chapter 291C of the Hawaii Revised Statutes placed or erected by authority or with the consent of a public body or official having jurisdiction, for the purpose of regulating, warning, or guiding traffic.

"Vehicle" means every device in, upon, or by which any person or property is or may be transported or drawn upon a highway, including mopeds and bicycles, but excluding toy bicycles, devices other than bicycles moved by human power, and devices used exclusively upon stationary rails or tracks.

\$19-152-5

[Eff HRS \$291C-111, SLH (2019), ACT 250] Auth: HRS \$291C-111, SLH (2019), ACT 250

\$19-152-3 Applicability. This chapter shall be applicable to highways under the jurisdictions specified in 19-152-6. [Eff]
(Auth: HRS \$291C-111, SLH (2019), ACT 250) (Imp: HRS \$291C-111, SLH (2019), ACT 250)

§19-152-4 State Highway Enforcement Program and Establishment. There is established the state highway enforcement program within the department of transportation for administrative purposes. The purpose of the state highway enforcement program is to enable the State and counties, in consultation with the director of transportation, to:

- (1) Enforce violations for illegal parking under section 291C-111(c); and
- (2) Provide for parking management improvements.

Implementation of the state highway enforcement program shall include partnering with law enforcement, other state departments, other county agencies, and community groups to increase health and safety along state highways.

[Eff] (Auth: HRS \$291C-111, SLH (2019), ACT 250) (Imp: HRS \$291C-111, SLH (2019), ACT 250)

\$19-152-5 State highway enforcement report. The director of transportation shall submit an annual report to the legislature on the status and progress of the state highway enforcement program, including update of all moneys deposited into and expended from

- \$19-152-6 Non compliance with stopping, standing or parking requirements. Section 291C-111, Hawaii Revised Statutes, was amended by SLH (2019), ACT 250 to read as follows:
- (a) With respect to highways under their respective jurisdictions, the director of transportation is authorized to and the counties by ordinance may prohibit or restrict the stopping, standing, or parking of vehicles where the stopping, standing, or parking is dangerous to those using the highway or where the stopping, standing, or parking of vehicles would interfere unduly with the free movement of traffic; provided that the violation of any law or any ordinance, regardless of whether established under this or any other section, prohibiting or restricting the stopping, standing, or parking of vehicles shall constitute a traffic infraction. The counties shall not provide any other penalty, civil or criminal, or any other charge, in the form of rental or otherwise, in place of or in addition to the fine to be imposed by the district court for any violation of any ordinance prohibiting or restricting the stopping, standing, or parking of vehicles.

This section shall not be construed as prohibiting the authority of the director of transportation or the counties to allow the stopping, standing, or parking of motor vehicles at a "T-shaped" intersection on highways under their respective jurisdictions; provided that such stopping, standing, or parking of motor vehicles is not dangerous to those using the highway or where the stopping, standing, or

parking of motor vehicles would not unduly interfere with the free movement of traffic.

The appropriate police department and county or prosecuting attorney of the various counties shall enforce any law or ordinance prohibiting or restricting the stopping, standing, or parking of vehicles, including but not limited to the issuance of parking tickets. Any person committing a violation of any law or ordinance, regardless of whether established under this or any other section, prohibiting or restricting the stopping, standing, or parking of vehicles shall be subject to a fine to be enforced and collected by the district courts of this State and to be deposited into the state general fund for state use.

- (b) The director of transportation, the counties, and owners of private highways, with the consent of county official responsible for traffic control with respect to highways under their respective jurisdictions shall place signs or curb markings that are clearly visible to an ordinary observant person prohibiting or restricting the stopping, standing, or parking of vehicles on the highway. Such signs or curb markings shall be official signs and markings and no person shall stop, stand, or park any vehicle in violation of the restrictions stated on such signs or markings.
- (c) Any person committing a violation of any law or ordinance prohibiting or restricting the stopping, standing, or parking of vehicles on state highways or designated county highways shall be charged, in addition to any other applicable penalties and fines, a state highway enforcement program surcharge of \$200 to be enforced and collected by the district courts and to be deposited into the state highway fund; provided that fifty per cent of each surcharge collected shall be disbursed to the police department of the county in which the violation occurred.

[Eff] (Auth: HRS \$291C-111, SLH (2019), ACT 250) (Imp: HRS \$291C-111, SLH (2019), ACT 250, SLH (2023), HB NO 118 SD 2)

\$19-152-7 Severability. If any provision of this chapter is held invalid, the invalidity shall not affect the remaining provisions of this chapter. [Eff] (Auth: HRS \$291C-111, SLH (2019), ACT 250) (Imp: HRS \$291C-111, SLH (2019), ACT 250)

Chapter 19-152, Hawaii Administrative Rules, on the Summary Page dated Month xx, 2023 was adopted on Month xx, 2023 following a public hearing held on Month xx, 2023, after public notice was given on Month xx, 2023 in the Honolulu Star Advertiser, The Maui News, The Garden Island, The Hawaii Tribune-Herald, and The West Hawaii Today.

The adoption of chapter 19-152 shall take effect ten days after filing with the Office of the Lieutenant Governor.

	APPROVED	:
	EDWIN H.	SNIFFEN
	Director	of Transportation
	JOSH GREI	EN, M.D.
	Governor	
	State of	Hawaii
	Dated: _	
		Filed
APPROVED AS TO FORM:		
Deputy Attorney Gene	ral	

V. Administrative Matters

- A. Update on the Board's Upcoming Advocacy Activities and Programs in accordance with the Board's Powers under Section 201M-5, Hawaii Revised Statutes (HRS)
 - 1. Review and Update of Board's "Discussion Leader Assignments" for the State and County Agencies' Hawaii Administrative Rules
 - 2. Update and Discussion on Becker Communications Inc., regarding the Board's Small Business Outreach *No Attachment*
 - 3. Presentations to Industry Associations *No Attachment*
 - 4. Staff's Small Business Outreach No Attachment

DISCUSSION LEADER ASSIGNMENTS

(SBRRB / SBRRB / Members / DiscussionLeaderAssignments 2024

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